

4 October 2018 EMA/183710/2016

Output of the European Medicines Agency policy on access to documents non-related to medicinal products for human and veterinary use

# Introductory remarks

# Aim of the document

This document needs to be read in conjunction with the following documents:

- Regulation (EC) No 1049/2001 of the European Parliament and of the Council of 30 May 2001 regarding public access to European Parliament, Council and Commission documents.
- European Medicines Agency policy on access to documents (EMA/729522/2016).

This document, which contains guidance for the application of Regulation (EC) No 1049/2001 to documents non-related to medicinal products for human and veterinary use held by the EMA, is not legally binding. For any document not listed, access will be granted or refused in accordance with the principles outlined in the European Medicines Agency policy on access to documents. It should also be noted that EMA has not listed all documents non-



related to medicinal products for human and veterinary use that it holds, but rather those for which it has received more requests, as well as the main documents non-related to medicinal products for human and veterinary use which are available on its webpage. Therefore, this document should be considered as a "living" document which will be updated on a continuous basis taking into account further experience, as well as the legal interpretation of Regulation (EC) No 1049/2001 given by the European Court of Justice.

For documents related to human and veterinary products, please refer to the "Output of the European Medicines Agency policy on access to documents related to medicinal products for human and veterinary use" (EMA/127362/2006, Rev. 1).

This document lists a number of document types which may be subject to requests for access to documents.

1. Procurement related documents

These document types have been classified according to the phase of the procurement procedure, as follows:

- 1.1. Documents in relation to the launch of the procurement procedure
- 1.2. Documents in relation to the submission and opening of requests to participate
- 1.3. Documents in relation to the submission and opening of tenders
- 1.4. Documents in relation to the evaluation of tenders
- 1.5. Documents in relation to the award and signature of contract or cancellation of procedure
- 2. Conflicts of interest declarations
- 3. SOPs and WINs
- 4. Corporate documents available on the EMA's website

Some of those documents may be third party documents, such as contracts signed between the Agency and a contractor. Upon receipt of a request for access to such documents, EMA would consult with the relevant third party, as it is currently done with the consultation with the Marketing Authorisation Holder for documents related to medicinal products, in line with Article 4(4) of Regulation (EC) No 1049/2001.

It should be noted that access to documents and/or information concerning procurement procedures made by specific parties (candidates and/or tenderers) in the procedure at different stages is regulated by the Financial Regulation. This document refers to the general right of access to documents made under Regulation (EC) No1049/2001.

**Abbreviations** 

CCI – Commercial confidential information

PPD – Protection of personal data

R – Releasable

Non-R - Non-Releasable

| Document type <sup>1</sup>  | Third-<br>party<br>document <sup>2</sup> | Classification <sup>3</sup>   | Access⁴ | Reference <sup>5</sup>      | Additional<br>justification <sup>6</sup> | Need for<br>redaction<br>of<br>document<br>prior to<br>disclosure <sup>7</sup> |
|---|--|---|---------|-----------------------------|--|--|
| 1. Procurement  |  |   |         |                             |  |  |
| 1.1 Launch of the procurement procedur  | e  |   |         |                             |  |  |
| Pre-information notice (PIN)  | No                                       | Published on EMA website  | Yes     | Not applicable              | Not applicable                           | No   |
| Justification for using a negotiated procedure  | No                                       | Non-R before the procedure is launched  | No      | Art. 4.3. 1 <sup>st</sup> § |  | Not applicable   |
|   |  | R after the procedure is launched   | Yes     | Not applicable              | Not applicable                           | Yes (PPD)  |
| Contract notice   | No                                       | Published on EMA website  | Yes     | Not applicable              | Not applicable                           | No   |
| 1.2. Submission and opening of requests   | to participat                            | e   |         |                             |  |  |
| List of candidates who submitted a request to participate in a restricted procedure or competitive procedure with negotiation or negotiated procedure | No                                       | Non-R until the deadline<br>for receipt for tenders has<br>elapsed or until<br>cancellation of the<br>procedure | No      | Art. 4.3. 1 <sup>st</sup> § | Art. 4.1. (a)                            | Not applicable   |

