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4 **Guideline on non-clinical local tolerance testing of**
5 **medicinal products**
6 **Draft**
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10 The proposed guideline will replace the 'Note for Guidance on non-clinical local tolerance testing of
11 medicinal products' (CPMP/SWP/2145/00).

12
13 Comments should be provided using this [template](#). The completed comments form should be sent
to SWP-H@ema.europa.eu

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44 **1. Introduction**

45 Local tolerance testing is intended to support human exposure to a medicinal product (both active
46 substance and excipient) at contact sites of the body following clinical use. Although the final
47 formulation may not be confirmed until late in clinical development, local tolerance testing should aim
48 to support initial testing in clinical trials, as well as intending to support the final product. The non-
49 clinical study design should aim to distinguish between any mechanical consequences of administration,
50 or purely physico-chemical actions of the product, from toxicological or pharmacodynamic effects.

51 It is recommended that evaluation of local tolerance by the intended clinical route of administration is
52 included as part of the general toxicity studies.

53 Wherever possible, studies on animals should be substituted by validated *in vitro* tests in accordance
54 with Directive 2010/63 on the Protection of Animals Used for Scientific Purposes. Where no
55 alternative method is recognised by the legislation of the Union, the numbers of animals used
56 may be reduced by resorting to other methods and by implementing testing strategies, such as
57 the use of *in vitro* and other methods that would reduce and refine the use of animals.

58 **2. Scope**

59 This document provides guidance on the non-clinical strategies to be considered when developing a
60 drug product (both active substance and excipients) that will, or potentially could, come into contact
61 with different sites of the body following normal clinical use, as well as after unintentional
62 administration.

63 Studies on impurities arising from the active substances or excipients present in the drug product or
64 extracted or leached from a container closure system are not covered by this guideline.

65 The principles outlined in this guidance should be applicable to all types of drug products, including
66 biotechnology-derived pharmaceuticals and herbal products.

67 **3. Legal Basis**

68 This guideline should be read in conjunction with Directive 2001/83 as amended, Directive 2010/63
69 and all relevant ICH and CHMP guidelines. The guideline is also applicable for Clinical Trial Applications
70 in line with EU Regulations.

71 With respect to animal husbandry, the Council Directive on 2010/63 and Council Decision on the
72 European Convention on the protection of vertebrate animals, (1999/575/EC) should also be taken into
73 account.

74 Studies should be carried out in conformity with the provisions relating to good laboratory practice
75 (GLP) laid down by Council Directives 87/18/EEC and 88/320/EEC.

76 **4. General Considerations with Regard to Local Tolerance** 77 **Testing**

78 Tolerance should be determined at those sites that come into immediate contact with the medicinal
79 product as a result of the method of administration. This should be taken place before the first trials in
80 humans with any formulation.

81 In addition, for those sites that might come into contact through accidental or unavoidable exposure to
82 the product, an evaluation for local tolerance should be conducted before exposure of large numbers of
83 patients (e.g., Phase III clinical trials).

84 The site of administration can be the same organ or tissue which is intended to be the therapeutic
85 target (e.g. the skin for externally administered dermatological products, the eye for ophthalmic
86 medicinal products), or the site of administration can be remote from the intended therapeutic target
87 (e.g. transdermal patches, intravenous (*iv*) administered medicinal products).

88 In order to reduce the number of animals as much as possible, local tolerance testing should if possible
89 be part of other toxicity studies, and efforts should be made to include appropriate endpoints. "Stand
90 alone" studies on local tolerance are generally not recommended.

91 *In vivo* testing should not be undertaken until all available data relevant to the potential adverse
92 effects of the substance have been evaluated in a weight-of-the-evidence analysis. Such data will
93 include the physico-chemical properties of the product in its intended formulation, findings from one or
94 more structurally related substances, and results from *in vitro* or *ex vivo* studies using validated assays.

95 For an *iv* microdose study that is supported by an oral toxicology package (see ICH M3R2 -
96 CPMP/ICH/286/95), evaluation of local tolerance of the drug substance is not warranted. However, if a
97 novel vehicle is being employed for such a study, then local tolerance of that vehicle should be
98 assessed.

99 To support limited human administration by non-therapeutic routes (e.g., a single *iv* dose to assist in
100 the determination of absolute bioavailability of an oral drug), a single dose local tolerance study in a
101 single appropriate species can be considered appropriate. In cases where the anticipated systemic
102 exposure (AUC and C_{max}) from the non-therapeutic administration is covered by the existing toxicology
103 package, the endpoints in the local tolerance study can be confined to clinical signs and macroscopic
104 and microscopic examination of the application site.

105 A justification is needed if the formulation used for local tolerance testing is not identical to the
106 intended clinical formulation.

107 **5. Points to consider in the design of local tolerance tests**

108 **5.1. Choice of Species**

109 The choice of species should be chosen in relation to the intended route of administration of the
110 product and on the endpoints to be investigated. Usually, an evaluation in one species and in a single
111 sex should be sufficient. If two or more different endpoints need to be investigated in the same study,
112 a species appropriate to the test will need to be used.

