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Committee on Herbal Medicinal Products (HMPC)

## Public statement on the use of herbal medicinal products containing pulegone and menthofuran

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1 **Public statement on the use of herbal medicinal products**  
2 **containing pulegone and menthofuran**

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## 28 **1. Introduction (Problem statement)**

29 The CHMP Herbal Medicinal Products Working Party and from 2004 on the Committee of Herbal  
30 Medicinal Products (HMPC), following the publication of the opinion of the Scientific Committee on Food  
31 (SCF) on pulegone and menthofuran, prepared a public statement reviewing the Scientific Committee  
32 on Food (SCF) opinion and recommending future action in relation to herbal medicinal products  
33 containing peppermint oil (*Mentha piperita* L.) or mint oil (*M. canadensis* L., syn. *M. arvensis*  
34 *var. piperascens* Malinv. ex Holmes) or pennyroyal oil (*M. pulegium* L.) or *Hedeoma pulegoides* (L.)  
35 Pers.

36 In the Public statement (EMA/HMPC/138386/2005), the HMPC's conclusions concerning herbal  
37 medicinal products containing peppermint, mint oil and pennyroyal oil were as follows:

- 38 1. The first reports on brain toxicity of pulegone appear to have been erroneous.
- 39 2. Serious/lethal cases of intoxication from pennyroyal oil with a high content of pulegone indicate  
40 that pulegone is a hepatotoxin. A plausible mechanism for liver toxicity of pulegone and  
41 menthofuran has been proposed, which is supported by experimental data.
- 42 3. No approval of medicinal products containing pennyroyal oil appears to have been granted in EU  
43 and its use in unlicensed products should be discouraged.
- 44 4. The reported NOEL of pulegone and menthofuran (20 mg/kg bw/d) has not been determined with  
45 required accuracy, and remains uncertain. Despite that a TDI for pulegone and menthofuran has  
46 been set for food (0.1 mg/kg bw).
- 47 5. Doses up to ca 2.3 mg/kg bw/day of pulegone<sup>1</sup> (exceeding the TDI for food) are commonly  
48 encountered in herbal medicinal products in Europe. Pharmacovigilance has hitherto revealed no  
49 certain cases of liver toxicity in humans caused by peppermint oil or mint oil. Pharmacovigilance  
50 does not indicate that the use of herbal medicinal products in these doses is associated with liver  
51 disorders.
- 52 6. The therapeutic indications for peppermint oil and mint oil are mainly related to common cold and  
53 gastrointestinal disturbances and presumably the vast majority of these products are used in self-  
54 medication. An underreporting of side effects may be suspected.

55 The following regulatory actions were proposed:

56 No immediate actions are proposed, but alerted pharmacovigilance of peppermint oil and mint oil  
57 containing products is recommended.

58 An increased awareness in the medical community concerning high intake of peppermint oil and mint  
59 oil containing products as a potential cause of otherwise unexplained liver reactions would be  
60 desirable.

61 A limit for menthofuran should be included in the monograph for mint oil of the European  
62 Pharmacopoeia<sup>2</sup>.

63 The use of penny royal oil should be discouraged.

64 Similar considerations should be given to other herbal products containing significant amounts of  
65 pulegone and menthofuran.

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<sup>1</sup> 0.549 mg/kg bw of pulegone and 1.46 mg/kg bw of menthofuran (see the text below)

<sup>2</sup> since 2012, limits for pulegone and menthofuran exist – see text below.

66 There were toxicological assessments of pulegone and menthofuran, which were not referred to in the  
67 HMPC 2005 Public Statement. In preparation for the NTP study, a literature survey was performed in  
68 1998 by the Integrated Laboratory Systems (R Tice). The survey noted hepatic injuries and fatal cases  
69 of pennyroyal oil ingestion. Most toxicology data were available from acute or subacute rodent studies  
70 which indicated relatively modest toxicity, mainly on the liver, and metabolic activation of pulegone  
71 and menthofuran as the most probable mechanism.

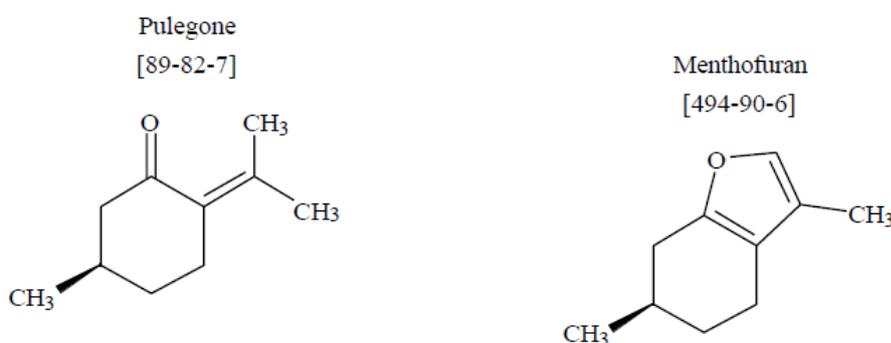
72 The Scientific Panel on Food Additives, Flavourings, Processing Aids and Materials in contact with Foods  
73 prepared and published an opinion on Pulegone and Menthofuran in flavourings and other food  
74 ingredients with flavouring properties (SPFA, 2005). The Panel concluded, in conformation with the  
75 opinion of the SCF (2002), that the data as a whole are not yet sufficient to establish a TDI for  
76 pulegone. Furthermore, The Panel wished the following studies to be provided within 2 years of the  
77 publication of this opinion:

- 78 1. Studies to establish a NOEL for (R)-(+)-menthofuran in 90-day oral toxicity study in rats;
- 79 2. Further genotoxicity studies on (R)-(+)-menthofuran and (R)-(+)-pulegone augmenting the  
80 database to comply with the SCF General Guideline for Food Additives (studies on mammalian cell  
81 gene mutation and chromosome aberration);
- 82 3. Further refinement of intake estimates from all dietary sources including actual usage levels and  
83 analytical data on concentrations in relevant products.

### 84 **1.1. Pulegone and menthofuran in plants and plant preparations**

85 Pulegone and menthofuran (Fig. 1) are major constituents of several plants and essential oils (e.g.  
86 peppermint, pennyroyal) used for flavoring foods and drinks and for herbal medicinal products.

