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**COMMITTEE FOR ADVANCED THERAPIES  
(CAT)****DRAFT for External Consultation****REFLECTION PAPER ON*****IN-VITRO* CULTURED CHONDROCYTE CONTAINING PRODUCTS FOR CARTILAGE  
REPAIR OF THE KNEE**

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<sup>2</sup> If other WPs have been involved in discussions this needs to be specified

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<p><b>REFLECTION PAPER ON</b></p> <p><b><i>IN-VITRO</i> CULTURED CHONDROCYTE CONTAINING PRODUCTS FOR CARTILAGE REPAIR OF THE KNEE</b></p>
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## 24 1. INTRODUCTION (background)

25 This reflection paper addresses specific points related to products containing autologous chondrocytes  
26 intended for the repair of lesion of cartilage of the knee not discussed in the 'Guideline on human cell-  
27 based medicinal products' (EMA/CHMP/410869/2006) and therefore it should be read in  
28 conjunction with the guideline.

29

## 30 2. DISCUSSION

31

### 32 CONSIDERATIONS ON QUALITY DATA

33 For novel products as well as for products with clinical experience gathered before entry into force of  
34 Reg. No. (EC) 1394/2007 the same level of quality is expected for a central marketing authorisation  
35 application.

36

#### 37 *Starting material*

38 The active substance is based on chondrocytes obtained from a cartilage biopsy. Due to  
39 dedifferentiation tendency of the chondrocytes when cultured in monolayer, the yield in cell number is  
40 limited by the size of the biopsy and will limit the size of the defect that can be treated with the  
41 resulting product. Therefore specific consideration should be given to the amount and quality of the  
42 starting material to ensure that sufficient cell numbers can be produced for the presented defect to be  
43 treated.

44 The collection of the cartilage biopsy should be standardised in order to minimise possible  
45 contaminants (fibroblasts) arising from fragments of the synovial membrane. The presence / absence  
46 of fibroblasts should be controlled through appropriate in-process testing. Acceptance criteria in  
47 relation to cellular impurities should be set through process validation.

#### 48 *Manufacturing process*

49 The total number of cells to return to differentiated state depends on the number of duplication in  
50 monolayer culture, thereby limiting the overall expansion of the biopsy. Therefore adequate limits to  
51 population doubling / passage number should be set considering appropriate functional markers  
52 related to the differentiation stage and the resulting cartilage forming capacity of the cells.

53 In cases where a 3-dimensional cell culture process in combination with a structural component is  
54 used, attention should be paid to the functionality and number of cells in the combination product, and  
55 not only of the cell suspension.

56 Process validation is a prerequisite to ensure consistent manufacture. Given the limitations related to  
57 the cellular material available (especially for autologous products) for process validation, alternative  
58 material with comparable characteristics could be used e.g. collected from joint replacement surgery.

#### 59 *Potency*

60 Two main aspects for the biological characterisation and control of chondrocytes containing products  
61 are the cartilage forming capacity and stage of differentiation of the cells. Potency can be expressed  
62 through (a) functional assay(s) established for characterisation of the product and for process  
63 validation. The functional assay is expected to be suitable to detect changes in the product in relation  
64 to the aspects described above which may be clinically meaningful.

65 Due to time constraints, for batch release, an assay based on surrogate marker(s) could be envisaged.  
66 In case mRNA based assays or other surrogate markers are used, their correlation with a functional  
67 assay is expected.

### 68 ***Quality controls***

69 Biocompatibility of all materials coming into contact with the cells should be demonstrated. This  
70 includes not only materials used during the manufacturing process, but also those used as part of the  
71 application (e.g. membranes for local containment, fibrin glues).

72

## 73 **CONSIDERATIONS ON NON-CLINICAL DATA**

74 Clinical experience gathered prior to entry into force of Reg. No. (EC) 1394/2007 can be considered  
75 on a case-by-case basis. Clinical experience might substitute for some parts of the non-clinical  
76 development. However, the acceptability of such approach will clearly depend on the quality of the  
77 data that have been collected. Such approaches have to be justified by the Applicant and are at the  
78 Applicant's risk. Of high importance are, as part of such justification, what changes have been made to  
79 the manufacturing process over time, and what impact these had, i.e. it needs to be justified that the  
80 data submitted to substitute for non-clinical data are indeed relevant to the product which is applied  
81 for. In any case, justification for the omission of any non-clinical analyses has to be provided<sup>[0]</sup>.

