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5 Guideline on clinical evaluation of vaccines

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7 Draft

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11 This guideline replaces 'Guideline on the clinical evaluation of new vaccines'
12 (EMEA/CHMP/VWP/164653/05) including its 'Annex on SPC requirements'
13 (EMEA/CHMP/VWP/382702/06) and 'Guideline on adjuvants in vaccines for human use'
14 (EMEA/CHMP/VEG/134716/04)

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Comments should be provided using this [template](#). The completed comments form should be sent to VWP@ema.europa.eu

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59 **Executive summary**

60 This guideline addresses the clinical evaluation of vaccines intended for the prevention of infectious
61 diseases. It includes considerations for trials intended to document the safety, immunogenicity and
62 efficacy of new candidate vaccines and to support changes in the prescribing information of licensed
63 vaccines. It also considers the need for and use of vaccine effectiveness studies.

64 Since the adoption of EMEA/CHMP/VWP/164653/2005 many new vaccines have been approved in the
65 EU or have received a positive opinion under Article 58 of Regulation (EC) No 726/2004, including
66 several intended to prevent infectious diseases for which there was previously no vaccine available.
67 Some of these vaccines include antigenic substances from multiple pathogens or from multiple
68 subtypes of a single pathogen. These applications have raised several issues for vaccine clinical
69 development programmes that were not addressed in the previous guideline. Furthermore, there have
70 been requests for scientific advice on vaccine clinical development programmes that have pointed to
71 the need to provide updated or additional guidance on some issues. For example, on considerations for
72 conducting vaccine efficacy trials, identification of immune correlates of protection, vaccines intended
73 to be used in heterologous prime-boost regimens and vaccines to be administered to pregnant women
74 to protect their infants during the first months of life.

75 In response to recurring issues arising in scientific advice and in application dossiers, this revised
76 guidance includes a discussion of factors to consider when planning and interpreting the results of
77 comparative immunogenicity trials. For example, the importance of considering the severity, mortality
78 and/or risk of permanent sequelae of the infectious disease to be prevented as well as the robustness
79 of the assays to determine the immune response when selecting non-inferiority margins and assessing
80 the clinical impact of failing to meet pre-defined criteria. In trials that compare candidate and licensed
81 vaccines containing antigens from different numbers of subtypes of the same organism consideration is
82 given to interpretation of immune responses to non-shared subtypes.

83 The guideline also expands on considerations for the design of vaccine efficacy trials, including the
84 selection of appropriate control groups in different circumstances. Moreover, the role of sponsors in the
85 provision of vaccine effectiveness data in the post-licensure period has been reconsidered to reflect the
86 fact that most studies are conducted by public health authorities.

87 There are some special considerations for the evaluation of vaccine safety in clinical trials, including
88 the parameters to be documented in specific age sub-groups. The guideline addresses general
89 considerations for the size of the pre-licensure safety database, such as the vaccine construct and the
90 use of antigens or adjuvants not previously included in licensed vaccines.

91

92 **1. Introduction (background)**

93 The Guideline on clinical evaluation of vaccines (EMA/CHMP/VWP/164653/2005) covered the clinical
94 development of vaccines intended to provide pre- and post-exposure prophylaxis against infectious
95 diseases. The Guideline on adjuvants in vaccines for human use (EMA/CHMP/VEG/134716/2004)
96 included a section on the clinical evaluation of vaccines proposed to contain adjuvants. This revision
97 combines the clinical guidance provided in these two documents. In replacing them, it updates and
98 adds to the guidance provided previously to address issues that have come to light since they came
99 into operation.

100 **2. Scope**

101 This guideline is focussed on the clinical development of vaccines intended for the prevention of
102 infectious diseases, whether administered before infection occurs or for post-exposure prophylaxis. It
103 does not address the clinical development of immuno-therapeutic products.

104 The guidance is relevant to vaccines intended to prevent infectious diseases due to single pathogens,
105 including those directed at multiple subtypes of single pathogens, and to vaccines consisting of
106 multiple antigenic components intended to prevent a range of infectious diseases. It is relevant to
107 vaccines that contain:

- 108 • Organisms that have been inactivated by chemical or physical means;
- 109 • Live organisms that are naturally non-virulent in humans or that have been treated or
110 genetically modified to attenuate their virulence;
- 111 • Antigenic substances extracted from pathogens or secreted by them, which may be used in
112 their native state, detoxified by chemical or physical treatments or aggregated, polymerised or
113 conjugated to a carrier to increase their immunogenicity;
- 114 • Antigenic substances produced by genetic engineering or chemical synthesis;
- 115 • Live bacterial or viral vector vaccines expressing foreign antigenic substances;
- 116 • Naked nucleic acid, including plasmids engineered to express specific antigens.

117 The guideline addresses clinical development programmes to support the approval of candidate (i.e.
118 unlicensed) vaccines, adjuvanted or non-adjuvanted, and to support modifications to vaccines in the
119 post-approval period (e.g. changes in, or additions to, the posology, the age range for use or
120 recommendations for concomitant vaccination).

121 The guidance addresses trials to document vaccine safety, immunogenicity and/or efficacy. It considers
122 situations in which a pre-licensure demonstration of vaccine efficacy would or would not be required,
123 the design of pre-licensure trials to evaluate vaccine efficacy and the assessment of vaccine
124 effectiveness in the post-approval period.

125 It also considers the evidence that may be provided from nonclinical studies to support vaccine efficacy
126 but it does not consider other types of nonclinical investigations, which are covered in other guidelines
127 relevant to vaccines.

128 Vaccine pharmacovigilance is not covered because it is addressed in detail in separate CHMP guidance.

129 **3. Legal basis and relevant guidelines**

130 This Guideline should be read in conjunction with the introduction and general principles of Annex I to
131 Directive 2001/83/EC, as amended, and all other relevant EU and ICH guidelines. These include, but
132 are not limited to:

- 133 • ICH topic E2A Clinical Safety Data Management: Definitions and Standards for Expedited
134 Reporting (CPMP/ICH/377/95)
- 135 • ICH topic E8 General Considerations for Clinical Trials (CPMP/ICH/291/95)
- 136 • ICH topic E11 Clinical Investigation of Medicinal Products in Paediatric Population
- 137 • ICH E7 Studies in Support of Special Populations: Geriatrics Q&A
138 (EMA/CHMP/ICH/604661/2009)
- 139 • Note for Guidance on Good Clinical Safety Data Management: Definitions and Standards for
140 Expedited Reporting (CPMP/ICH/377/95)
- 141 • ICH Note for Guidance on Planning Pharmacovigilance Activities (CPMP/ICH/5716/03)
- 142 • Guideline on Influenza Vaccines; Non-clinical and Clinical Module.
143 (EMA/CHMP/VWP/457259/2014)
- 144 • Guideline on quality, non-clinical and clinical aspects of live recombinant viral vectored
145 vaccines. (EMA/CHMP/VWP/141697/2009)
- 146 • ICH Q2 (R1) Validation of analytical procedures: text and methodology (CPMP/ICH/381/95)
- 147 • ICH topic E9 Statistical principles for clinical trials – Note for Guidance on Statistical Principles
148 for Clinical Trials (CPMP/ICH/363/96)
- 149 • Points to Consider on Missing Data (CPMP/EWP/1776/99)
- 150 • Guideline on the Choice of the Non-Inferiority Margin (EMA/CPMP/EWP/2158/99)
- 151 • Points to Consider on Switching between Superiority and Non-Inferiority (CPMP/EWP/482/99)
- 152 • Points to Consider on Multiplicity Issues in Clinical Trials (CPMP/EWP/908/99)
- 153 • Points to consider on application of 1. Meta-analyses 2. One pivotal study
154 (CPMP/EWP/2330/99)
- 155 • Guidance on format of the risk-management plan in the European Union
156 (EMA/PRAC/613102/2015 Rev.2 accompanying GVP Module V Rev.2)
- 157 • Guideline on Risk Management Systems for Medicinal Products for Human use (EMA/CHMP
158 96286/2005)
- 159 • Guideline on good pharmacovigilance practices (GVP) - Product- or Population-Specific
160 Considerations I: Vaccines for prophylaxis against infectious diseases (EMA/488220/2012 Corr)
- 161 • Guideline on good pharmacovigilance practices (GVP) Annex I - Definitions (EMA/876333/2011
162 Rev 4)
- 163 • Guideline on good pharmacovigilance practices: Module V – Risk management systems
164 (EMA/838713/2011 Rev 2).

165 **4. Immunogenicity**

166 **4.1. Characterisation of the immune response**

167 For each antigenic component in a candidate vaccine, and depending on any available information on
168 immune responses to the same or similar antigenic components in licensed vaccines, characterisation
169 of the immune response in sera, plasma, whole blood, peripheral blood mononuclear cells or other
170 biological matrix may include some of the following investigations:

- 171 • Measurement of functional antibody (e.g. neutralising antibody, bactericidal activity or
172 opsonophagocytic activity) and/or binding antibody (e.g. total binding IgG, IgG subclasses);
- 173 • Description of the kinetic of the immune response (e.g. time to reach peak antibody levels and
174 the antibody decay curve);
- 175 • Induction of immune memory;
- 176 • Exploration of immunological factors that could affect the humoral immune response (e.g. pre-
177 vaccination antibody levels resulting from prior vaccination and/or natural exposure);
- 178 • Evaluation of cross-reactive antibody (e.g. antibody elicited by an antigen that cross-reacts
179 with antigen[s] of one or more other species or subtypes within a species);
- 180 • Evaluation of cross-priming (e.g. the ability of one antigen to induce immune memory to
181 [an]other antigen[s]);
- 182 • Assessment of the cell-mediated immunity (CMI) component of the immune response (e.g. by
183 quantifying T-cells specific for vaccine antigen[s] and/or antigens derived from wild-type
184 organisms *in vitro* via direct labelling or based on cytokine release);
- 185 • Investigation of the correlation between cytokine or gene expression profiles (e.g. innate
186 immune or plasma cell signatures) and an immune correlate of protection, antibody levels or
187 clinical events, such as immune-mediated adverse effects.

188 Whenever possible it is preferred that each immune parameter is assayed in a single central laboratory
189 and that the same laboratories are used throughout the clinical development programme. If this is not
190 possible, inter-laboratory variability should be evaluated and any impact on the results and conclusions
191 should be addressed in the application dossier.

192 Protocols should specify and give details of the performance characteristics of the assays to be used to
193 evaluate immune responses to vaccination. The assays used in pivotal trials should be fully validated.
194 If there is an internationally-accepted reference assay, any modifications to the reference assay
195 methodology that are made by a sponsor should be supported by an assay bridging study. Assays
196 should be calibrated against the relevant International Standard(s) whenever these exist. If changes to
197 assay methodologies occur during the clinical development programme, data should be provided to
198 demonstrate no effect on the results or to support the use of a correction factor.

199 **4.2. Immune correlates of protection**

200 In this guideline an immune correlate of protection (ICP) is defined as a type and amount of
201 immunological response that correlates with vaccine-induced protection against an infectious disease
202 and that is considered predictive of clinical efficacy. Widely accepted and well-supported ICPs exist for
203 a limited range of infectious diseases.

204 When there is no established ICP for a specific infectious disease, the predictive value of the immune
205 response for protective efficacy (short-term and/or longer-term) should be investigated whenever

206 vaccine clinical development programmes include efficacy trials. For example, by collecting sera from
207 all or a large subset of subjects in the test and control groups at a time point corresponding to a
208 selected interval after completion of primary vaccination in the test group and comparing immune
209 parameters between those who do and do not develop the infectious disease to be prevented.
210 Alternatively, or in addition, repeated sera collection and determination of vaccine efficacy at timed
211 intervals (e.g. annually) during follow-up may be used to identify an ICP for long-term protection.

212 If a vaccine efficacy trial is not feasible (see section 5.1) or if the analyses of an efficacy trial fail to
213 identify an ICP, it may be possible to derive an ICP from a prospective vaccine effectiveness study (see
214 section 6). Furthermore, an indication of the immune parameter of greatest importance for protection
215 and sometimes a preliminary ICP may be obtained from one or more of nonclinical efficacy studies,
216 sero-epidemiological studies (i.e. examining natural protection) and human challenge trials.

217 An ICP may not be applicable beyond the vaccine and the population in which it was identified. For
218 example, an ICP against a specific infectious disease that is based on a functional humoral immune
219 response cannot be applied to vaccines intended to prevent the same disease which confer protection
220 via a different immune mechanism. Additionally, an ICP derived from an efficacy trial in infants may
221 not necessarily be applicable to adults, an ICP established for one subtype of a pathogen may not be
222 applicable to all subtypes and an ICP may not be applicable to all possible routes of administration of
223 the same antigens.

224 In rare cases, it may not be possible to identify an ICP but clinical trial data may point to a threshold
225 value of a certain immune parameter that could serve for making comparisons between vaccines or
226 population groups (e.g. as applied to serotype-specific IgG elicited by conjugated pneumococcal
227 polysaccharides). Threshold values may be used as a benchmark when interpreting immunological data
228 from further trials with a specific type of vaccine.

229 **4.3. Design of comparative immunogenicity trials**

230 This section considers general principles for comparative immunogenicity trials regardless of the trial
231 objectives.

232 **4.3.1. Primary and secondary endpoints**

233 Primary and secondary endpoints reported from comparative immunogenicity trials may include some
234 of the following:

- 235 • Percentages of subjects with an immune response to vaccination that is above the defined ICP
236 (i.e. the seroprotection rate) or above a threshold level;
- 237 • Percentages of subjects with a pre-defined increment (e.g. at least a 4-fold rise) in antibody
238 concentration/titre from pre- to post-vaccination (i.e. the seroconversion rate);
- 239 • Percentages of subjects defined as seronegative or seropositive pre-vaccination and post-
240 vaccination according to the lower limit of detection of the assay;
- 241 • Post-vaccination seroprotection and seroconversion rates separately for those who were
242 seronegative or seropositive at study baseline;
- 243 • Geometric mean antibody concentrations (GMCs) or titres (GMTs) and pre-/post-vaccination
244 ratios (GMRs);
- 245 • Pre- and post-vaccination numbers or percentages of subjects with sensitised (i.e. antigen-
246 specific) T-cells (including sensitised CD4+ and CD8+ T-cells), presented according to the
247 antigenic substance(s) used for stimulation and the cytokine(s) detected in the assay(s).