87



88

89 Fig: 1: structural formula of pulegone and menthofuran

90 Pulegone and menthofuran are significant constituents of several mint (*Mentha*) species and their  
91 derived volatile oils, including peppermint (*Mentha piperita*), spearmint (*Mentha spicata*), European  
92 pennyroyal (*Mentha pulegium* L.) and American pennyroyal (*Hedeoma pulegioides* L.). Pulegone is the  
93 major component of the volatile oils of European and American Pennyroyal where it comprises 85–97%  
94 (w/v) and about 30% (w/v) of the respective oil. In different varieties of *M. piperita* oils and *M.*  
95 *arvensis* oils pulegone and menthofuran are found in ranges of 0.5–4.6% and 1-9%, respectively. For  
96 further information, see SPFA, 2005; IARC, 2014.

97 **1.2. Exposure to pulegone and menthofuran**

98 It is of importance to keep in mind that exposure to pulegone leads also to the exposure to  
99 menthofuran, which is a major metabolite of pulegone in the body. Pulegone and menthofuran display  
100 qualitative similar hepatotoxicities in rodents and thus it is reasonable that these substances are  
101 evaluated together.

102 Exposure to pulegone and menthofuran is primarily through ingestion of food products (e.g., frozen  
103 dairy dessert, candy, baked goods, gelatins, and puddings) and of alcoholic and nonalcoholic  
104 beverages flavored with spearmint oil, peppermint oil, or synthetic pulegone. Pulegone was not  
105 detected in meat products, processed fruit, confectioner frosting, jams, or jellies.

106 Herbal medicinal products have been produced from peppermint oil (*Mentha piperita* L.) and mint oil  
107 (*M. canadensis* L., syn. *M. arvensis* var *piperascens* Malinv. Ex Holmes). Pennyroyal oil (*M. Pulegium* L.  
108 or *Hedeoma pulegoides* (L.) Pers) has also been used as a fragrance agent and as an herbal medicine  
109 to induce menstruation and abortion. It is not used anymore.

110 The highest recommended daily dose in the EU is 1.2 ml peppermint oil i.e. 1080-1099 mg peppermint  
111 oil (based on relative density 0.9-0.916 g/cm<sup>3</sup> according Ph. Eur. 8.1 (2014)), which contains  
112 maximum 32.4-32.97 mg pulegone and 86.4-87.92 mg menthofuran (according to Ph. Eur. 8.1 limits  
113 for pulegone and menthofuran in peppermint oil). For a 60 kg person this would correspond to a daily  
114 intake of 0.540-0.549 mg/kg bw of pulegone and 1.44-1.46 mg/kg bw of menthofuran. Clearly, this  
115 recommended daily dose of peppermint oil in herbal medicinal products results in an intake of  
116 pulegone/menthofuran that exceeds the TDI (0.1 mg/kg) set for food by the Committee of Experts on  
117 Flavouring Substances (CEFS).

118 By analogy, based on Ph. Eur. 8.1 limits for mint oil, partly dementholised (maximum 2.5% of  
119 pulegone contents and relative density 0.888-0.910 g/cm<sup>3</sup>), the daily intake of pulegone could be  
120 calculated in the case of existing recommended daily dose in EU.

121 In addition to the use in medication, humans are exposed to pulegone as part of the essential oil in  
122 flavourings, confectionery, and cosmetics (Karousou *et al.*, 2007; Barceloux, 2008). According to  
123 JECFA, the estimated per capita intake of pulegone is reported as 2 µg/day and 0.04 µg/kg bw/day for  
124 Europe, and 12 µg/day and 0.03 µg/kg bw/day for the USA (IPCS, 2001).

125 The Scientific Panel on Food Additives, Flavourings, Processing Aids and Materials in contact with Foods  
126 (SPFA, 2005) noted that in certain cases the maximum permitted levels of pulegone in food may lead  
127 to high intakes in subjects consuming regularly mint flavoured beverages or confectionery. For  
128 example, 500 ml/day of mint flavoured beverage and 100 g/day of mint confectionery could lead to  
129 intakes of respectively 4.2 mg/kg bw and 1.2 mg/kg bw for a 30 kg child (SPFA, 2005).

130 In conclusion, humans are exposed to pulegone and menthofuran in herbal medicinal products and  
131 food, and as part of the essential oil in flavourings, confectionery, and cosmetics. Estimates of per  
132 capita intakes are widely variable (see above) and thus are difficult to take into consideration in an  
133 overall exposure assessment.

134 **1.3. Regulatory status**

135 There are currently no limits for pulegone and menthofuran in the area of medicinal products apart  
136 from some quality criteria for herbal substances such as Ph. Eur. monographs (see 1.2).

137 Limits in the use of pulegone in food products have been issued for different applications. According to  
138 regulations EC1334/2008, the use of pulegone in food and beverages has limits set of: 100 mg/kg for

139 mint/peppermint containing alcoholic beverages; 20 mg/kg for mint/peppermint containing non-  
140 alcoholic beverages; 2000 mg/kg for micro breath freshening confectionery; 350 mg/kg for chewing  
141 gum; and 250 mg/kg for mint/peppermint containing confectionery, except the micro breath. As a pure  
142 ingredient, pulegone may not be added to foodstuffs. According to the Committee of Experts on  
143 Flavoring Substances (CEFS), provisional consumption limits were established for pulegone at  
144 20 mg/kg in food and beverages (European Commission, 2002; 2008).

145 In cosmetic formulations, the concentration of pulegone should not exceed 1% (Nair, 2001).

146 In the USA, pulegone is not authorized as a synthetic flavouring substance (DHHS-FDA, 2012).

## 147 **2. Discussion**

148 Since 2005, a number of significant publications on pulegone and menthofuran have appeared in the  
149 scientific literature.