| Document type <sup>1</sup>                               | Third-<br>party<br>document <sup>2</sup> | Classification <sup>3</sup>  | Access⁴ | Reference <sup>5</sup>      | Additional justification <sup>6</sup> | Need for<br>redaction<br>of<br>document<br>prior to<br>disclosure <sup>7</sup> |
|--|--|--|---------|-----------------------------|---------------------------------------|--|
|  |  | R after the deadline for receipt for tenders has elapsed or until cancellation of the procedure, except for the names of natural persons or names of firms identifying one or more natural persons | Yes     | Not applicable              | Not applicable                        | Yes (PPD)  |
| Requests to participate                                  | Yes                                      | Non-R until contract signature or cancellation of procedure  | No      | Art. 4.3. 1 <sup>st</sup> § |                                       | Not applicable   |
|  |  | R after contract signature or cancellation of procedure  | Yes     | Not applicable              | Not applicable                        | Yes (PPD and CCI)  |
| Written record of the opening of requests to participate | No                                       | Non-R before deadline for<br>receipt of tenders has<br>elapsed or cancellation of<br>the procedure   | No      | Art. 4.3. 1 <sup>st</sup> § | Art. 4.1 (a)                          | Not applicable   |

| Document type <sup>1</sup>   | Third-<br>party<br>document <sup>2</sup> | Classification <sup>3</sup>   | Access <sup>4</sup> | Reference <sup>5</sup>      | Additional<br>justification <sup>6</sup> | Need for<br>redaction<br>of<br>document<br>prior to<br>disclosure <sup>7</sup> |
|--|--|---|---------------------|-----------------------------|--|--|
|  |  | R after deadline for<br>receipt of tenders has<br>elapsed or cancellation of<br>the procedure | Yes                 | Not applicable              | Not applicable                           | Yes (PPD)  |
| Written record of the evaluation of requests to participate  | No                                       | Non-R prior to contract signature or cancellation of the procedure                            | No                  | Art. 4.3. 1 <sup>st</sup> § |  | Not applicable   |
|  |  | R after contract signature or cancellation of procedure                                       | Yes                 | Not applicable              | Not applicable                           | Yes (PPD and CCI)  |
| Procurement documents (notice, invitation to tender, tender specifications, terms of reference and draft contract) | No                                       | Non-R prior to launch of procedure  | No                  | Art. 4.3. 1 <sup>st</sup> § |  | Not applicable   |

| Document type <sup>1</sup>                  | Third-<br>party<br>document <sup>2</sup> | Classification <sup>3</sup>  | Access⁴ | Reference <sup>5</sup>      | Additional<br>justification <sup>6</sup> | Need for<br>redaction<br>of<br>document<br>prior to<br>disclosure <sup>7</sup>  |
|---|--|--|---------|-----------------------------|--|---|
|   |  | R after launch of procedure  | Yes     | Not applicable              | Not applicable                           | Yes (CCI, including those cases where the exception on confidentiality of Art. 153(1) of the rules of implementation of the Financial Regulation applies) |
| Additional information, questions & answers | No                                       | Non-R prior to publication<br>of information or<br>information made<br>available to candidates or<br>tenderers | No      | Art. 4.3. 1 <sup>st</sup> § | Unfair treatment of tenderers            | Not applicable  |