113 **5.2. Frequency and Duration of Administration**

114 The frequency and duration of administration to animals should be determined by the proposed
115 conditions of administration in clinical use. However, if local tolerance is being assessed in a "stand
116 alone" study, the application period should generally not exceed four weeks. Investigation of local
117 tolerance to mimic "accidental administration" may be performed using single dose studies.

118 **5.3. Reversibility**

119 Additional groups of animals to assess reversibility are usually not needed and should only be
120 considered when it is anticipated that there will be findings that merit particular investigation.

121 **5.4. Preparation to be Tested**

122 Local tolerance testing should be conducted with the intended final product in man, using the vehicle
123 and/or excipients in treating the control group(s). A justification will have to be made when the clinical
124 preparation is not used. Positive controls/reference substances are not considered to be necessary.

125 **5.5. Choice of Dose**

126 It is not considered essential to demonstrate the maximum tolerated dose (MTD) in local tolerance
127 studies. The actual concentration of active substances to be used in humans should be tested. The
128 dose may then be adjusted by varying the frequency of administration. Other regimens are discussed
129 in the sections pertaining to the individual routes of administration.

130 **5.6. Animal Welfare**

131 Animal welfare should be a high priority when investigating local tolerance. Care should be taken to
132 minimise exposure of animals to irritants by terminating the experiments before the point where
133 severe adverse reactions are seen and the continuation is not expected to provide results essential for
134 risk assessment.

135 **5.7. Route of Administration**

136 The route of administration in the test model has to be selected according to the envisaged route of
137 administration for humans. The anatomy and physiology of the application site in the selected test
138 model have to be taken into consideration when selecting dose levels and frequency of administration.
139 Testing different routes of administration in the same animal should be avoided. Contra-lateral
140 administration of the control preparation is acceptable if it does not compromise the scientific integrity
141 of the study, and the welfare of the animal.

142 **5.8. Evaluation of Results**

143 The overall evaluation of results should include a discussion on the adequacy of the design of the local
144 tolerance test and on the significance of the findings for the clinical use of the product.

145 **6. Testing procedures for particular routes of administration**

146 Guidance on testing procedures by common routes of administration is given below. For routes not
147 mentioned, the General Consideration and the Points to Consider (sections 4 and 5) should be
148 adequately applied.

149 **6.1. Ocular Tolerance Testing**

150 The type and extent of ocular tolerance testing will be determined by the context in which the eyes are
151 exposed to the product. The evaluation of ocular tolerance is also necessary for products which are
152 not intended to be administered to the eye, but which might reasonably be expected to result in
153 exposure during the course of their normal clinical use (*e.g.* lotions or gels used for the treatment of
154 the skin of the face, medicinal shampoos, *etc.*). In these cases an ocular tolerance test using a single
155 administration should be performed.

156 Consideration should be given to the inclusion of validated *in vitro* tests. However, it should be
157 appreciated that such tests are generally used, under certain circumstances and with specific
158 limitations, to classify substances as "ocular corrosives and severe irritants". A product being

159 developed for ocular use or one that might reasonably be expected to result in exposure during the
160 course of their normal clinical use, is unlikely to be a severe irritant. Products that are intended to be
161 repeatedly administered to the eye, therefore, will require more extensive testing than those for which
162 accidental exposure may occur and *in vivo* studies may be required. However, for ocular products, the
163 local tolerance testing should be part of the general toxicity studies as stated in Sections 1 and 4.

164 Investigations on the different tissues in contact with the product as well as of the lens, the vitreous
165 body and the ocular fundus should be included. The areas surrounding the eyes, including the lids,
166 conjunctiva, nictitating membrane, cornea and iris, should also be examined during the test.
167 Investigations on the anaesthetising properties of the administration compound should also be included.

168 Histopathological examination should be considered on a case-by-case basis.

169 An evaluation of potential photosafety should be undertaken (see ICH S10), in order to determine the
170 need for specific testing in this respect.

171 **6.2. Dermal Tolerance Testing**

172 The complete evaluation of dermal tolerance for products intended for administration to the skin
173 requires a repeated dose dermal tolerance test, and evaluation of sensitising potential. A photosafety
174 evaluation should be undertaken (see ICH M3 R(2) and ICH S10). Medicinal products applied to the
175 skin in order to obtain systemic effects as well as new vehicles should be tested in a similar manner to
176 the above.

177 Unintentional application to other sites of the body when the product is used clinically (*e.g.* the eyes)
178 should also be considered. As a general rule, the formulation that is intended to be used clinically
179 should be used in all tests. If a range of doses is to be tested (*e.g.* determination of systemic toxicity
180 by dermal administration), this should be achieved by altering the amount of the product applied
181 and/or by changing the area of administration, since modifications of the concentration of the
182 formulation or of the vehicle may lead to non-proportional changes in absorption and/or local
183 tolerance. Whether or not occlusive dressings are employed depends on the intended clinical use of
184 the product.