### 150 **2.1. Toxicokinetics of pulegone and menthofuran**

151 There are no formal toxicokinetic studies performed in humans, There are few studies in which serum  
152 levels and/or urinary excretion of the parents and metabolites has been analysed (see below) and  
153 tentative metabolic pathways have been uncovered to a considerable extent (see below). Pulegone and  
154 menthofuran are absorbed from the gastrointestinal tract, but there are no studies available to  
155 estimate oral bioavailability. There are no studies on dermal penetration, but the use of pulegone as a  
156 dermal absorption enhancer seems to suggest that it may be absorbed. There are no inhalation studies  
157 available.

#### 158 ***In vivo* human observations**

159 In an *in vivo* study by Engel (2003), 0.5 mg/kg body weight (bw) of (*R*)-(+)-pulegone or 1 mg/kg bw  
160 of (*S*)-(-)-pulegone were administered orally to six human volunteers. Six metabolites were identified  
161 in the urine. The major metabolite of (*R*)-(+)-pulegone was 10-hydroxypulegone. Another major  
162 metabolite, 9-hydroxy-*p*-menthan-3-one, is formed through the oxidation of 10-hydroxypulegone via  
163 the reduction of the exocyclic double bond. Menthofuran and its metabolites were found in relative  
164 small amounts in the urine. However, menthofuran was present in the serum of two individuals, hours  
165 after ingestion of a large amount of pennyroyal oil (Andersson *et al.*, 1996). In a fatally poisoned  
166 patient 18 ng/mL of pulegone and 1 ng/mL of menthofuran were found in serum analysed at 26 hours  
167 post-mortem, 72 hours following acute ingestion. In another case, 40 ng/ml menthofuran were found  
168 in serum with no detectable pulegone levels, 10 hours after ingestion.

#### 169 **Toxicokinetics in experimental animals *in vivo***

170 Several studies on metabolism and urinary and bile excretion of C<sup>14</sup>-labelled pulegone have been  
171 performed in rats and mice. Doses ranged from 0.8 mg/kg bw intravenously to 8-250 mg/kg bw by  
172 gavage (Thomassen *et al.*, 1991; Chen *et al.*, 2001; 2003a; 2003b). The half-life of pulegone after the  
173 iv administration was about 2 hours. After gavage administration in mice, clearance of pulegone was  
174 practically complete in 24 hours whereas in rats about 60-80% of the dose was excreted in 24 hours  
175 (Chen *et al.*, 2003b). In rats, 45-60% of the dose was excreted via urine during the first 24 hours and  
176 5-14% in the period of 24-72 hours. Biliary conjugates, principally glucuronide or glutathione  
177 conjugates of hydroxylated pulegone or reduced pulegone, accounted for about 3% of the dose  
178 (Thomassen *et al.*, 1991). Tissue levels of pulegone-derived radioactivity were highest in the liver of  
179 both species and both sexes, but high levels were also observed in male rat kidney (Chen *et al.*,  
180 2003a).

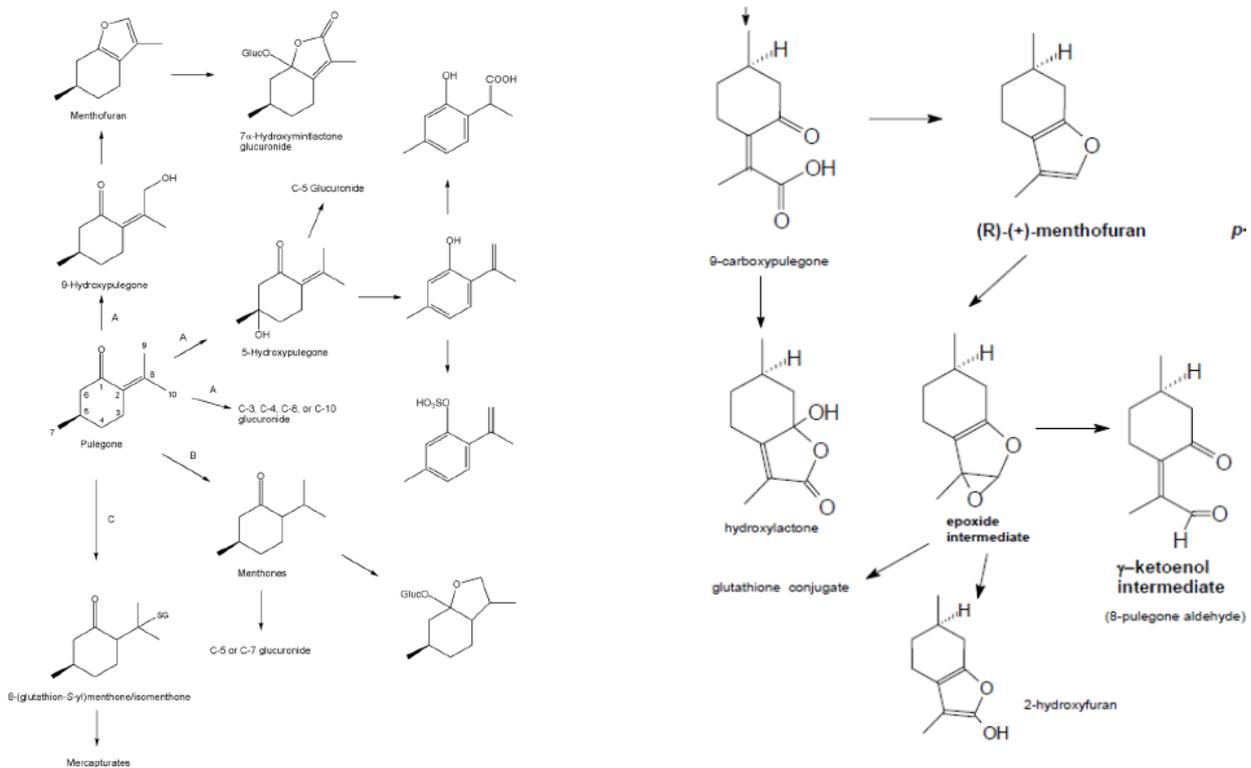
181 **2.2. Metabolism of pulegone and menthofuran**

182 Generally, the metabolism of pulegone and menthofuran has been elucidated in a considerable detail in  
 183 *in vivo* and *in vitro* studies (Fig. 2). Pathways leading to metabolic activation, covalent binding and  
 184 hepatic effects have been investigated also in various *in vivo* animal studies.