| Document type <sup>1</sup>   | Third-<br>party<br>document <sup>2</sup> | Classification <sup>3</sup>   | Access⁴ | Reference <sup>5</sup>           | Additional<br>justification <sup>6</sup> | Need for<br>redaction<br>of<br>document<br>prior to<br>disclosure <sup>7</sup>  |
|--|--|---|---------|----------------------------------|--|---|
|  |  | R from publication or information made available to candidates or tenderers | Yes     | Not applicable                   | Not applicable                           | Yes (CCI, including those cases where the exception on confidentiality of Art. 153(1) of the rules of implementation of the Financial Regulation applies) |
| 1.3. Submission and opening of tenders                                       |  |   |         |                                  |  |   |
| Received tenders   | Yes                                      | Non-R prior to contract signature   | No      | Art. 4.3. 1 <sup>st</sup> §      | Art. 4.2. 1 <sup>st</sup> indent         | Not applicable  |
|  |  | Non-R after contract signature  | No      | Art. 4.2. 1 <sup>st</sup> indent | Art. 4.1 (a)                             | Not applicable  |
| Decision appointing the committees for the opening and evaluation of tenders | No                                       | Non-R prior to contract signature or cancellation of procedure              | No      | Art. 4.3. 1 <sup>st</sup> §      | Art. 4.2. 1 <sup>st</sup> indent         | Not applicable  |

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|---|--|---|---------|------------------------|--|--|
|   |  | R after contract signature or cancellation of procedure | Yes     | Not applicable         | Not applicable                           | Yes (PPD, including the names of the members of the committee)                 |
| Written record of the opening of tenders  1.4. Evaluation of tenders                              | No                                       | R   | Yes     | Not applicable         | Not applicable                           | Yes (PPD)  |
| Declarations on the absence of conflicts of interest and confidentiality signed by the evaluators | No                                       | R   | Yes     | Not applicable         | Not applicable                           | Yes (PPD, including names of the members of the committee)                     |

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|--|--|--|---------|-----------------------------|--|--|
| Clarification requested from tenderers during Yes evaluation and their replies | Yes                                      | Non-R prior to contract signature or cancellation of the procedure | No      | Art. 4.3. 1 <sup>st</sup> § | Art. 4.2. 1 <sup>st</sup> indent         | Not applicable   |
|  |  | R after contract signature or cancellation of the procedure        | Yes     | Not applicable              | Not applicable                           | Yes (PPD and CCI)  |
| Evaluation report <sup>a</sup>   | No                                       | Non-R prior to contract signature or cancellation of the procedure | No      | Art. 4.3. 1 <sup>st</sup> § |  | Not applicable   |
|  |  | R after contract signature or cancellation of the procedure        | Yes     | Not applicable              | Not applicable                           | Yes (PPD and CCI)  |
| 1.5. Award and signature of contract or  | cancellation o                           | of procedure   |         |                             |  |  |
| Award decision   | No                                       | Non-R prior to adoption of the decision                            | No      | Art. 4.3. 1 <sup>st</sup> § |  | Not applicable   |
|  |  | R after adoption of the decision                                   | Yes     | Not applicable              | Not applicable                           | Yes  |

<sup>&</sup>lt;sup>a</sup> For tenderers, a degree of privileged access right is provided for in Article 113(2) of the Financial Rules applicable to the general budget of the Union (Regulation (EU, EURATOM) No 966/2012 of the European Parliament and of the Council), which are applicable to the EMA as per Article 85.1 of the EMA's Financial Regulation applicable to the budget of EMA adopted by the Management Board on 15 January 2014. Those requests are therefore not dealt with under the provisions of the Regulation (EC) No 1049/2001 on Access to Documents, but under the relevant provisions of the Financial Regulation.