82

### 83 ***Pharmacology***

84 Initial proof of principle studies could be initiated with the use of *in vitro* cell culture methods such as  
85 3-dimensional cell culture models (i.e. Pellet culture model, 3-dimensional alginate cell culture).  
86 Attention should be paid to use of the final product in the proof of principle animal studies. This  
87 includes the use of the proposed cell-device combination and other non-cellular components (e.g.  
88 membranes, fibrin glues), where appropriate.

89 First *in vivo* proof of principle studies can be conducted in small animal models where, usually, data  
90 can be generated relatively quickly with a larger sample size. An example could be the ECFA model,  
91 in which human chondrocytes are implanted ectopically in immuno-compromised animals. However,  
92 such models have limitations, e.g. the different anatomical structure of the knee joint, or difficulties of  
93 manipulation and mimicking the clinical use.

94 As immuno-compromised large animal models are not available it is recommended to use autologous  
95 animal cells. The pivotal non-clinical study should be conducted in a large animal model to mimic as  
96 much as possible the situation in humans and to allow for more invasive testing than possible in  
97 humans. Currently the best available large animal models are goat, horse or sheep. Mouse models will  
98 normally not be sufficient as a proof of concept. Deviation from these principles should be justified.

99 The pivotal non-clinical studies should be long enough to show regeneration and repair and to obtain  
100 enough evidence for a long term clinical use in humans. These studies could include testing for  
101 biomechanical properties and tissue integrity (morphological characteristics of the cartilage). The  
102 number of animals in these studies should allow robust analysis of the data.

103 The quality of animal cells should be comparable to the medicinal product for clinical use. The impact  
104 of deviations in the manufacturing process used for the animal cells on quality should be justified.

### 105 ***Biodistribution***

106 Biodistribution studies in a relevant animal model are considered necessary in cases where the product  
107 might not be sufficiently physically retained, e.g. by a membrane and/or when a scaffold is not applied  
108 together with a physical barrier. In any case, potential biodistribution can be of clinical concern, and  
109 thus the Applicant should justify their approach to show absence or lack of clinical significance of any  
110 untoward safety issue related to biodistribution.

### 111 ***Toxicology***

112 The necessity of conventional toxicity studies depends on the nature of the product and should follow  
113 a risk-based approach.

114 Conventional toxicity studies may not be required for autologous chondrocyte products; safety  
115 endpoints may be incorporated into proof of concept studies in justified cases.

116

## 117 **CONSIDERATIONS ON CLINICAL DATA**

### 118 ***Potential claims.***

119 The principal aim for autologous chondrocytes containing product is to repair cartilaginous defects  
120 either from traumatic damage or degenerative disease. The indication could be further defined by  
121 relevant components, particularly, number of defects treated (multiple or single defect), size of defect,  
122 localisation of the defect (such as femoral condyle or trochlea), symptomatic or asymptomatic defect,  
123 grading of the defect (such as ICRS score), and previous failed therapies (such as after failed previous  
124 therapeutic or surgical intervention). Due to different aetiologies of the lesions, separate safety and  
125 efficacy studies would be appropriate. For claims of the product as second line treatment, special  
126 attention should be paid to the characteristics of the previously treated lesion.

### 127 ***Subject characteristics and selection of subjects.***

128 The patient population included in the studies should be selected by relevant criteria like symptoms,  
129 functionality, localisation, size and depth of the knee defect(s), concomitant joint pathology(ies), and  
130 previous treatments of the defect. Restriction of target population may increase precision of study  
131 (such as excluding patients with previous mosaicplasty, advanced osteoarthritis etc.) but also could  
132 diminish generalisation or benefit of the results (such as limiting the defect size).