248 *Primary vaccination*

249 If there is a relevant ICP or threshold value the usual primary endpoint is the post-vaccination (i.e.
250 after a single dose or after the last dose of a primary series) seroprotection rate or the percentage with
251 an immune response at or above the threshold value. If there is no ICP or threshold value the primary
252 endpoint is usually the seroconversion rate. The post-vaccination seropositivity rate may also be
253 informative as a secondary endpoint.

254 The post-vaccination GMC or GMT and the pre- to post-vaccination ratio (GMR) are not usually
255 appropriate primary endpoints after primary vaccination but should be included in secondary
256 endpoints. Exceptions in which the GMC or GMT may be the primary endpoint include, but may not be
257 limited to, lot-to-lot consistency trials.

258 *Post-primary vaccination*

259 For vaccines that elicit immune memory during primary vaccination, post-primary doses will result in
260 very high seroprotection, seroconversion and seropositivity rates in all randomised groups. If the
261 primary objective of the trial is to detect any differences there may be between vaccines, it may be
262 appropriate to designate the post-vaccination GMC or GMT or, occasionally, the GMR (pre-boost to
263 post-boost) as the primary endpoint, in which case the secondary endpoints should include the primary
264 endpoint that was selected for assessing the immune response to primary vaccination.

265 If the vaccine does not elicit immune memory, the primary endpoint should be the same as that
266 selected for assessing the immune response to primary vaccination.

267 **4.3.2. Primary analyses**

268 Comparative immunogenicity trials conducted early in the development of a candidate vaccine (e.g. to
269 identify formulations, doses and regimens for further study) may plan for descriptive analyses. In trials
270 that are designed to support hypothesis testing, CHMP guidance on statistical issues should be followed
271 including, as appropriate, randomisation with stratification factors and the possible need to adjust for
272 multiplicity.

273 When the primary aim is to demonstrate non-inferiority of the test group(s) vs. the reference group(s)
274 with respect to immune responses to each or selected antigen(s) of interest, selection of the non-
275 inferiority margin should consider the severity of the disease to be prevented, the mortality rate and
276 the risk of serious permanent sequelae. For example, if the vaccine is proposed to prevent an
277 infectious disease with a high mortality rate it is appropriate that the non-inferiority margin is more
278 stringent compared to vaccines intended to prevent infectious diseases that are rarely fatal and do not
279 result in serious permanent sequelae. In addition, selection of the non-inferiority margin could consider
280 the expected precision of the measurement and the performance characteristics of the assay applied to
281 the primary immune parameter.

282 Comparative immunogenicity trials may aim to demonstrate superiority of the immune response to one
283 or more antigen(s) in a test group compared to a reference group. For example, when the reference
284 group does not receive the antigen(s) in question, when comparing doses or regimens of the same
285 candidate vaccine and when the effect of adding an adjuvant is under evaluation. Alternatively, the
286 same trial may be designed to demonstrate non-inferiority of immune responses to some antigens and
287 superiority for responses to others or may plan to test for non-inferiority and, if the criterion is met, to
288 sequentially test for superiority. For example, when a candidate vaccine contains antigens from more
289 pathogen subtypes compared to a licensed vaccine, the aim may be to demonstrate non-inferiority for
290 shared subtypes and superiority for non-shared subtypes.

291 **4.4. Formulation, dose and schedule**

292 **4.4.1. Formulation and dose**

293 For an antigen that has not previously been included in a licensed vaccine the relationship between
294 dose and immune response should be explored in clinical trials, considering that data from in-vivo non-
295 clinical studies are not usually helpful for selecting the human dose. If it is not known what might
296 constitute a protective immune response, the antigen dose above which there is no appreciable
297 increment in the immune response (i.e. a plateau effect is observed) should be explored unless there
298 are dose-limiting safety issues. For candidate vaccines that include vectored antigens the dose-finding
299 trials should evaluate the potential effect of pre-existing as well as vaccine-elicited immune responses
300 to the vector on the immune responses to the antigens derived from the target pathogens.

301 For candidate vaccines that contain one or more antigens that have not previously been combined in a
302 licensed vaccine, the immune responses may be compared with those observed after separate
303 administrations. This approach may not be necessary or feasible if i) a very large number of antigens
304 are to be combined (e.g. multiple subtypes of a pathogen); ii) the antigen(s) in question will be added
305 to a licensed combination vaccine, in which case the trial may compare the candidate combination
306 vaccine with separate administrations of the licensed combination vaccine and the additional
307 antigen(s); iii) the candidate combined vaccine includes only antigens already included in other
308 licensed vaccines, in which case the candidate could be compared with separate administrations of the
309 licensed vaccines or, if they are already approved for co-administration, the candidate could be
310 compared with concomitant administration of the licensed vaccines. Other scenarios may be foreseen
311 and the need for, and extent of, the trials should be decided on a case by case basis.

312 Unpredictable effects on immune responses have been observed when some protein-saccharide
313 conjugates have been included in candidate combination vaccines with certain other antigens, including
314 other conjugates. For example, immune responses to antigens that are the same as (e.g. tetanus
315 toxoid) or closely resemble (e.g. diphtheria toxoid and CRM197) the carrier protein in the conjugate
316 may be enhanced. The potential for increases or decreases in immune responses to the conjugated
317 antigens and to the conjugative proteins should be carefully explored.

318 Inclusion of an adjuvant in a candidate vaccine requires adequate justification, which may be based on
319 a combination of nonclinical and clinical data. An adjuvant may be justified based on enhancement of
320 the immune response to one or more of the antigenic components demonstrated in a trial that directly
321 compares adjuvanted and non-adjuvanted formulations. Alternatively, or in addition, inclusion of an
322 adjuvant may serve to reduce the amount of the antigenic component(s) required to achieve a target
323 immune response. This strategy may be important when there are vaccine supply limitations related to
324 manufacture of the antigenic component(s) and there is anticipation of a need to provide large
325 numbers of doses within a limited time frame (e.g. to address pandemic influenza). Whenever an
326 adjuvant is to be included, safety and immunogenicity data should support the amount that is provided
327 in each dose.

328 **4.4.2. Schedule**

329 *Primary vaccination*

330 The immunogenicity data should suffice to identify the minimum number of doses required to elicit
331 immune responses at or above the ICP or threshold value or, if neither is available, to maximize the
332 immune response that can be safely achieved in the target population or sub-populations (e.g. age
333 sub-groups). The appropriate dose interval(s) should be explored considering available data on the
334 kinetic of the immune response to each sequential dose.

335 In infants, it is often important to identify a schedule that provides protective immune responses as
336 early as possible. Therefore, the effect of maternal antibody on the infant immune response should be
337 evaluated when the first infant dose is given at different ages. If the presence of maternal antibody
338 has a blunting effect on the magnitude of the infant immune response it may be useful to assess
339 whether priming still occurred when determining the earliest age at which the first dose may be given.