| Document type <sup>1</sup>                                | Third-<br>party<br>document <sup>2</sup> | Classification <sup>3</sup>  | Access <sup>4</sup> | Reference <sup>5</sup>      | Additional justification <sup>6</sup> | Need for<br>redaction<br>of<br>document<br>prior to<br>disclosure <sup>7</sup> |
|---|--|--|---------------------|-----------------------------|---------------------------------------|--|
| Notification of contract award to the successful tenderer | No                                       | Non-R prior to contract signature or cancellation of the procedure | No                  | Art. 4.3. 1 <sup>st</sup> § |                                       | Not applicable   |
|   |  | R after contract signature or cancellation of the procedure        | Yes                 | Not applicable              | Not applicable                        | Yes (PPD and CCI)  |
| Contract and its annexes                                  |  | Non-R prior to contract signature or cancellation of the procedure | No                  | Art. 4.3. 1 <sup>st</sup> § | 4.2. 1 <sup>st</sup> indent           | Not applicable   |
|   |  | R after contract signature or cancellation of the procedure        | Yes                 | Not applicable              | Not applicable                        | Yes (PPD and CCI)  |
| Notifications of contract award to unsuccessful tenderer  | <b>sful</b> No                           | Non-R prior to contract signature or cancellation of the procedure | No                  | Art. 4.3. 1 <sup>st</sup> § |                                       | Not applicable   |
|   |  | R after contract signature or cancellation of the procedure        | Yes                 | Not applicable              | Not applicable                        | Yes (PPD and CCI)  |

| Document type <sup>1</sup>                             | Third-<br>party<br>document <sup>2</sup> | Classification <sup>3</sup>  | Access <sup>4</sup> | Reference <sup>5</sup> | Additional justification <sup>6</sup> | Need for<br>redaction<br>of<br>document<br>prior to<br>disclosure <sup>7</sup> |
|--|--|--|---------------------|------------------------|---------------------------------------|--|
| Decision to cancel the procedure                       | No                                       | R from signature of the decision and information to the tenderers <sup>b</sup> | Yes                 | Not applicable         | Not applicable                        | No   |
| Notification to tenderers of cancellation of procedure | No                                       | R from the notification to tenderers having been made                          | Yes                 | Not applicable         | Not applicable                        | Yes (PPD)  |
| Award of cancellation notice                           | No                                       | Published on EMA website   | Yes                 | Not applicable         | Not applicable                        | No   |
| 2. Conflict of interest declarations                   |  |  |                     |                        |                                       |  |
| Conflict of interest declaration for staff - current   | No                                       | For EMA management:<br>published on EMA website<br>For all other EMA staff: R  | Yes                 | Not applicable         | Not applicable                        | No   |
| Conflict of interest declaration for staff - previous  | No                                       | R  | Yes                 | Not applicable         | Not applicable                        | Yes (PPD)  |
| Conflict of interest declaration for experts - current | No                                       | Published on EMA website   | Yes                 | Not applicable         | Not applicable                        | No   |

<sup>&</sup>lt;sup>b</sup> As soon as the decision is taken it must be communicated to tenderers.

| Document type <sup>1</sup>   | Third-<br>party<br>document <sup>2</sup> | Classification <sup>3</sup> | Access <sup>4</sup> | Reference <sup>5</sup> | Additional justification <sup>6</sup> | Need for<br>redaction<br>of<br>document<br>prior to<br>disclosure <sup>7</sup> |
|--|--|-----------------------------|---------------------|------------------------|---------------------------------------|--|
| Conflict of interest declaration for experts - previous                                | No                                       | R                           | Yes                 | Not applicable         | Not applicable                        | Yes (PPD)  |
| Conflict of interest declaration for Committee and Management Board Members - current  | No                                       | Published on EMA website    | Yes                 | Not applicable         | Not applicable                        | No   |
| Conflict of interest declaration for Committee and Management Board Members - previous | No                                       | R                           | Yes                 | Not applicable         | Not applicable                        | Yes (PPD)  |
| 3. SOPs and WINs   |  |                             |                     |                        |                                       |  |
| SOPs and WINs – current version  | No                                       | Published on EMA website    | Yes                 | Not applicable         | Not applicable                        | No   |
| SOPs and WINs – previous versions  | No                                       | R                           | Yes                 | Not applicable         | Not applicable                        | No   |
| 4. Corporate documents available on the  | EMA's webs                               | ite                         |                     |                        |                                       |  |
| Annual report  | No                                       | Published on EMA website    | Yes                 | Not applicable         | Not applicable                        | No   |
| Work programme   | No                                       | Published on EMA website    | Yes                 | Not applicable         | Not applicable                        | No   |
| Annual Budget  | No                                       | Published on EMA website    | Yes                 | Not applicable         | Not applicable                        | No   |
| Report on budgetary and financial management   | No                                       | Published on EMA website    | Yes                 | Not applicable         | Not applicable                        | No   |