185 Irritancy tests are generally performed in the rabbit or minipig, often on shaved intact skin and on an
186 equivalent area of shaved and abraded skin. It should, however, be noted that abrasion can lead to an
187 oversensitive model, and that the need to use it should be evaluated on a case-by-case basis.
188 Alternatively, minipigs may be another species of choice, as their skin is anatomically more similar to
189 humans. Vehicle controls should be included. The skin should be examined to evaluate the degree of
190 erythema, oedema, desquamation, scab formation and any other lesions. The duration of the study
191 will depend on the changes observed at 24, 48 and 72 hours after administration. If the changes
192 persist, observation may in some cases be necessary for up to 8 days after administration and may
193 require amendment to the original protocol.

194 Histopathological examination should be conducted unless a justification can be made why this need
195 not be undertaken.

196 Consideration should also be given to the type and amount of any degradation products produced.
197 Where appropriate these products should be characterised and evaluated separately, using literature
198 data, *in silico* methods and or *in vitro* studies. Stand-alone studies in animals are generally not
199 expected to characterise degradation products.

200 **6.3. Transdermal Systems**

201 Transdermal systems can be either immediate or delayed/prolonged release. The systems frequently
202 include permeation enhancers and pressure sensitive adhesives, materials that help in maintaining an
203 intimate contact between the transdermal system and the skin surface.

204 The complete transdermal system should be tested for local tolerance, rather than separate tests on
205 the individual components and the test material, even if the components have been tested previously.
206 Ideally, the systems should be tested in a similar manner to clinical use, *i.e.* not under occlusion. The
207 duration of the animal study will depend on the intended clinical use duration.

208 Histopathological examination should be conducted, unless a justification can be made why this need
209 not be undertaken.

210 Consideration should be given to the type and amount of any degradation products produced. Where
211 appropriate these products should be characterised and evaluated separately as discussed above.

212 **6.4. Parenteral Tolerance Testing**

213 Parenteral tolerance testing includes *iv*, intra-arterial (*ia*), intramuscular (*im*), intrathecal, and
214 subcutaneous (*sc*) routes.

215 According to the intended clinical route, suitable veins of the ear, the tail or the front of hind limbs;
216 central artery of the ear in rabbits, femoral arteries or other suitable arteries in other species; dorsal or
217 femoral muscles; subcutaneous tissue of the lateral chest wall or other suitable application sites can be
218 used.

219 Evaluation for local tolerance at unintended injection sites need only be conducted if considered
220 appropriate (see section 4 "General Considerations with Regard to Local Tolerance Testing" for
221 information of timings).

222 **6.5. Rectal Tolerance Testing**

223 The envisaged human therapeutic dose volume of the formulation or the maximum applicable volume
224 for the animal species should be used.

225 Observation of the anal region and anal sphincter, clinical signs and faeces (*e.g.* blood, mucus) should
226 be conducted. Macroscopic and microscopic examination of the rectum should be conducted, unless a
227 justification can be made why this should not be undertaken.

228 **6.6. Vaginal Tolerance Testing**

229 The envisaged therapeutic dose volume of the formulation or the maximum applicable volume for the
230 animal species should be used.

231 Observation of the vaginal region, clinical signs and vaginal secretion (*e.g.* blood, mucus).
232 Macroscopic and microscopic examination of the vaginal tract and associated reproductive organs
233 should be conducted unless a justification can be made why this should not be undertaken. Additional
234 investigations (*e.g.* effect on cervical mucus, spermicidal action) should be considered case by case.

235 **7. Sensitising potential**

236 For materials applied to skin (dermal, transdermal, rectal or vaginal) the sensitising potential of the
237 material should be evaluated. Evaluation of sensitising potential should be conducted in at least one

238 approved test system, with the physical chemical properties of a compound being the main rationale
239 for the choice of the assay, *e.g.*, hydrophilic compounds, metal salts and metals should preferably be
240 tested in a guinea pig assay.

241 The maximum concentration tested should be the highest achievable level avoiding overt systemic
242 toxicity and excessive local irritation. Positive and negative controls need not be included in each test
243 if the testing facility has adequate experience in conducting the assay.

244 An evaluation of the photosensitisation potential should be conducted for dermal and transdermal
245 products (see relevant ICH Guidance documents).

246 **References**

247 Note for Guidance on non-clinical local tolerance testing of medicinal products (CPMP/SWP/2145/00).

248 ICH Guideline Photosafety Evaluation of Pharmaceuticals S10 (ICH S10).

249 ICH Topic M 3 (R2) Non-Clinical Safety Studies for the Conduct of Human Clinical Trials and Marketing
250 Authorization for Pharmaceuticals (CPMP/ICH/286/95).