340 It is not necessary to evaluate immune responses to a candidate vaccine at multiple infant
341 immunisation schedules in routine use. For example, if it is concluded that 2 doses are likely required,
342 an evaluation of immune responses at 2 and 4 months would suffice to support use at a schedule that
343 starts and/or ends at a later age since immune responses are generally higher rather than lower as
344 age at time of vaccination increases within infancy. An evaluation of immune responses at 2 and 4
345 months of age would not support starting before 2 months of age or using a 1-month dose interval.

346 Different schedules may have to be established for various target populations (e.g. premature infants,
347 the elderly, the immunosuppressed and haemodialysis patients). Specific schedules may also be
348 needed for populations in which a single dose or short schedule is needed for practical reasons (e.g.
349 travellers and pregnant women).

350 *Post-primary vaccination*

351 The ability of a primary series to elicit immune memory may be demonstrated by administration of a
352 post-primary dose of the same vaccine at least 6-12 months after completion of the primary series. If
353 the post-dose GMC or GMT is higher than the post-primary value and/or is higher in a group that
354 previously received a primary series compared to administration of a single dose to a previously
355 unvaccinated age-matched group, it may be inferred that the primary series elicited a T-cell-dependent
356 immune response leading to an anamnestic response to the post-primary (booster) dose.

357 If it is known that additional doses will be needed to maintain protection, the immune responses to one
358 or more post-primary doses should usually be investigated in the pre-licensure trials. If it is not
359 already known that additional doses are needed to maintain protection against the target pathogens
360 the need for and timing of an additional dose(s) after the primary series should be investigated. It is
361 recognised that the need for additional doses may have to be determined after initial authorisation.

362 For some vaccines that elicit immune memory in the primary series it may not be necessary to
363 administer the same dose for boosting. Therefore, it may be appropriate to investigate the safety and
364 immunogenicity of lower antigen doses for boosting than were used for priming or to boost with a
365 formulation that does not include an adjuvant.

366 Generally, it is not recommended to draw conclusions on the need for post-primary doses based only
367 on waning antibody. For some pathogens, a decline in antibody, including levels below a putative ICP,
368 may not necessarily indicate loss of protection if immune memory has been elicited (e.g. hepatitis B
369 vaccines). In contrast, for some pathogens that rapidly invade after colonisation (e.g. *N. meningitidis*)
370 it may be necessary to maintain a certain level of circulating antibody to ensure protection even if
371 primary vaccination elicited immune memory. For these reasons, it is recommended that, whenever
372 feasible, the need for and the timing of further doses should be determined from long term follow-up
373 of subjects enrolled into vaccine efficacy trials and/or from vaccine effectiveness studies or disease
374 surveillance data obtained during the post-authorisation period.

375 *Use of different vaccines within schedules*

376 To support the use of more than one vaccine to deliver the total number of doses required within the
377 primary schedule, it should be demonstrated that similar immune responses are achieved using more
378 than one vaccine compared to a single vaccine to complete the schedule.

379 To support the use of a vaccine to boost immune responses in subjects who received a primary series
380 using a different vaccine, subjects primed with one vaccine could be randomised to receive a booster
381 dose with the priming vaccine or the proposed alternative vaccine with the aim of demonstrating non-
382 inferiority of immune responses.

383 To support the use of one vaccine construct to prime and another to boost the test regimen could be
384 compared with a repeated dose of the first vaccine construct with the aim of demonstrating superiority
385 of immune responses and/or broadening of the immune response (e.g. to multiple subtypes of a
386 pathogen).

387 **4.4.3. Route and/or method of administration**

388 For a new candidate vaccine, the choice of route of administration should be investigated as needed
389 during the initial dose, formulation and regimen studies.

390 To support an alternative route of administration of a licensed vaccine without altering the vaccine
391 formulation (e.g. to allow a vaccine licensed for intramuscular administration to be given
392 subcutaneously, intranasally or using a new device, such as a microneedle patch), with or without
393 changing the antigen dose(s), the possible need for an efficacy trial should be considered (see section
394 5).

395 **4.5. Concomitant administration**

396 Concomitant administration of vaccines may result in higher or lower immune responses to certain
397 antigenic components compared to separate administration.

398 At the time of initial authorisation of a vaccine, it is desirable but not required that there should be
399 data on concomitant administration with vaccines that are most likely to be given at the same time.
400 When there are several licensed vaccines that protect against the same disease(s) that may be co-
401 administered, a trial with a single example may suffice to make a general statement about concomitant
402 vaccine use. However, variable enhancement or depression of immune responses to conjugated
403 saccharides has been observed when the carrier proteins for co-administered products are the same or
404 different so that the specific type of conjugate for which data are available should be stated in the
405 Summary of Product Characteristics (SmPC).

406 For some vaccines, such as those intended for the primary series in infants, it may be necessary to
407 ensure that all subjects in a clinical trial receive all the required antigens before reaching a certain age.
408 To address this need, trials may need to compare concomitant administration with separate
409 administrations made in a staggered fashion (e.g. to compare concomitant administration at 2 and 4
410 months with administration of routine infant vaccines at 2 and 4 months and the candidate vaccine at
411 3 and 5 months). In older age groups, it is more likely possible to find populations in which co-
412 administration can be compared with separate administrations since it may be less critical to achieve
413 protection against all antigens in a short timeframe. For some types of vaccine, such as those generally
414 given before travel, it would also be important to assess immune interference at the most concentrated
415 schedule that might be needed.

416 If any co-administration studies identify important reductions in immune responses, further trials could
417 explore the minimum dose interval that does not lead to any impact so that advice can be provided in
418 the SmPC.

419 **4.6. Lot-to-lot consistency**

420 A lot-to-lot consistency trial is not routinely required but may be considered useful under certain
421 circumstances that should be considered on a case by case basis. If such a trial is conducted it is

422 important to consider and justify the number of lots to be compared and the method of lot selection
423 (e.g. consecutively produced or chosen at random). Careful consideration needs to be given to the
424 primary immune response endpoint and the pre-defined acceptance criteria.

425 It is recommended that several lots of the candidate vaccine with a formulation similar to that of the
426 final product intended for marketing should be tested during the clinical development programme. If
427 this is not possible due to late stage manufacturing changes, the sponsor should justify the relevance
428 of the clinical trial data to the lots intended for marketing based on quality attributes and/or should
429 conduct a clinical comparison between lots.

430 **5. Efficacy**

431 **5.1. Requirements for efficacy trials**

432 Vaccine efficacy trials are not required if any of the following apply:

- 433 • It is possible to interpret immune responses to all the antigens in a candidate vaccine using
434 well-established ICPs. In this case demonstration of non-inferiority to a licensed vaccine for
435 immune responses to each antigen is not necessary. Nevertheless, it is recommended that
436 trials include randomisation to an appropriate licensed vaccine to allow a descriptive
437 comparison of safety profiles. Determination of immune responses to the comparator may be
438 useful to put the results into context in case the seroprotection rates in the candidate vaccine
439 group are unexpectedly low or high (e.g. due to characteristics of the trial population and/or
440 issues with the assay).
- 441 • There is/are no ICP(s) but vaccine efficacy can be inferred by demonstrating non-inferior
442 immune responses between the candidate vaccine and a licensed vaccine for which efficacy
443 and/or effectiveness has been estimated. If the exact vaccine for which efficacy or
444 effectiveness was determined is no longer available, the comparison may be made with a
445 licensed vaccine that was itself approved via an immunobridging strategy and, preferably, has
446 been widely used without any concerns regarding protection.
- 447 • Immune responses to all antigens in the candidate vaccine can be interpreted using a
448 combination of the above approaches.