| Document type <sup>1</sup>  | Third-<br>party<br>document <sup>2</sup> | Classification <sup>3</sup> | Access⁴ | Reference <sup>5</sup> | Additional<br>justification <sup>6</sup> | Need for<br>redaction<br>of<br>document<br>prior to<br>disclosure <sup>7</sup> |
|---|--|-----------------------------|---------|------------------------|--|--|
| Annual accounts   | No                                       | Published on EMA website    | Yes     | Not applicable         | Not applicable                           | No   |
| European Court of Auditors final report on the annual accounts of the European Medicines Agency | No                                       | Published on EMA website    | Yes     | Not applicable         | Not applicable                           | No   |
| Agendas and minutes of the Management<br>Board  | No                                       | Published on EMA website    | Yes     | Not applicable         | Not applicable                           | No   |

# Article 4.1.(a)

The Agency shall refuse access to a document where disclosure would undermine the protection of the public interest as regards public security, defence and military matters, international relations, the financial, monetary or economic policy of the EU or a Member State.

## • Article 4.1.(b)

The Agency shall refuse access to a document where disclosure would undermine the protection of privacy and the integrity of the individual, in particular in accordance with EU legislation regarding the protection of personal data.

### Article 4.2. 1<sup>st</sup> indent

The Agency shall refuse access to a document where disclosure would undermine the protection of commercial interests of a natural or legal person, including intellectual property.

### Article 4.2. 2<sup>nd</sup> indent

The Agency shall refuse access to a document where disclosure would undermine the protection of court proceedings and legal advice.

Refers to any document the EMA produces, receives or has in its possession.

Means any natural or legal person, or any entity outside the EMA, including the Member States, other EU or non-EU Institutions and Bodies, and third countries. Either "Yes" or "No" to be filled in. "Yes" may/shall lead to a consultation exercise with the third party (cfr. policy for further details) with a view to assessing whether an exception listed in Article 4 of Regulation (EC) No 1049/2011 is applicable, unless it is clear that the document shall or shall not be disclosed.

Refers to classification in one of the following categories: Releasable (R) or Non-Releasable (Non-R). In certain situations the documents are published on the EMA website. If this is the case, this will be indicated.

<sup>&</sup>lt;sup>4</sup> Either access to be granted (Yes) or to be refused (No); in case of third-party consultation the granting or not of access will depend on the outcome of such consultation.

Only to be filled in if access to EMA documents is refused by virtue of application of one of the exceptions mentioned in Article 4 of Regulation (EC) No 1049/2001, i.e. by referring to:

- Article 4.2. 3<sup>rd</sup> indent
  - The Agency shall refuse access to a document where disclosure would undermine the protection of the purpose of inspections, investigations and audits.
- Article 4.3. 1st paragraph

Access to a document, produced, received or in possession of the Agency shall be refused if disclosure of the document would seriously undermine the decision-making process.

Article 4.3. 2nd paragraph

Access to a document containing opinions for internal use as part of deliberations and preliminary consultations within the Agency shall be refused even after the decision has been taken if disclosure of the document would seriously undermine the Agency's decision-making process.

- Additional justification to be provided in order to further elaborate on the rationale for not providing access as per the reference to the exceptions mentioned in Article 4.
- <sup>7</sup> Redaction of EMA documents will be carried out to remove any reference to commercial confidential information or to personal data.