185 The metabolism of pulegone is rather complex in terms of pathways and metabolites, but it could be  
 186 classified into several major metabolic pathways (Thomassen *et al.*, 1990; Speijers, 2001; Chen *et al.*,  
 187 2011):

- 188 1. the pathway leading to the formation of menthofuran involving the 9-hydroxylation with a  
 189 subsequent reduction of carbon-carbon double bond and furan ring formation (Gordon *et al.*, 1987;  
 190 Madyastha & Raj, 1992;1993);
- 191 2. reduction of pulegone to menthone and isomenthone followed by hydroxylation in ring or side  
 192 chain and subsequent conjugation with glucuronic acid (SPFA 2005);
- 193 3. hydroxylation at C-5 or methyl (9- or 10-) to hydroxylated metabolites, followed by conjugation  
 194 with glucuronic acid or with glutathione (GSH); the conjugates being further metabolized;
- 195 4. the formation of piperitenone (*p*-mentha-1,4(8)-dien-3-one) after 5-hydroxylation followed by  
 196 dehydration (Speijers 2001); piperitenone is further metabolized by ring and side-chain  
 197 hydroxylations (4, 5, 7, 10-positions).

198 It should be noted that the order of metabolic reactions in the above pathways may not be obligatory,  
 199 but for example reduction of pulegone may follow hydroxylation or vice versa. More distal metabolites  
 200 are nevertheless identical.



201  
 202 Fig. 2: Principal metabolic pathways of pulegone (left) and menthofuran (right) (modified from SPFA, 2005)

203

204 Many of the metabolites of pulegone are derived from menthofuran and piperitenone. In *in vivo* rodent  
205 studies on pulegone metabolism, a total of approximately fourteen phase I metabolites exist, with  
206 approximately ten identified phase II metabolites (Thomassen *et al.*, 1991; Chen *et al.*, 2001; Zhou *et*  
207 *al.*, 2005). Administration of menthofuran to rats in doses of 6 or 60 mg/kg bw yielded 3 sulphonic  
208 acid metabolites and several glucuronide conjugates of hydroxylated mint lactones. Four of the  
209 metabolites were identical to pulegone metabolites (Chen *et al.*, 2003b).

210 There is some evidence that in the metabolism of pulegone, conjugation reactions predominate over  
211 menthofuran partway at lower doses of pulegone (Chen *et al.*, 2001), i.e. the formation of  
212 menthofuran would not be significant at lower, more "realistic" doses. Also the only available human  
213 study (Engel, 2003) seems to point to a similar scenario. However, because of many competing and  
214 interlinked pathways affecting the formation and degradation of toxicologically important metabolites,  
215 it is difficult to make any firm conclusions about this possibility.

216 Although rodent P450 or other enzymes metabolizing pulegone or menthofuran have not been directly  
217 identified, *in vivo* studies with inducers and inhibitors and *in vitro* studies employing microsomes from  
218 variously treated animals suggest that phenobarbital-induced enzymes are involved in the pathway(s)  
219 leading to increased hepatotoxicity whereas methylcholanthrene-induced enzymes protect against  
220 hepatotoxicity.

221 Studies with the expressed human CYP enzymes and human liver microsomes indicate that pulegone is  
222 metabolized by human liver CYP2E1, CYP1A2, and CYP2C19 to menthofuran (Khojasteh-Bakht *et al.*,  
223 1999). Menthofuran was metabolized by the same human liver CYPs involved in the metabolism of  
224 pulegone and additionally by CYP2A6. Menthofuran inhibits human CYP2A6 irreversibly, possibly by  
225 covalent adduction (Khojasteh-Bakht *et al.*, 1998).

### 226 **2.3. Bioactivation of pulegone and menthofuran**

227 An extensive series of *in vitro* and *in vivo* studies in rodents (and *in vitro* studies with human liver  
228 preparations) employing inducers (phenobarbital, methylcholanthrene) and inhibitors of drug  
229 metabolism and P450 enzymes, as well as depletors of glutathione have amply demonstrated that  
230 bioactivation and covalent binding of pulegone via its metabolite(s) is a prerequisite for its hepatotoxic  
231 action (for a review, see Nelson, 1992; SCF, 2002). Most probably the principal pathway to  
232 bioactivation is the conversion of pulegone to menthofuran. Subsequently, a gamma-ketoenal  
233 (pulegone 8-aldehyde) is generated as a major electrophilic metabolite from both pulegone and  
234 menthofuran (Thomassen *et al.*, 1988, 1992; Nelson, 1992; Speijers, 2001). This reactive enonal may  
235 be derived directly from oxycarbonium ions formed in the CYP-mediated oxidation of menthofuran, or  
236 from an epoxyfuran intermediate (Thomassen *et al.*, 1992; Nelson *et al.*, 1992). Mintlactones are  
237 formed as stable products of the  $\gamma$ -ketoenal, but also may be formed by direct proton loss from an  
238 oxycarbonium ion (Chen *et al.*, 2011). Additionally, p-cresol is also generated via pulegone metabolism  
239 (Madyastha & Raj, 1991) and also depletes glutathione with minor hepatotoxic effects (Chen *et al.*,  
240 2011). It is possible that other additional pathways for bioactivation are operative (see Nelson *et al.*,  
241 1992; SCF, 2002).

242 In a recent experimental study, several oxidative metabolites of menthofuran were characterized in rat  
243 and human liver microsomes and in rat liver slices exposed to cytotoxic concentrations of menthofuran  
244 (Khojasteh *et al.*, 2010). Metabolites that were identified were monohydroxylation products of the  
245 furanyl and cyclohexyl groups, mintlactones and hydroxymintlactones, a reactive  $\gamma$ -ketoenal, and a  
246 glutathione conjugate. A similar spectrum of metabolites was found in urine 24 hours after the  
247 administration of hepatotoxic doses of menthofuran to rats. In no case was p-cresol (or any of the  
248 other reported unusual oxidative metabolites of menthofuran) detected above background

249 concentrations that were well below concentrations of p-cresol that cause cytotoxicity in rat liver slices.  
250 Thus, the major metabolites responsible for the hepatotoxic effects of menthofuran appear to be a  
251  $\gamma$ -ketoenal and/or epoxides formed by oxidation of the furan ring. This is in contrast with earlier  
252 evidence that p-cresol and other unusual oxidative products are metabolites of menthofuran in rats  
253 and that p-cresol may be responsible in part for the hepatotoxicity caused by menthofuran (Madyastha  
254 & Raj, 1991).