449 If immunological data cannot be used to select a dose, formulation and schedule that can be predicted
450 to provide satisfactory protection against the infectious disease(s) to be prevented a vaccine efficacy
451 trial should be conducted whenever this is feasible. Considerations for the feasibility of conducting a
452 vaccine efficacy trial include the following:

- 453 • The infectious disease to be prevented does not occur (e.g. smallpox) or occurs at too low a
454 rate for a study to be performed in a reasonable timeframe (e.g. anthrax, brucellosis, Q fever).
- 455 • The infectious disease to be prevented occurs in unpredictable short-lived outbreaks that, even
456 if large numbers are affected, do not allow enough time to accrue sufficient cases for an
457 assessment of vaccine efficacy (e.g. some viral haemorrhagic fevers).

458 When a demonstration of vaccine efficacy is considered necessary and it is feasible, a single pivotal
459 vaccine efficacy trial may be acceptable, especially if there is a low incidence of the infectious disease
460 to be prevented so that a very large trial is necessary to accumulate sufficient cases to estimate
461 vaccine efficacy.

462 For pathogens that have multiple subtypes, it is possible that the cases that occur in an efficacy trial
463 may be due to one or only a few subtypes of the pathogen. Sponsors could consider conducting the

464 pivotal efficacy trial in regions selected to increase the likelihood that cases are due to a broad range
465 of subtypes, although it would not be expected that the trial is designed to estimate subtype-specific
466 efficacy. Alternatively, sponsors may consider conducting more than one vaccine efficacy trial in
467 different regions where certain subtypes are known to predominate. Depending on the vaccine
468 construct, nonclinical and/or other clinical evidence may also be used to support the likely consistency
469 of efficacy across all subtypes.

470 For some infectious diseases, there may be good scientific reasons to anticipate that the protective
471 efficacy demonstrated in a pivotal efficacy trial in one population in a specific age range may not be
472 extrapolated to other populations with the same age range. For example, in some regions there may
473 be multiple co-infections in populations and/or there may be considerable boosting of the immune
474 response due to natural exposure that could have positive or negative effects on the estimate of
475 vaccine efficacy. In these cases, it may be necessary to conduct a pivotal trial that enrolls
476 representative samples of different populations or to conduct more than one trial in separate
477 populations.

478 **5.2. Efficacy trial designs**

479 The absolute protective efficacy of vaccines is usually determined by comparing the reduction in the
480 incidence of the infectious disease in question after vaccination compared to the incidence when
481 unvaccinated in prospective randomised and double-blind trials.

482 If there is no licensed vaccine against the disease to be prevented or there is no licensed vaccine that
483 is widely recommended for use in the target population, it may be acceptable that the control group
484 receives a placebo. A true placebo may not be considered acceptable if this would require injections in
485 some age groups. If a placebo control is considered inappropriate, a licensed vaccine without an effect
486 on the disease to be prevented by the candidate vaccine could be administered to the control group.

487 One alternative is to demonstrate that the protective efficacy of the candidate vaccine is non-inferior to
488 that of a licensed vaccine. This design may be necessary when withholding vaccination from the control
489 group is not possible and there is at least one widely-recommended licensed vaccine. Furthermore, if
490 the candidate vaccine has been developed to improve on one or more licensed vaccines it may be
491 appropriate to demonstrate that the efficacy of the candidate vaccine is superior to that of a licensed
492 vaccine.

493 Other efficacy trial designs include secondary attack rate trials, which are sometimes used when the
494 infection to be prevented is known or expected to be associated with a relatively high incidence of
495 secondary cases. In these trials, an assumption is made that vaccinees and non-vaccinees have an
496 equal chance of acquiring the infection from the index case. The preferred design would be to
497 randomise the direct contacts, and sometimes secondary contacts, of a case on an individual basis to
498 receive or not receive the candidate vaccine. Alternatively, individuals may be randomised to
499 immediate or delayed vaccination. An additional possible design would be to randomise all the
500 members of each ring to the same arm, i.e. a cluster-randomised approach, which should be
501 accounted for in the analysis.

502 In a randomised step-wedge trial, the candidate vaccine is administered sequentially to predefined
503 groups such that each group is a unit of randomisation. Groups may be defined by host factors,
504 location or other factors. This design may be particularly appropriate when there are logistical reasons
505 that preclude vaccination of large numbers of subjects with the candidate vaccine in a short interval.

506 Other trial designs may be appropriate in certain circumstances. It is recommended that scientific
507 advice should be sought from EU Competent Authorities on a case by case basis.

508 **5.3. Case definitions**

509 Case definitions to be used for the primary analysis and any alternative case definitions for secondary
510 analyses usually comprise clinical signs and/or symptoms typical of the infectious disease together with
511 laboratory confirmation of the aetiology. On occasion, case definitions for primary or secondary
512 analyses may be based only on clinical features or laboratory investigations.

513 If an organism causes disease of variable severity or a range of clinical presentations (e.g. life-
514 threatening invasive infections as well as localised infections) the clinical features of the case definition
515 should be selected in accordance with the proposed indication(s). In these instances, separate efficacy
516 trials using different case definitions may be necessary. In addition, for some vaccines it may be
517 important to compare the severity of vaccine breakthrough cases with cases that occur in the control
518 group to determine whether prior vaccination ameliorates or possibly enhances the severity of the
519 disease.

520 Laboratory confirmation of a case may be based on one or more of immunological tests, pathogen
521 culture, pathogen detection by non-culture-based methods or histological findings. The laboratory
522 methods used to confirm the diagnosis at local study sites and/or at central laboratories should be pre-
523 defined and justified. If there are commercially available tests, the choice of laboratory method(s)
524 should be based on the reported performance characteristics (i.e. the sensitivity and specificity of the
525 assay and whether it is deemed suitable for the trial population). In some cases, there may be interest
526 in selecting an assay that can detect additional pathogens that may co-infect with the target pathogen
527 and possibly affect the severity or course of the disease. It may also be necessary to apply additional
528 assays to detect such organisms if this is considered important for interpretation of the trial results.

529 On occasion, such as when there are no commercially available tests available with satisfactory
530 performance characteristics, it may be appropriate to use experimental laboratory methods for
531 establishing the presence of infection. In such cases, every effort should be made during the clinical
532 development programme to evaluate the sensitivity, specificity and reproducibility of the methods
533 used. If the case definition is based on histological findings, the criteria for staging and progression
534 should be pre-defined in the protocol and it is recommended that there is a quality control system in
535 place and/or secondary readings conducted at an expert central laboratory facility.

