



1 21 April 2017
2 EMA/CHMP/EWP/808940/2016
3 Committee for Medicinal Products for Human Use (CHMP)

4 **Concept paper on a guideline on the evaluation of**
5 **medicinal products indicated for treatment of influenza**
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Agreed by Infectious Diseases Working Party (IDWP)	December 2016
Adopted by CHMP for release for consultation	21 April 2017
Start of public consultation	04 May 2017
End of consultation (deadline for comments)	31 July 2017

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Keywords	<i>Influenza, antivirals, treatment</i>
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13 **1. Introduction**

14 This concept paper proposes the development of a guideline on the clinical evaluation of medicinal
15 products indicated for the treatment of influenza for which there is no regulatory guidance currently
16 available within the EU.

17 **2. Problem statement**

18 There are at present two classes of influenza antiviral medicines authorised within the EU: the
19 neuraminidase inhibitors Tamiflu (oseltamivir) and Relenza (zanamivir) and the M2 ion channel
20 inhibitors amantadine and rimantadine (adamantanes). Hitherto no CHMP guidance has been
21 developed on the evaluation of medicinal products indicated for the treatment of influenza. Currently
22 there are several new antiviral agents in development for the treatment of influenza, including directly
23 acting antiviral agents and monoclonal antibodies. In recent requests for CHMP scientific advice on the
24 development of new agents intended for the treatment of influenza several issues have emerged as
25 being central to development programmes. Thus, it has become clear that there is a need to clarify the
26 EU regulatory expectations with regard to the data that should be generated to support the approval of
27 these novel agents.

28 **3. Discussion (on the problem statement)**

29 Approved antivirals have shown to reduce the duration of symptoms in non-severe influenza. No
30 antiviral drug has however shown a definitive clinical benefit in a randomised study in more severe
31 influenza including hospitalized patients. Nevertheless, neuraminidase inhibitors (mainly oseltamivir)
32 have become standard of care for the treatment of this population which has an impact on the study
33 design for new antivirals intended for the treatment of severe influenza: Approved antivirals have
34 shown to reduce the duration of symptoms in non-severe influenza. No antiviral drug has however
35 shown a definitive clinical benefit in a randomised study in more severe influenza including hospitalized
36 patients. Nevertheless, neuraminidase inhibitors (mainly oseltamivir) have become standard of care for
37 the treatment of this population which has an impact on the study design for new antivirals intended
38 for the treatment of severe influenza. Oseltamivir is the established standard of care in this population,
39 in accordance with guidance from public health bodies, and the feasibility of randomising patients to
40 placebo treatment without any antiviral agent needs to be considered. Showing superiority over e.g.
41 oseltamivir would convincingly demonstrate efficacy but given the unknown effect of oseltamivir in
42 severe influenza, may be a high hurdle. Because the effect of Oseltamivir over placebo is not well
43 documented, constructing a NI margin that, if met, would establish evidence of efficacy, is problematic
44 at this stage. The CHMP's expectations on the study design need to be clarified.

45 The patient population having complicated influenza, as defined by for example the World Health
46 Organization (WHO), could be very heterogeneous. In addition to the severity of the disease the range
47 of complications (e.g. secondary bacterial infections) could be very variable. It is in fact possible that a
48 new antiviral agent for the treatment of complicated influenza may show a benefit only in subgroups of
49 this diverse patient population. With regards to trial endpoints, time to alleviation of predefined
50 influenza symptoms has been used as the primary efficacy endpoint in pivotal studies for the treatment
51 of non-severe influenza. In severe influenza there is an ongoing discussion in the scientific community
52 on optimal endpoints. Time to normalisation of vital signs has previously been used in phase 3 studies
53 in this setting, whereas endpoints focusing only on normalisation of respiratory function are under
54 evaluation in several phase 2 studies. An alternative to time-to-alleviation endpoints, which has been
55 proposed, is using an ordinal scale to determine the patient status at a set time post initiation of

56 therapy. The expectations of the study population and efficacy endpoints particularly in the setting of
57 severe influenza need to be discussed in the guideline.

58 Other issues that have emerged in recent scientific advice procedures include questions on the most
59 appropriate way to identify the dose regimen for pivotal trials, such as using human challenge studies
60 or studies in uncomplicated influenza rather than a dose-finding study in the target patient population.
61 Furthermore, in case of a monoclonal antibody, some data indicate that antibody-dependent
62 enhancement of influenza infectivity may be possible if the dose is too low.

63 Extrapolation of efficacy from the adults to the paediatric population which often is possible in many
64 other types of infection may not be appropriate for all age groups. The presence or absence of some
65 degree of natural acquired immunity to the circulating strains and/or the past vaccination history and
66 type of vaccine administered may lead to different magnitudes of treatment effect in children and
67 adults.

68 In summary, several problems have been identified when designing clinical studies intended to support
69 the approval of medicinal products for the treatment of influenza. Moreover, during the recent years
70 there has been an increase in the number of products under development for the treatment of
71 influenza and recognition of recurring issues that have arisen in scientific advice. Therefore, the
72 development of CHMP guidance seems timely and should include general aspects for therapeutic
73 guidelines (patient selection, assessment of efficacy, design of PK, PD and therapeutic studies, safety
74 aspects and studies in special populations) with a particular focus on the following matters:

- 75 • The antiviral data usually expected from non-clinical in vitro and animal model studies to
76 support an application dossier for a new antiviral agent for the treatment of influenza
- 77 • Dose selection
- 78 • Study design, study population and efficacy endpoints for the treatment of non-severe and
79 severe influenza
- 80 • Issues pertaining to paediatric development specifically to clarify the need for controlled
81 efficacy studies and situations (if any) when PK and safety studies could be acceptable to
82 support the indication for treatment of influenza in the paediatric population.

83 **4. Recommendation**

84 The Infectious Diseases Working Party recommends drafting a guideline on the evaluation of medicinal
85 products indicated for treatment of influenza to provide guidance on the clinical development taking
86 into account the issues identified above.

87 **5. Proposed timetable**

88 Proposed date for release of draft guideline Q1 2018.

89 **6. Resource requirements for preparation**

90 The resources needed for this guideline relate to IDWP members who will develop the draft guideline
91 and proceed to develop a final version after the consultation period. It may be considered appropriate
92 at a later stage (e.g. during or immediately following the consultation period) to convene a workshop
93 to facilitate finalisation of the guideline.

94 **7. Impact assessment (anticipated)**

95 The most important impact is expected to be on:

- 96 • clinical development programmes to support applications for medicinal products indicated for
97 treatment of influenza,
98 • the content of CHMP scientific advice.

99 **8. Interested parties**

100 Pharmaceutical industry e.g. European Federation of Pharmaceutical Industries and Associations
101 (EFPIA)

102 Academic networks and learned societies within the EU

103 Healthcare professionals

104 Patient organisations

105 **9. References to literature, guidelines, etc.**

106 1. WHO Guidelines for Pharmacological Management of Pandemic Influenza A (H1N1) 2009 and
107 other Influenza Viruses 2010
108 (http://www.who.int/csr/resources/publications/swineflu/h1n1_guidelines_pharmaceutical_mn
109 [gt.pdf?ua=1](http://www.who.int/csr/resources/publications/swineflu/h1n1_guidelines_pharmaceutical_mn))

110 2. Insight 006 study (<https://clinicaltrials.gov/ct2/show/NCT02287467>)