#### 255 **Adducts of pulegone and menthofuran**

256 As a final step in the bioactivation, reactive metabolites are bound covalently to cellular  
257 macromolecules or trapped by small-molecular scavengers such as glutathione. In a recent study, at  
258 least 10 GSH-conjugates and one semicarbazide adduct of pulegone based on variable parent structures  
259 were detected by LC-MS analyses in *in vitro* incubations with human liver microsomes. Furthermore,  
260 7 GSH-conjugates and 1 CN and 3 semicarbazide-trapped reactive metabolites derived from menthofuran  
261 were detected in similar incubations (Rousu *et al.*, 2009).

262 A novel approach based upon metabolomic technologies to screen CN- and semicarbazide-trapped  
263 reactive metabolites has been recently developed; the bioactivation of pulegone was reexamined by  
264 using this metabolomic approach and a large number of trapped reactive metabolites, GSH-conjugates  
265 and aldehydes, including gamma-ketoenal (pulegone 8-aldehyde), were readily identified (Li *et al.*,  
266 2011). Khojasteh *et al.*, (2012) detected 10 rat liver proteins spots by an antiserum developed to  
267 detect protein adducts resulting from menthofuran bioactivation. Four of them were identified by LC-  
268 MS/MS analysis of tryptic peptides as serum albumin, mitochondrial acetaldehyde dehydrogenase,  
269 cytoplasmic malate dehydrogenase and subunit d of mitochondrial ATP synthase.

270 The overall consensus on bioactivation of pulegone and menthofuran is that metabolic pathways  
271 leading to reactive metabolites have been elucidated to a considerable detail and the most probable  
272 hepatotoxic metabolite is derived from menthofuran, although some additional toxic metabolites may  
273 contribute to hepatotoxicity. Pulegone and menthofuran have been used as illustrative examples of  
274 metabolic bioactivation of herbal components (Zhou *et al.*, 2007; Chen *et al.*, 2011).

#### 275 **2.4. Human toxicity**

276 No new information is available. Thus, the following is based on the previous HMPC public statement  
277 (2005).

278 A literature review of cases of human intoxication with pennyroyal oil (pulegone content 62-97%)  
279 indicate that ingestion of 10 ml (corresponding to ca 5.4-9 g pulegone, ca 90-150 mg/kg bw for a  
280 60 kg person; calculated with a relative density of 0.9 as for peppermint oil) resulted in moderate to  
281 severe toxicity and ingestion of greater than 15 ml (corresponding to ca. 8-13 g pulegone, ca 130-  
282 215 mg/kg bw for a 60 kg person) resulted in death. The clinical pathology was characterised by  
283 massive centrilobular necrosis of the liver, pulmonary oedema and internal haemorrhage (SCF, 2002).

284 No confirmed cases of liver damage caused by peppermint oil or mint oil have been reported.

#### 285 **2.5. Subchronic and chronic toxicity and carcinogenicity of pulegone (NTP 286 2011)**

##### 287 **3-Month study in rats and mice**

288 Groups of 10 male and 10 female rats were administered 0, 9.375, 18.75, 37.5, 75, or 150 mg  
289 pulegone/kg body weight in corn oil by gavage, 5 days per week for 14 weeks. No treatment-related

290 mortality was observed. At the two highest doses (75 and 150 mg/kg) several adverse effects could be  
291 observed: weight reduction, increased absolute and relative liver and kidney weights, hyaline  
292 glomerulopathy, bile duct hyperplasia, hepatocyte hypertrophy and many others. Some of these effects  
293 were seen also in lower doses; NOAEL values are either 18.75 or 37.5 mg/kg depending on whether  
294 some small but significant tissue weight changes were regarded toxicologically significant.

295 In a similar 3-month study in mice the only treatment-related observations were the increase of liver  
296 weight and glutathione levels at the highest dose in males and at the 2 highest doses in females.

## 297 **2-Year studies in rats and mice**

298 Pulegone dissolved in corn oil was administered intragastrically to groups of 50 male and female rats  
299 and mice for up to two years. Male rats received 18.75, 37.5, or 75 mg of pulegone per kg of body  
300 weight five times per week; female rats and male and female mice received 37.5, 75, or 150 mg/kg  
301 five days per week. Control animals received corn oil. After 60 weeks many of the male rats receiving  
302 75 mg/kg and female rats receiving 150 mg/kg had died, so the surviving animals from those groups  
303 received corn oil for the duration of the study (stop-exposures).

304 A highly unusual effect, hyaline glomerulopathy, was the most conspicuous non-neoplastic finding in  
305 both rats and mice. Kidney damage seemed also to be behind the progressive morbidity and mortality  
306 of rats at the highest dose (stop-exposure groups). No NOAEL values could be determined, because  
307 hyaline glomerulopathy was seen also at the lowest dose of pulegone in female rats and in male and  
308 female mice. Thus the lowest LOAEL was 18.75 mg/kg bw. Visual dose-response inspections<sup>3</sup> suggest  
309 that benchmark dose limit of 10% response varied from <10 mg/kg bw (female mice) to about  
310 45 mg/kg bw (male mice). Values for rats were of the order of 20 to 30 mg/kg bw.

## 311 **Carcinogenicity**

312 There were statistically increased incidences of several neoplasms. Female rats receiving pulegone had  
313 increased incidences of urinary bladder tumors. Relationship of these tumours with hyaline  
314 glomerulopathy and progressive kidney damage is suggestive, but not proven. Also the relevance to  
315 human is not known, although urinary tract carcinogenesis in humans has been associated with other  
316 genotoxic carcinogens. Male and female mice had increased incidences of benign and malignant tumors  
317 of the liver, and female mice also had a small increase in rare bone lesions (osteoma or  
318 osteosarcoma).

