



EUROPEAN MEDICINES AGENCY
SCIENCE MEDICINES HEALTH

Non-clinical data for regulatory decision-making on the efficacy of medical countermeasures

24-25 Nov 2025

Hybrid

Background

The increase in global emergencies and the need to prepare for health threats—from emerging infectious diseases to bioterrorism, radiological, nuclear and chemical threats (CBRN)—advocates for efficient regulatory and scientific pathways for licensing medicinal products when human efficacy trials are not feasible because of absence of affected patients, or not ethical as humans cannot be challenged with threats for which there is no effective vaccine or treatment.

In these scenarios, regulators traditionally have relied on non-clinical data (usually animal models) as key demonstration of efficacy for decision-making in the intended indication(s).

In the two decades since the first medical countermeasures were approved based on non-clinical data, the scientific, regulatory, and societal contexts have evolved substantially, and there is now the possibility to discuss and critically review, based on concrete cases, the outcomes, translation, and methodology around non-clinical data as key evidence of efficacy for medical countermeasures.

Aims of the workshop

The workshop will bring together academics, regulators, developers and healthcare professionals to:

- Discuss the current regulatory frameworks for approval of medical countermeasures when no human efficacy studies can be conducted
- Building on examples from vaccines and therapeutics, review the translational outcomes of non-clinical data utilized in regulatory decisions as key evidence of efficacy
- Discuss how to: establish and choose non-clinical models that could reliably predict efficacy in humans; interpret and to bridge non-clinical results to expected clinical efficacy; identify success criteria for regulatory decision-making
- Review alternative approaches to the use of animal models and their potential for use in regulatory decision-making on medical countermeasures

Non-clinical data for regulatory decision-making on the efficacy of health threats medical countermeasures: current approaches and future directions

Chaired by Marco Cavaleri (EMA, Chair of Emergency Task Force - ETF) and TBD

Organising committee: Regine Lehnert (BfArM), Sun Yuansheng (PEI), Kaatie Smits (AFMPS), Edwige Haelterman (AEFMPS), Ecaterina Golea (EMA), Stephanie Buchholz (EMA), Laura Fregonese (EMA)

Day 1: 24 November 2025

09:00 Joining and technical checks (10 min)

09:10 Welcome and opening remarks (10 min)

09:10	Welcome remarks, housekeeping and objectives	10'
	<i>Emer Cooke/ Steffen Thirstrup (EMA, Netherlands)</i>	

09:20 Session 1: Current regulatory frameworks and challenges on the use of animal models (85 min)

Chair: Bruno Sepodes (Infarmed, Portugal), TBC

09:20	Challenges in developing medical countermeasures for public health threats	10'
	<i>Speaker: TBD</i>	

09:30	FDA regulatory framework	15'
	<i>Speaker: TBD</i>	

09:45	EMA regulatory framework	15'
	<i>Speaker: Stephanie Buchholz (EMA, The Netherlands)</i>	

10:00	How to build the right animal model for efficacy demonstration?	25'
	<i>Speaker: TBD</i>	

10:25	Animal models for emerging infectious diseases	20'
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Speaker: TBD

10:45 Coffee break (30 min)

11:15 Session 3: Non-clinical in vivo data in the demonstration of efficacy of Vaccines (120 min)

Chair: TBD

11:15	Animal models for Ebola vaccines <i>Speaker: TBD</i>	20'
11:35	Regulatory approval of Zabdeno/ Mvabea <i>Speaker: TBD</i>	20'
11:55	Chikungunya vaccines: the road to regulatory approval in the EU <i>Speaker: TBD</i>	20'
12:15	Integrating human immunogenicity and animal challenge Data: Imvanex as a case study <i>Speaker: TBC, Industry</i>	20'
12:35	Bridging non-clinical models to human vaccine efficacy <i>Speaker: TBD</i>	20'

12:55- 14:00 **Lunch Break**

14:00 **Panel discussion and Q&A (50 min)**

Moderator: Marco Cavaleri

14:00	Panel discussion <i>Panelists: TBD/TBC</i>	30'
14:30	Q&A with the Audience	20'

14:30 **Session 4: Non-clinical in vivo data in the demonstration of efficacy of
Therapeutics (80 min)**

Chair TBD

14:30	The regulatory approval of Tecovirimat for orthopoxviruses in the EU <i>Speaker: TBC: Jane Crowe (HPRA, Ireland)</i>	20'
14:50	Non-clinical models for orthopoxviruses (mpox) <i>Speaker: TBC (Industry)</i>	20'

14:50 **Coffee break (25 min)**

15:15	Which models for anthrax monoclonal antibodies? <i>Speaker: TBC (Industry)</i>	20'
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15:35	Modelling and extrapolation to human case example Ebola and orthopoxviruses	20'
	<i>Speaker: TBD</i>	

15:55 Panel discussion (50 min)

Moderator: Filip Josephson (MPA, Sweden)

15:55	Panel discussion	30'
	<i>Panelists: TBD/TBC</i>	

16:25	Questions from the audience	20'
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16:45 End of day 1

Day 2: 25 November 2025

09:00 Welcome and outline of the day (5 min)

Welcome remarks, housekeeping and objectives 5'
(EMA, Netherlands)

09:05 Session 5: Non-clinical data for CBRN Medical Countermeasures (75 min)

Chair: TBD

09:05 EU authorisation of Sagramostim for Acute Radiation Syndrome 15'
Speaker: Laura Fregonese (EMA, The Netherlands)

09:20 Non-clinical development of countermeasures for radio-nuclear threats 20'
Speaker: Yannick Saintigny (CEA, France)

09:40 Animal models for botulism anti-toxins 20'
Speaker: TBD

10:00 Models in Chemical Threats 20'
Speaker: TBD

10:20 Discussion (40 min)

Moderator: TBD

10:20 Panel discussion: 20'
Panelist: TBD/TBC

10:40 Questions from the audience 20'

11:00 Coffee break (20 min)

11:20 Session 6: Alternative methods for animal models for the demonstration of efficacy (70 min)

Chair TBD

11:20 EMA 3R regulatory framework 10'
Speaker: Sonja Beken (FAMHP, Belgium)

11:30	In vitro and ex-vivo methods	
	<ul style="list-style-type: none"> Lungs- on a chip to test viral infections and medicines efficacy 15' <i>Speaker: TBD</i> Mini-brain organoids for biological and radiological countermeasures 15' <i>Speaker: TBD</i> 	
12:00	Computational methods for efficacy generation: how far are we? 15' <i>Speaker: TBD</i>	
12:15	From innovation to regulation: Opportunities and limitations of on-animal evidence for efficacy 15' <i>Speaker: TBD</i>	
12:30	Discussion (30 min)	
	<i>Moderator: TBD</i>	
12:30	Discussion with the audience 30'	
13:00	Lunch break (60 min)	
14:00	Session7: Post-authorisation efficacy data in humans (45 min)	
	<i>Chair: TBD</i>	
14:00	Regulatory perspective 15' <i>Speaker: TBD</i>	
14:15	Industry perspective 15' <i>Speaker: TBD</i>	
14:30	Clinical perspective 15' <i>Speaker: TBD</i>	
14:45	Discussion (40 min)	
	<i>Moderator: Marco Cavaleri</i>	
14:45	Panel discussion: 20' <i>Panelists: TBD/TBC</i>	
15:05	Questions from the audience 20'	