### 133 ***Strategy and design of clinical trials.***

#### 134 **A. Clinical Pharmacology.**

135 ***Pharmacokinetics.*** As there is no clear common agreement for conventional clinical kinetic data  
136 needed to be analysed in clinical setting, the majority of the issues regarding clinical pharmacology  
137 are expected to be addressed during the non-clinical phase. If non-cellular component are present,  
138 their combination with cells is expected to be assessed clinically for compatibility, degradation rate  
139 and functionality.

140 ***Pharmacodynamics.*** Macroscopic, histological and MRI assessment of the repair tissue are  
141 considered adequate tools for pharmacodynamic assessment of autologous chondrocytes containing  
142 products. MRI is to date, considered clinically relevant and could be included in trial protocols,  
143 although it is acknowledged that it is not validated as such in the follow up of the repair tissue.  
144 Validation of MRI in a large animal (such as horse or sheep) with histopathological investigations  
145 might yield supportive data to surmount the clinical database (see non-clinical section).

#### 146 **B. Exploratory trials.**

147 The dose definition should be carefully chosen reflecting both actual numbers of the cells engrafted  
148 and adjustments for particular defect sizes (e.g. expressed in minimal number of cells/cm<sup>2</sup>). Parallel  
149 group, randomised, controlled studies are recommended, where comparative agent could be similar to  
150 the one used for confirmatory study and concomitant therapy could be a perisurgical, therapeutic,  
151 rehabilitation together with a follow up regimen acceptable from clinical perspective. The study  
152 duration is expected to be not less than 2 years for clinical endpoints and not less than 1 year for  
153 structural endpoints.

154 The published data from other relevant studies could be supportive for dose definition, provided that  
155 the quality of the product is comparable.

156 Dose definition could be justified also by unequivocally observed effect size (e.g. more the 10 point  
157 change in a KOOS subscale) and sufficient safety database.

158 Depending on the amount and quality of clinical data gathered before entry into force of Reg No. (EC)  
159 1394/2007 exploratory studies might not be required. Justification for the omission of exploratory  
160 studies should be provided, including evidence that in case of changes in the manufacturing process  
161 over time these do not affect the clinical development program.

162 The clinical data should be sufficient to justify the administration procedure and the design of the  
163 confirmatory studies.

164 Exploratory clinical trial endpoints should be suitable to address pharmacodynamics, dose and safety.

### 165 C. Confirmatory trials.

#### 166 *Methods to assess efficacy.*

167 **Definition of the primary endpoints.** Patient-based outcome data is acceptable as primary endpoint in  
168 the pivotal study, given the current lack of other outcome measures that are both sensitive and  
169 objective. For patient-based outcomes, validated methods to assess improvement of function and pain  
170 should be used (e.g. knee injury and Osteoarthritis Outcome Score (KOOS) or other validated  
171 outcome measures). Other primary endpoints, including either treatment failure or total joint  
172 replacement can be used, however these should be validated methods.

173 **Definition of secondary endpoints.** The structural improvement is the main secondary endpoints. The  
174 suitable structural endpoints could be chosen from blinded standardised MRI with/or without  
175 histological evaluations. Until validated methods are available, it is the Applicant's responsibility to  
176 demonstrate that the method is qualified for its intended use. Structural endpoint could also serve as a  
177 relevant supportive surrogate marker for benefit risk assessment in case of need for long-term efficacy  
178 that could be performed post-marketing.

179 Other specific secondary endpoints could be used e.g. the ones representing clinical / functional  
180 assessments (such as IKDC subjective scale, Lysholm score, ICRS objective scale, physical findings  
181 for the knee) or the ones representing structural assessments (such as arthroscopic and X-ray  
182 assessments).

#### 183 *Trial design*

184 For patients with lesions of less than 4 cm<sup>2</sup> clinical non-inferiority/superiority with supporting  
185 structural superiority against currently employed reasonable surgical comparative therapy (such as  
186 microfracture) is the reasonable option.

187 For patients with lesions of more than 4 cm<sup>2</sup>, no standard therapy has shown unequivocal efficacy,  
188 therefore superiority against best standard of care is the reasonable option. Medicinal product without  
189 centralised authorisation would not be a valid comparator.