319 As to the possible mechanisms of carcinogenesis, the authors of the NTP study are of the opinion that  
320 pulegone acts as a genotoxic carcinogen in the female rat bladder. Although pulegone has not been  
321 uniformly positive in genotoxicity studies (see below), the evidence of the extensive formation of  
322 reactive metabolites from pulegone both *in vitro* and *in vivo* is convincing. Thus, despite equivocal  
323 outcome of the Ames test, the authors of the NTP studies considered it reasonable to believe that  
324 pulegone is metabolically activated to reactive intermediates which bind to DNA and other  
325 macromolecules and initiate carcinogenic process. On the other hand, reactive metabolite-associated  
326 cytotoxicity and regenerative proliferation was thought to be a likely mechanistic background for the  
327 liver tumorigenesis in male and female mice (NTP, 2011).

## 328 **2.6. Genotoxicity of pulegone and menthofuran**

329 SCF (2002) summarized the genotoxicity studies. Pulegone was negative in the Ames assay using  
330 Salmonella typhimurium strains TA1537, TA1535, TA100, TA 98 and TA97 with and without metabolic  
331 activation at concentrations of up to 800 µg/plate (Andersen & Jensen, 1984).

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<sup>3</sup> no formal analysis of benchmark dose limit values was performed.

332 Neither (R)-(+)-pulegone nor (R)-(+)-menthofuran were mutagenic in the Ames assay using S.  
333 typhimurium TA100 and TA98 at concentrations of up to 1000 µg/plate, with and without metabolic  
334 activation (Council of Europe, 1999).

335 In connection with the NTP study (2011), 3 independent Ames tests were carried out. Pulegone was  
336 negative in two Ames tests (the first study: TA97, TA98, TA100, TA1535, 10 or 30% rat or hamster  
337 S9; the second study: TA98, TA100, E.coli WP2uvrA/pKM101, rat S9) and in the third study pulegone  
338 was marginally positive (500 µg/plate and higher) in TA98 and E.coli WP2uvrA/pKM101 with rat S9.  
339 However, the IARC Working Group (2014) considers pulegone non-mutagenic in these standard tests.

340 *In vivo* micronucleus test in mice was negative with pulegone (9.375 to 150 mg/kg).

341 The overall conclusion on the basis of the above genotoxicity studies remains that despite some  
342 marginal positive observations genotoxicity of pulegone has not been demonstrated and furthermore,  
343 tests are not up to the current standards.

## 344 **2.7. Mode of action considerations**

345 In chronic studies (3-month, 2-year) in rats and mice the principal target organs were liver and kidney.  
346 Neoplasms were observed in female rats (kidney) and male and female mice (liver). It has been  
347 suggested that bioactivation of pulegone (and menthofuran) to reactive metabolites is behind liver and  
348 kidney effects, histological and functional changes, frank injury and neoplasms. While non-neoplastic  
349 injuries have been linked directly with bioactivation, the role of bioactivation in genotoxicity and  
350 carcinogenesis remains uncertain, because *in vitro* and *in vivo* genotoxicity studies with pulegone have  
351 generally been negative. However, it is questionable whether conventional genotoxicity tests  
352 performed with pulegone and menthofuran are appropriate to demonstrate the genotoxic potential of  
353 pulegone-associated liver-derived metabolites. It seems likely that liver-produced short-lived reactive  
354 metabolites may not reach the DNA in the conventional Ames test or bone marrow in the *in vivo*  
355 mouse micronucleus test. More appropriate tests to assess the potential genotoxicity of pulegone are  
356 probably the Comet assay or a transgenic gene mutation assay for both liver and bladder. Without  
357 such data it is not possible to conclude definitely on the genotoxic potential of pulegone and its  
358 metabolites.

359 Recently, the International Agency of Research on Cancer (IARC, 2014) has evaluated pulegone and  
360 has classified pulegone as a group 2B carcinogen, i.e. possibly carcinogenic to humans (Grosse *et al.*,  
361 2013). The IARC Working Group concluded that pulegone was not mutagenic in standard bacterial  
362 assays, either with or without exogenous metabolic activation. Regarding a potential mechanism of  
363 action the Working Group concluded that studies in humans and rodents indicate that some of the  
364 pulegone metabolites deplete hepatic levels of glutathione and can bind to cellular proteins. This may  
365 result in chronic regenerative cell proliferation, which may be related to the carcinogenicity observed in  
366 the liver and other organs in experimental animals. (IARC, 2014).

367 Regenerative cell proliferation can also be considered as a plausible mechanism of action for pulegone-  
368 induced bladder tumours in female rats. A recent mechanistic study (Da Rocha *et al.*, 2012) bladders  
369 from treated rats showed superficial cell layer necrosis and exfoliation and a significant increase in  
370 cellular proliferation in the high dose group (150 mg/kg bw). Urine of treated animals contained  
371 pulegone, piperitone, piperitenone and menthofuran; piperitone was present at cytotoxic levels in the  
372 high-dose group.

373 Even if pulegone would prove to be genotoxic in future appropriate genotoxicity assays, it is plausible  
374 that at lower realistic exposure levels cellular protective mechanisms, trapping by glutathione and  
375 other scavengers of reactive metabolites, would constitute a practical threshold below which no

376 genotoxicity would become manifest. Consequently, in this case a scenario to be used in risk  
377 assessment would be the threshold-based limit use of an uncertainty factor.

## 378 **2.8. Relevance of experimental toxicities for human risk assessment**

379 Are the tumours observed in animal experiments relevant for human risk assessment?

380 Hepatocellular tumours, especially adenomas, are often regarded rodent (mouse)-specific tumours  
381 especially if a rodent-specific mechanism of action (liver enzyme induction) could be elicited. There are  
382 no studies on liver enzyme induction in mice or rats, and evidence for genotoxicity of pulegone and  
383 menthofuran is essentially negative and also less than satisfactory (but see some reservations above).  
384 The type of bladder tumours in rats seem to be very rare and their possible association with hyaline  
385 nephropathy, a very rare human condition, seem to suggest that these tumours are not relevant for  
386 human risk assessment. Consequently, tumours in animals seem not to be relevant for human risk  
387 assessment.