536 **5.4. Case ascertainment**

537 It is usual that there is active case ascertainment at least up to the time of conduct of the primary
538 analysis. If there is to be further follow-up after the primary analysis the decision to switch to passive
539 case ascertainment should consider the importance of obtaining reliable estimates of vaccine efficacy
540 in the longer term and information on the characteristics of cases that occur in previously vaccinated
541 and unvaccinated subjects over time.

542 When the primary endpoint is laboratory-confirmed clinical disease, the protocol should list the clinical
543 signs and/or symptoms that trigger contact between trial subjects and trial site staff or designated
544 healthcare facilities participating in the trial so that appropriate laboratory testing can be conducted to
545 confirm the case. Regular personal or non-personal contact with trial staff may also be used to
546 determine whether there have been any recent clinical signs or symptoms of potential relevance and to
547 determine whether cases may have been missed. If any cases bypass the designated trial healthcare
548 facilities and present elsewhere, attempts may be made to retrieve available data that could be used to
549 establish whether the case definition was met.

550 If the primary endpoint is not a clinically manifest infection, trial visits should be sufficiently frequent
551 to obtain the laboratory data of importance. Every effort should be made to minimize numbers that are
552 lost to follow-up and to conduct trial visits within protocol-defined windows.

553 **5.5. Duration of follow-up for efficacy**

554 The primary analysis of efficacy is usually conducted when a pre-defined number of total cases of
555 disease have occurred. In some cases, when the background incidence of disease is well-documented,
556 the primary analysis may be conducted when it is predicted that a certain number of cases can be
557 expected. See section 5.6.2.

558 An evaluation of the duration of protection beyond the time at which the primary analysis is conducted
559 is important when there is no prior information for vaccines against the targeted infectious disease but
560 such information is not expected to be available at the time of approval. Data on longer-term
561 protection may come from extensions of pre-licensure trials and/or from data collected from various
562 sources in the post-approval period.

563 For example, the long-term efficacy of a vaccine and determination of the need for and timing of
564 additional doses may be assessed by following trial subjects after conducting the primary analysis.
565 Follow-up of subjects within an efficacy trial may also be important to fully document the severity and
566 aetiology of cases that occur in subjects that did and did not receive the candidate vaccine. These data
567 can be used to assess the potential that vaccination reduces or enhances the severity of disease in
568 breakthrough cases. Furthermore, even if vaccination reduces the risk of a clinical disease,
569 documenting the aetiology of any cases that do occur may point to a change in aetiology (e.g.
570 breakthrough cases may be confined to subtypes of a pathogen not included in the vaccine).

571 The value and feasibility of obtaining this information within the setting of a prolonged randomised
572 controlled trial must be weighed against alternative methods, such as post-approval vaccine
573 effectiveness studies and routine disease surveillance. Additionally, if the primary analysis indicates
574 that a candidate vaccine is very effective, it may not be appropriate to maintain an unprotected control
575 group. Nevertheless, it may be possible to follow up vaccinated subjects to assess whether there is
576 waning efficacy over time by comparing numbers of cases that occur on an annual basis.

577 **5.6. Analyses of efficacy**

578 **5.6.1. Primary endpoint**

579 The primary endpoint is usually based on all cases of an infectious disease that meet the protocol-
580 defined case definition but it may be based on laboratory events without immediate clinical signs and
581 symptoms.

582 If a candidate vaccine contains antigens derived from several but not all known subtypes of a pathogen
583 it may be acceptable that the primary endpoint is based on cases of disease due to any subtype
584 included in the vaccine. This approach requires that causative pathogens can be subtyped and/or
585 otherwise characterised to determine the degree of matching to the vaccine antigens. If nonclinical or
586 prior clinical data indicate that the vaccine may be able to confer cross-protection against subtypes of
587 a pathogen that are not included in the vaccine, the primary endpoint may be cases of disease due to
588 any subtype of the pathogen.

589 **5.6.2. Primary analysis**

590 The primary analysis may be performed when:

- 591
- The last subject enrolled reaches a specific time elapsed since vaccination or has previously
592 discontinued. This approach may be used when the background rate of disease is well
593 described so that there is confidence regarding the number of cases likely to be observed in
594 the control group during a pre-defined post-vaccination interval.

- 595 • The required number of events (i.e. cases) has been accumulated. This case-driven approach
596 may be most appropriate when the rate of accumulation of cases is less certain.

597 The primary analysis should be aligned to an agreed target of estimation (estimand) as determined by
598 the trial objective. Examples of issues to consider when defining a target of estimation include the
599 target population about which confirmatory conclusions are to be drawn and adherence to the
600 treatment schedule. Depending on the specific situation there could be others, including events such as
601 death that preclude observation of the variable of interest.

602 Depending on the infectious disease to be prevented, including factors such as the expected proportion
603 of subjects who are already naturally protected prior to vaccination, different approaches to
604 constructing an estimand and associated primary analysis could be acceptable. In each case the
605 sponsor should fully justify the primary objective of the trial, which will determine the primary analysis
606 population of major interest. For some vaccines and infectious diseases, it may also be acceptable that
607 the primary analysis is confined to those subjects who were seronegative or had no ongoing infection
608 with the target pathogen at trial baseline. Some considerations include the following:

- 609 • When the major interest is to estimate the vaccine efficacy that could be expected in routine
610 use, the primary analysis may be conducted in all randomised subjects who receive at least
611 one dose of assigned treatment.
- 612 • When the major interest is to obtain a best-case estimate of vaccine efficacy, the primary
613 analysis may be conducted in subjects who received all the allocated doses within pre-defined
614 windows. For some vaccines and infectious diseases, it may also be acceptable that the
615 primary analysis is confined to those subjects who were seronegative or had no ongoing
616 infection with the target pathogen at trial baseline.

617 The primary analysis of efficacy may be based on all cases meeting the primary case definition that
618 occur from randomisation or may be confined to cases that occur more than a specified number of
619 days after the final vaccine dose. The post-dose interval before counting cases should be determined
620 from information on the kinetic of the immune response. If the latter approach is taken there should be
621 secondary analyses of all cases that occur from the time of randomisation and all cases that occur after
622 different numbers of doses.

623 **5.6.3. Other issues for the interpretation of vaccine efficacy**

624 Vaccine efficacy can only be demonstrated in regions where there is sufficient disease to enable a trial
625 to be conducted within a reasonable time frame. Therefore, use of a vaccine to prevent a disease that
626 occurs rarely within EU countries will be based solely on clinical data generated in regions of high
627 endemicity.

628 If the pivotal clinical efficacy trial was conducted in endemic regions outside of the EU where there was
629 considerable natural priming before vaccination and/or cross-priming following vaccination against
630 closely related pathogens, the data obtained from subjects who were naïve to the relevant pathogen(s)
631 at trial baseline may be of most relevance to EU residents. In these cases, sponsors should consider
632 whether an assessment of the benefit in EU residents should be supported by a comparison of immune
633 responses to vaccination between seronegative subjects who are resident in an endemic area and age-
634 matched EU residents.