190 For the confirmatory trials and due to the nature of the product, blinding of the trial design may be  
191 difficult to be maintained. For these trials prospective randomised, open label, blinded evaluation is  
192 recommended.

193 Various options can be considered for the design of confirmatory trials, e.g.

194 - A randomized controlled trial including microfracture as comparator. In this case the  
195 appropriateness of the microfracture procedure with respect to the lesion size to be treated needs  
196 to be addressed, since microfracture is only recommended in smaller lesions.

197 - A randomized controlled trial including an active comparator. If a licensed chondrocyte-  
198 containing product that has been validated in a randomized controlled trial is used as comparator,  
199 a non-inferiority design may be considered.

200 - A randomized controlled trial including a standardized exercise program as control arm. The  
201 standardized exercise program should be suitable to stabilize muscle function and could be  
202 viewed as an active placebo control. The design should consider a switch of patients from active  
203 placebo to the verum arm according to predefined criteria.

204 - Any other clinical trial design, when appropriately justified.

205 For larger lesions, where there is no established treatment available, a dose response assessment is  
206 desirable. This could be done by including the assessment of the dose-response relationship in the  
207 confirmatory study, whereby the dose (of chondrocytes) per size (cm<sup>2</sup>) of the defect would be added  
208 as a covariate.

209 **Study duration.** A 3 year follow-up for clinical efficacy evaluation is normally necessary. However,  
210 for registration purposes, structural repair by histological / MRI analysis could be acceptable at earlier  
211 evaluation timepoints, where appropriately justified. The follow-up period for clinical efficacy could  
212 be envisaged post-authorisation (Efficacy follow-up within Art. 14 of Reg. (EC) 1394/2007) provided  
213 positive benefit risk profile is obtained.

#### 214 **D. Methodological considerations**

215 Numerous procedures and treatment related risk factors are emerging and include: (1) Patient factors,  
216 especially size of the defect. Other reasonable patient factors to be considered are BMI, gender, age,  
217 sports activity, and defect localisation; (2) Variability due to other therapies, such as variability of  
218 surgical procedures among different centres and surgeons (standardised surgical protocols should be  
219 done); symptomatic treatment allowed (both as pre-procedurally or peri-procedurally prior the  
220 implantation), peri-surgical procedures (such as arthroscopy or open surgery procedures prior the  
221 implantation), rehabilitation protocols and the follow-up programs are reasonable to be considered.  
222 These considerations demonstrate that a standardized approach might be valuable in order to reduce  
223 variability between study arms that could render interpretation of data difficult.

224 At best the most important factors should be identified beforehand and be taken into consideration by  
225 proper stratification of the randomisation and/or inclusion of these factors into the analysis model by  
226 prospectively planned subgroup analyses.

#### 227 ***Clinical safety evaluation***

228 General safety issues. The autologous chondrocytes-containing products have been used for more than  
229 15 years in clinical practice and the experience for this class of products is relevant and has to be  
230 considered. For the safety assessment, the clinical program could consider results of quality and non-  
231 clinical investigations as well as unresolved issues that could not have been assessed non-clinically.

232 For products for which clinical data has been gathered before entry into force of Reg No. (EC)  
233 1394/2007, the acceptability of safety data will depend on the quality of the data and their collection  
234 over the years.

235 Specific safety issues. Special attention has to be paid on long-term structural changes, such as local  
236 histological or MRI detectable changes, rates of treatment failures, as defined through relevant  
237 investigation techniques, including re-operation for revision purposes. In cases of treatment failure, a  
238 root-cause analysis should be performed in order to identify the factors, which gave rise to treatment  
239 failure (i.e. quality of the product, surgical procedure, patient characteristics).

240

240

241 **3. CONCLUSION**

242 **4. REFERENCES**

243 [Guideline on human cell-based medicinal products](#) (EMEA/CHMP/410869/2006).

244 Regulation (EC) No 1394/2007 of the European Parliament and of the Council of 13 November 2007  
245 on advanced therapy medicinal products and amending Directive 2001/83/EC and Regulation (EC) No  
246 726/2004 (OJ L 324 of 10.12.2007, p 121)