388 Is the mode of action for tumour formation relevant for human risk assessment?

389 For pulegone and menthofuran, metabolic activation pathway and adduct formation with trapping  
390 agents such as GSH and proteins are demonstrated in animals and a similar pathway is operative in  
391 human *in vitro* systems. There is no studies on DNA adducts of pulegone or menthofuran. The IARC  
392 working group (IARC, 2014) concluded that there is no evidence of genotoxicity for pulegone (and  
393 presumably also for menthofuran, its major metabolite) and the Working Group regarded chronic  
394 regenerative cell proliferation as a possible mechanism of action for observed rodent cancers.  
395 Furthermore, pulegone and its metabolites have been demonstrated to cause bladder cytotoxicity and  
396 cell proliferation, suggesting a non-genotoxic mechanism of action. Consequently, pulegone is likely a  
397 non-genotoxic carcinogen in rodents and there exists a threshold for its carcinogenic action.  
398 Consequently, tumour findings in animals as such are not relevant for carcinogenicity risk assessment  
399 for humans, but naturally they can be used to determine NOAEL or BMDL values, if applicable.

400 Are toxicokinetic data (metabolic behaviour, activation etc) conducive to extrapolation of animal data  
401 to humans?

402 Although metabolism and toxicokinetics of pulegone and menthofuran have not been adequately  
403 elucidated in humans, there is evidence that at least metabolic routes are qualitatively similar in  
404 humans and rodents. There are some older evidence that at low, realistic exposures of humans to  
405 pulegone, menthofuran is not an important metabolite, thus suggesting a dose-dependent metabolic  
406 activation (Engel, 2003). In this study, the single pulegone dose administered was more similar to  
407 dietary exposure i.e. ~500 µg/kg bw. (Engel, 2003). However, the significance of this study in proving  
408 that at lower doses the conversion of pulegone to menthofuran is proportionally lower than in higher  
409 doses seems rather questionable. More definitive studies are needed.

## 410 **2.9. Summary of weight-of-evidence toxicity risk assessment of pulegone** 411 **and menthofuran**

412 A modified weight-of-evidence (WoE) assessment is formally presented in Table 1 taking into account  
413 the findings and argumentations above.

414 Table 1: Summary of weight-of-evidence (WoE) evaluation of genotoxicity and carcinogenicity of  
415 pulegone (and menthofuran)

416

Structure/grouping	related compounds (isopulegone etc) are also hepatotoxic; carcinogenicity is not known
Computational models	no studies available
Metabolic activation	Convincing evidence for the activation pathways via oxidation in rodent and human <i>in vitro</i> systems and in rodents <i>in vivo</i>
Covalent binding	Covalent binding to cell proteins and small-molecular trapping agents demonstrated
DNA binding <i>in vitro</i>	No information
DNA binding <i>in vivo</i>	No information
Genotoxicity <i>in vitro</i>	Generally negative; few positive findings in the Ames test, which NTP considers significant, i.e. pulegone is genotoxic The IARC working Group regards pulegone as non-genotoxic Current conclusion: genotoxic potential cannot be evaluated
Genotoxicity <i>in vivo</i>	Micronucleus tests consistently negative, but may not be appropriate for pulegone-type compound
Carcinogenicity in rodents	Clear evidence of carcinogenicity in male and female mice (liver) and in female rats (bladder)
Human information	Metabolic activation pathway present Metabolic activation in human <i>in vitro</i> systems is qualitatively similar to the one in rodents
Other information	Some evidence of non-linearity of metabolic activation and adduct formation
WoE conclusion	IARC: class 2B (possibly carcinogenic to humans) NTP proposal to be included in the Report of Carcinogens (RoC) Mechanism of action uncertain (NTP considers genotoxicity as a MoA of bladder tumours and regenerative cell proliferation as a MoA of liver tumours; IARC consider cell proliferation driven by metabolic activation and GSH depletion as a possible mechanism of action) Tentative decision: toxicity and carcinogenicity of pulegone have a (practical) threshold

## 417 **2.10. Determination of the limit value**

418 The NTP study showing carcinogenicity of pulegone and the recent IARC classification of pulegone as a  
419 2B carcinogen, possibly carcinogenic to humans, have raised concerns about the implications for public  
420 health of intake of preparations containing pulegone and menthofuran. The uncertainties about the  
421 genotoxic potential highlight the urgent need for comprehensive and reliable genotoxicity studies on  
422 pulegone. However, the IARC Working Group concluded that according to the available evidence,  
423 pulegone is not mutagenic and consequently, pulegone is a non-genotoxic carcinogen. Furthermore,  
424 tumours found in rodent studies probably may be considered not relevant for humans. Even if the  
425 future studies would demonstrate the genotoxic potential of pulegone, efficient scavenging of  
426 potentially DNA-reactive metabolites at lower pulegone exposures is likely to create a practical

427 threshold. Consequently, the risk assessment scenario adopted below is based on the above  
428 considerations. The limit value should be reviewed when adequate genotoxicity and other studies are  
429 available.

430 The value of 20 mg/kg bw per day, based on the NTP chronic study, is taken as a LOAEL value. It is  
431 possible to use a safety factor of 300 (not 100, because of LOAEL was the lowest significant effect  
432 level). Consequently the acceptable exposure would be 0.07 mg/kg bw per day, which is close to the  
433 current ADI value of 0.1 mg/kg bw per day. The daily dose for an adult of 50 kg body weight would  
434 thus be 3.5 mg/person/day.

435 It is also possible to use other safety or uncertainty factors, depending on particular considerations  
436 about relevancy of tumours to humans, details of exposure characteristics and toxicokinetics of  
437 pulegone or for other reasons. Relevancy of tumours to humans should be thoroughly evaluated in the  
438 light of the IARC monograph on pulegone. Bioavailability from various formulations and possible non-  
439 linearities in the formation of reactive metabolites from pulegone and menthofuran may modify actual  
440 exposures and consequently limit values.