635 A further issue may arise if a vaccine was shown to be efficacious in a region where the circulating
636 pathogen subtypes were substantially different to those most common in the EU and existing data
637 indicate that cross-protection across all subtypes cannot be assumed. In this case it may be useful to
638 assess the degree of cross-protection that can occur in vitro to support the expected efficacy of the

639 vaccine in different regions. For example, depending on the pathogen, functional immune responses
640 elicited by the vaccine could be assessed using a range of circulating wild-type strains isolated from EU
641 cases.

642 **5.7. Other approaches for estimating vaccine efficacy**

643 For some infectious diseases, there may be i) no ICP or threshold value that could be applied interpret
644 immune responses, ii) no possibility of comparing immune responses between a candidate vaccine and
645 a licensed vaccine for which there is documented efficacy or effectiveness, and iii) no possibility of
646 conducting a vaccine efficacy trial. In such situations, other approaches to estimating vaccine efficacy
647 could be considered. If a suitable challenge strain can be identified and, if considered necessary for
648 subject safety, an effective treatment is available, it may be possible to obtain an estimate of vaccine
649 efficacy from a human challenge study. Nevertheless, there are recognised limitations of estimates of
650 vaccine efficacy derived from human challenge trials for predicting protection against wild-type
651 pathogens (since attenuated organisms may need to be used) and natural infecting doses (since the
652 minimum dose to elicit measurable signs or symptoms is often used and the typical inoculum in natural
653 infections is often not known).

654 On occasion, the only option for assessing the efficacy of candidate vaccines may be the use of
655 appropriate animal models of infection, which may include post-vaccination challenge studies and
656 studies of passive immunisation using sera or T-cells from vaccinated or naturally infected animals
657 and/or humans. The choice of model(s) requires careful justification. Extrapolation of vaccine efficacy
658 observed in animals to humans requires an understanding of the immune parameter(s) that are most
659 important for mediating protection.

660 Whenever licensure is based on such data, it is important that plans are in place at the time of
661 approval to estimate vaccine efficacy and/or vaccine effectiveness should the opportunity arise.

662 **6. Effectiveness**

663 Estimates of vaccine effectiveness reflect direct (vaccine induced) and indirect (population related)
664 protection during routine use. Vaccine effectiveness may be estimated from studies that describe the
665 occurrence of the disease to be prevented in the vaccinated target population over time. For example,
666 these may be observational cohort studies, case-control or case-cohort studies. Alternatively,
667 effectiveness may be estimated from data collected during phased (e.g. in sequential age or risk
668 groups) introduction of the vaccine into the target population and on occasion, using other study
669 designs or disease registries.

670 Vaccine effectiveness studies are not always necessary but may be particularly useful in some
671 situations and/or to address certain issues, including but not limited to the following:

- 672 • Licensure was based on nonclinical efficacy data and a comparison of immune responses
673 between protected animals and vaccinated humans and/or on a human challenge trial;
- 674 • It is not known how long protection will last after the primary series and/or after post-primary
675 dose(s);
- 676 • It is proposed to use the data collected to address long-term protection to support
677 identification of an ICP;
- 678 • There are unanswered questions regarding the efficacy of a vaccine against a wide range of
679 pathogen subtypes;

- 680 • There are scientific reasons to suspect that an estimate of vaccine efficacy documented in a
681 pre-licensure trial may not be widely applicable to other populations (e.g. to subjects who are
682 resident in different endemic or non-endemic regions);
- 683 • Different vaccine implementation strategies are in use in different countries or regions that
684 may impact on the estimate of vaccine effectiveness (e.g. when introduction of routine use in
685 infants is accompanied by a catch-up programme in older subjects and the upper age of the
686 catch-up). In these instances, estimates of vaccine effectiveness obtained using different
687 strategies can inform the optimal strategy to achieve rapid and efficient control of the disease;
- 688 • There is reason to suspect that widespread use of a vaccine could result in a change in the
689 subtypes of a pathogen causing disease compared to the pre-vaccination era.

690 Vaccine effectiveness studies require a suitable infrastructure to be in place for case ascertainment and
691 confirmation of cases in accordance with clinical and laboratory criteria and it may not be possible to
692 obtain reliable data in all countries or regions. In addition, for some infectious diseases an estimate of
693 vaccine effectiveness is possible only in case of a naturally occurring epidemic or a deliberate release
694 of a pathogen in the context of bioterrorism. Furthermore, the conduct of a vaccine effectiveness study
695 requires that a policy decision has been made to vaccinate a sufficiently large population to support the
696 analysis.

697 Whenever it is perceived that valuable information could be gained from conducting a vaccine
698 effectiveness study it is important that plans are in place to enable its initiation whenever a suitable
699 opportunity arises in the post-licensure period.

700 The role of the licence holder in designing vaccine effectiveness studies, generating protocols, and
701 collecting and analysing the data requires consideration on a case by case basis. In most cases, unless
702 the incidence of the infectious disease is very high in some regions so that a relatively small and short
703 study is possible, a study sponsored by the licence holder is not a practical undertaking. The only
704 feasible way to evaluate vaccine effectiveness is often from studies put in place by public health
705 authorities when initiating large vaccination programmes. Nevertheless, the licence holder has a
706 responsibility to ensure that relevant data from non-sponsored studies are reported to EU Competent
707 Authorities and to update the SmPC if the results have clear implications for the advice given (e.g. on
708 the need for additional doses to maintain protection). Therefore, when an estimate of vaccine
709 effectiveness is perceived to be very useful, licence holders should engage with public health
710 authorities or with organisations that may be involved in control of epidemics to explore the feasibility
711 of conducting vaccine effectiveness studies.

712 **7. Safety**

713 **7.1. Assessment of safety in clinical trials**

714 The main considerations for the assessment of safety in vaccine trials are the same as those for other
715 types of medicinal products. All available and relevant CHMP guidance should be followed. Some
716 additional considerations for the assessment of vaccine safety in clinical trials follows.

717 Since most adverse reactions to vaccines occur within the first few days after each dose, it is common
718 practise that solicited local and systemic symptoms are collected for approximately 5-7 days after each
719 dose and that an appropriate grading system to assess severity is pre-defined in protocols. A longer
720 post-dose period of collection of solicited symptoms may be applicable for replication-competent live
721 vaccines and the duration of shedding of the vaccine organism(s) should be assessed, with
722 consideration of any potential risk to contacts of vaccinees.

723 Details of all other (i.e. unsolicited) post-dose adverse events should be obtained at trial visits and/or
724 using remote contact. During very long-term follow-up it may be acceptable that only serious adverse
725 events and adverse events of special interest are captured.

726 The duration of safety follow-up after the last dose has been given should be justified based on the
727 candidate vaccine construct, the inclusion of a new adjuvant and prior data of relevance to any of the
728 components.

729 If the target population for a candidate vaccine includes paediatric subjects the need for an age de-
730 escalation programme (e.g. so that safety is first assessed in adolescents before moving to 6-12 years,
731 2-5 years, 1-2 years and less than one year) should be considered on a case by case basis depending
732 on the age range of the target population and the relevance of safety data collected in older sub-
733 populations to younger sub-populations.