441

## 442 **3. Conclusions and recommendations of the HMPC**

### 443 ***3.1. Toxicological conclusions***

- 444 1. On the basis of recent rodent chronic studies (NTP, 2011), target organs for pulegone and  
445 menthofuran are liver and kidney and a plausible mechanism for toxicity is the formation of  
446 reactive metabolites, which is also supported by recent *in vitro* experimental data.
- 447 2. Neoplasms were observed in female rats (kidney) and male and female mice (liver) in the NTP  
448 study. While non-neoplastic injuries have been linked directly with bioactivation, its role in  
449 genotoxicity and carcinogenesis remain uncertain, because *in vitro* and *in vivo* genotoxicity studies  
450 with pulegone and menthofuran have generally been negative. More detailed genotoxicity studies  
451 on pulegone and menthofuran and on preparations containing these ingredients are needed for  
452 proper risk assessment.
- 453 3. Relevance of rodent neoplasms to human carcinogenesis remain uncertain because target rodent  
454 neoplasms (bladder in female rats, liver in mice) are often not relevant to human situation and  
455 mode of action of tumorigenesis has not been adequately resolved. Assessment of human  
456 relevance of tumours observed in the NTP carcinogenicity study on pulegone is of primary priority.
- 457 4. There are no new data on pharmacovigilance, but prevailing opinion is that no certain cases of liver  
458 toxicity in humans have appeared by peppermint oil or mint oil.
- 459 5. As an interim recommendation, the HMPC suggests that an acceptable exposure limit is  
460 0.07 mg/kg bw per day, which is close to the current ADI value of 0.1 mg/kg bw per day. This limit  
461 value should be reviewed when adequate genotoxicity studies are available and relevance of  
462 rodent tumours to human carcinogenicity has been assessed.

### 463 ***3.2. Recommended limit values***

464 Because of uncertainties about the mode of action regarding carcinogenicity of pulegone (and  
465 menthofuran), the limit values to pulegone and menthofuran (for regulatory purposes, pulegone and  
466 menthofuran should be taken together, pulegone + menthofuran) should be regarded as provisional

467 and exposure to them should be kept as low as practically achievable. In the evaluation of herbal  
468 medicinal products containing pulegone and menthofuran Member States should take steps to ensure  
469 that the public are protected from exposure and the following thresholds should be applied.

#### 470 **Oral use**

471 The value of 20 mg/kg bw per day, based on the NTP chronic study, is taken as a LOAEL value. It is  
472 possible to use a safety factor of 300 (not 100, because of LOAEL was the lowest significant effect  
473 level). Consequently the acceptable exposure is 0.07 mg/kg bw per day, which is close to the current  
474 ADI value of 0.1 mg/kg bw per day. The daily dose for an adult of 50 kg body weight<sup>4</sup> is thus 3.5  
475 mg/person/day.

476 The intake (pulegone + menthofuran) of 3.5 mg/person/day (even if the limit presents the overall  
477 intake from all sources) can be accepted for herbal medicinal products as short-term intake (maximum  
478 14 days).

#### 479 *Dietary background*

480 The potential daily intake of pulegone and menthofuran via food cannot be ignored especially as  
481 consumers/patients are not able to avoid them. Although comprehensive estimates of pulegone and  
482 menthofuran intake via food and other products are not available, improved estimates should be taken  
483 into consideration when available.

#### 484 *Sensitive groups: Children*

485 If children are included in the usage of certain products the daily amount of pulegone + menthofuran  
486 has to be adjusted to the body weight of the age group: e.g. body weight of 20 kg would lead to an  
487 acceptable daily intake of 1.5 mg/day.

#### 488 *Pregnant and breast feeding woman*

489 Sensitive groups such as pregnant and breast feeding woman are also covered by the limit calculated  
490 above. If these limits are complied with, the chapter 4.6 of the SmPC of the products concerned should  
491 be phrased according to the 'Guideline on risk assessment of medicinal products on human  
492 reproduction and lactation: from data to labelling' (EMA/CHMP/203927/2005).

#### 493 **Cutaneous use**

494 No quantitative data concerning absorption of pulegone and menthofuran through the skin exist  
495 although it is known that pulegone has been used as a "penetration enhancer". It is to ensure that the  
496 sum of pulegone and menthofuran within the daily dose is <3.5 mg for adults. The short term use  
497 (maximum 14 days) is restricted to intact skin.

498 Higher contents within the products would be possible if for the relevant product (means the relevant  
499 matrix, because absorption might be greatly influenced by the excipients, for instance essential oils as  
500 enhancers) low absorption rates can be shown, not exceeding the daily intake of 3.5 mg for adults.

#### 501 *Sensitive groups: Children*

502 If children are included in the usage of certain products the daily amount has to be adjusted to the  
503 body weight of the age group: e.g. body weight of 20 kg would lead to an acceptable daily intake of  
504 1.5 mg/day.

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<sup>4</sup> For ~18% (average) of the European population the body weight is given with less than 60 kg [EUROPEAN COMMISSION 2006]. These number would increase to up to 30%, if only taking into account woman. Therefore the calculation is linked to a body weight of 50 kg.

505 *Pregnant and breast feeding woman*

506 Sensitive groups such as pregnant and breast feeding woman are also covered by the limit calculated  
507 above. If these limits are complied with, the chapter 4.6 of the SmPC of the products concerned should  
508 be phrased according to the 'Guideline on risk assessment of medicinal products on human  
509 reproduction and lactation: from data to labelling' (EMA/CHMP/203927/2005).

### 510 **3.3. Proposal for regulatory actions**

- 511 • Improved estimates for dietary (background) exposures to pulegone and menthofuran are  
512 necessary for the comprehensive assessment and threshold values of pulegone and menthofuran.
- 513 • Focussed pharmacovigilance of peppermint oil and mint oil containing products is recommended.
- 514 • An increased awareness in the medical community concerning high intake of peppermint oil and  
515 mint oil containing products as a potential cause of otherwise unexplained liver reactions would be  
516 desirable.
- 517 • Companies marketing products containing pulegone and menthofuran should check and provide  
518 data whether their products are complying with the above mentioned exposure limit.

519 Proposals are preliminary. Further proposals will be concluded after final decision about recommended  
520 limit values.

521

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