734 For example, age de-escalation may be necessary because it is expected that different vaccine
735 formulations will be required for different age sub-groups, in which case the safety and
736 immunogenicity data from one age subgroup are analysed before moving to the next group.
737 Furthermore, if the antigen(s) and/or adjuvant in a vaccine differ from those in licensed vaccines then
738 a more cautious approach may be appropriate.

739 Age de-escalation may not be necessary if the candidate vaccine contains only antigen(s) ± an
740 adjuvant already included in licensed vaccine(s), in which case the available safety information of
741 relevance could be considered. Moreover, no or negligible benefit can be expected for some vaccines in
742 certain paediatric age subgroups, which may lead to some degree of reluctance to enroll such children
743 into clinical trials. If supported by the nonclinical data and information obtained in adult studies, a
744 modified age-de-escalation approach could be appropriate in certain circumstances. For example, it
745 may be justifiable to proceed from adults to toddlers provided that a cautious approach is taken to
746 choosing the initial doses and fully evaluating all data from small cohorts before enrolling the next
747 cohort.

748 **7.2. Size of the safety database**

749 The size of the pre-licensure safety database must be decided on a case by case basis.

750 If a candidate vaccine contains components not previously included in licensed vaccines it would be
751 usual to aim for a safety database that is sufficient to estimate the frequency of uncommon adverse
752 events (occurring in between 1/100 and 1/1000 vaccinated persons). Nevertheless, this should not be
753 regarded as a generally applicable target since there may be special concerns that need to be
754 addressed for which a much larger database would be needed.

755 For example, if there are concerns arising from the nonclinical data, from historical experience with a
756 similar vaccine or from the available clinical safety data it may be considered necessary that the pre-
757 licensure safety database is adequate to provide a relatively precise estimate of the risk of uncommon
758 or even rare adverse events. Furthermore, it may be required that the safety database is of sufficient
759 size to estimate the risk of experiencing a specific adverse event after vaccination.

760 Also, a smaller safety database may be acceptable if a candidate vaccine combines antigens ±
761 adjuvant that are all included in licensed vaccines or contains additional antigens compared to a
762 licensed vaccine but all are derived from the same pathogen and manufactured in a similar fashion.

763 In general, the considerations above apply to the total safety database, i.e. regardless of numbers or
764 proportions within age or other population sub-groups. Depending on the vaccine and target
765 population, it would usually be expected that at least some safety data are available from all target
766 groups for the vaccine (e.g. age-sub-groups) and in some cases it may be required that the total safety

767 database comprises a minimum number of subjects within a certain age range or with specific host
768 characteristics.

769 **8. Special populations**

770 **8.1. Pregnant women**

771 Not all vaccines are suitable for administration to pregnant subjects. This section assumes that
772 candidate vaccines proposed for administration during pregnancy will have been assessed in
773 appropriate nonclinical studies and will be comprised of antigen(s) ± adjuvant not known to pose a risk
774 to the pregnant subject or fetus.

775 Vaccination during pregnancy may have one or more of the following aims: i) to protect the pregnant
776 subject; ii) to protect the fetus from intra-uterine infection; iii) to protect the infant for as long as
777 protective levels of maternal antibody persist in the post-natal period.

778 If the candidate vaccine is not approved for use in non-pregnant adults, safety and immunogenicity
779 data should be obtained from non-pregnant female subjects of childbearing age before proceeding to
780 trials in pregnant subjects. Safety and immunogenicity trials to support selection of dose regimens
781 should enrol subjects at a stage of pregnancy appropriate to the primary objective, i.e. as early as
782 possible in pregnancy to protect the mother and/or fetus and later in pregnancy to maximize maternal
783 antibody levels in the neonate.

784 If the primary aim of vaccination during pregnancy is to protect the infant in the first months of life the
785 dose-finding trials should include measurement of antibody levels in cord blood samples taken at
786 delivery. The data should be sufficient to provide an estimate of inter-individual variability and to
787 assess the effect of time interval between vaccination and delivery on maternal antibody levels in
788 infants. The persistence of detectable maternal antibody in infants against the target organism should
789 be evaluated as part of the dose-finding process. If the overall strategy involves vaccinating pregnant
790 subjects followed by active vaccination of their infants against the same antigen(s), the antibody decay
791 curve in infants may provide a preliminary indication of the timing of the first infant dose.

792 If an ICP is established for the infectious disease to be prevented, and depending on the primary
793 objective and the safety profile, the maternal vaccination regimen should maximise the proportions of
794 pregnant women or cord blood samples with antibody that exceeds the ICP. If there is no ICP and
795 there is no licensed vaccine of known efficacy to which the candidate vaccine could be compared (i.e.
796 using immunobridging to infer efficacy), a vaccine efficacy trial would usually be necessary.

797 In all trials conducted in pregnant subjects, adequate mechanisms should be in place to document the
798 outcome of the pregnancy. For example, information should be collected on the duration of gestation,
799 the condition of the infant at birth and any congenital conditions.

800 It is important that vaccines proposed for use during pregnancy have very benign safety profiles,
801 including low systemic reactogenicity. If the safety profile in non-pregnant subjects raises any safety
802 concerns it may be necessary to conduct larger studies in this population to quantify the risk before
803 deciding whether to proceed to pregnant subjects.

804 **8.2. Elderly subjects**

805 For most vaccines, elderly subjects have lower responses to vaccination compared to younger subjects,
806 which may reflect immunosenescence and/or the prevalence of specific underlying diseases or
807 medications that have a negative impact on the immune system. On occasion, immune responses may
808 be higher in the elderly if they are more likely than younger adults to have been primed by natural
809 exposure or prior vaccination. Therefore, it is important that adequate dose-finding studies are

810 conducted for vaccines proposed for use in the elderly and that all age subgroups are investigated (e.g.
811 65-74 years, 75-84 years and 85 years or more) to determine whether different doses and/or
812 regimens are needed as age increases. If efficacy trials are to be conducted in elderly subjects it is
813 recommended that there is stratification by age sub-groups. Furthermore, the impact of any underlying
814 conditions or medications known or likely to affect immune responses should be investigated during
815 the clinical trials. The safety of vaccines in the elderly should be documented in subsets with certain
816 underlying conditions and levels of frailty to determine whether the safety profile is broadly acceptable.

817 **8.3. Immunodeficient subjects**

818 Due to the wide range of types of immunodeficiency that may result from congenital or acquired
819 conditions or from iatrogenic intervention, only some of which may impact on the immune response to
820 a specific type of vaccine, trials that assess safety, immunogenicity or efficacy in a broad
821 immunodeficient population are not recommended.

822 Trials intended to support dose recommendations for immunodeficient subjects should plan to enrol
823 well-defined sub-populations of subjects with immune deficiencies that have been selected based on
824 those most likely to affect the immune response to a specific vaccine. Unless there is a well-established
825 ICP that can be applied to the data, the usual aim of such trials will be to identify a posology that
826 achieves comparable immune responses to those observed in immunocompetent subjects.

827 It is not expected to be feasible to study all immunodeficient sub-populations. The extent to which any
828 one posology may be recommended beyond the exact population in which it was studied must be
829 decided based on what is known about the relative importance of different immunological parameters
830 for protection.