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- 11 Reflection paper on the necessity of initiatives to
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1. BACKGROUND

- 27 It is well documented that herbal medicinal products (HMPs) are widely used in the general population
- 28 and specifically in children even if there are important differences among European countries due to
- 29 specific historical developments and traditions (1-7).
- 30 Probably the most important reason for this general popularity is that parents consider them as less
- 31 dangerous than "conventional" medicinal products because they are "natural", used over hundreds of
- years and may not be considered as "real drugs".
- 33 They can usually be bought without consulting a doctor. Even if consulted, the clinician has
- documentation on some of the properties of the herbal medicines, but very little clinical information for
- 35 properly evaluating indications, posology, length of treatment and safety in children.
- 36 HMPs are used in children and adolescents for minor but common problems such as Upper Respiratory
- 37 Tract Infections (URTIs), gastrointestinal disorders, skin problems, sleep disorders, loss of appetite,
- 38 urinary tract and gynecology disorders (8-13). Moreover there are an increasing number of
- 39 publications (14-29) regarding the HMPs used, often together with conventional medicinal products, for
- 40 chronic diseases such as Attention-Deficit-Hyperactivity Disorder (ADHD), depression, inflammatory
- 41 bowel disease, cystic fibrosis, rheumatoid arthritis, asthma or cancer. This creates the possibility that a
- 42 HMP may interact with a standard treatment and highlights the need for more information about the
- 43 use of such therapies.
- 44 Directive 2004/24/EC (30) aims to harmonize the market for HMPs and provides a legal basis to
- 45 facilitate their authorization/registration in Europe. Important tools in the harmonization process are
- 46 the List of herbal substances, preparations and combinations thereof for use in Traditional Herbal
- 47 Medicinal Products (THMPs) published by the European Commission and the Community herbal
- 48 monographs for HMPs having well-established use (WEU) and/or traditional use (TU), established by
- 49 the Committee on Herbal Medicinal Products (HMPC). Well-established use HMPs have a recognized
- efficacy and an acceptable level of safety and, usually, have been authorized for more than 10 years in
- a Member State. THMPs have been in medicinal use for more than 30 years, have been proved to be
- 52 not harmful in the specified conditions of use and their pharmacological effects or efficacy are plausible
- on the basis of long-standing use and experience.
- Article 8(3)(j) of Directive 2001/83/EC and Article 6(1) of Regulation (EC) 726/2004 (31) require that
- 55 in order to obtain a marketing authorization, a Summary of Product Characteristics (SmPC) in
- 56 accordance with Article 11 of Directive 2001/83/EC must be included in the application. The SmPC
- 57 guideline (32) provides advice on the principles of presenting information in the SmPC. As far as
- 58 children are concerned, the age limits should reflect the assessment of the available documentation
- and relate to age intervals where a different dosing is recommended and the information given should
- 60 relate to ages for which satisfactory efficacy and safety have been shown.
- Very often HMPs for children do not completely satisfy the above criteria. This may result in attempts
- by manufacturers to sell such products as food supplements, so as to overcome the requirements to
- demonstrate their quality, safety and adequate labelling.
- 64 It is unethical that children do not have access to properly assessed medications. For conventional
- drugs Regulation(EC) No 1901/2006 as amended (33), the 'Paediatric Regulation', revolutionized the
- 66 regulatory environment for paediatric medicines in Europe by ensuring that medicines for children are
- 67 of high quality, ethically researched and authorised appropriately, without subjecting children to

- 68 unnecessary trials. However, THMPs and HMPs authorised through the well-established medicinal use
- 69 procedure are not subject to the requirement set out in this legislation to present either studies in the
- 70 paediatric population in accordance with an agreed Paediatric Investigation Plan or proof of having
- obtained a waiver or deferral at the time of filing.
- 72 It is important to note that, despite such lack of data, a considerable number of European children take
- HMPs along with or without conventional medicines, so it is important that they are also studied in this
- 74 age group.

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- 75 One of the most important aims of the Paediatric Regulation is to reduce the very frequent off-label
- 76 use of drugs in children, but the situation of HMPs is similar to the off-label use: they are commonly
- 77 used but have not been adequately studied, they have been on the market for many years via multiple
- 78 licence-holders, they have no protected intellectual property rights and yet they may be of therapeutic
- 79 value to children. Moreover performing proper research without any incentives is very costly.
- 80 Taking into account the differences between conventional drugs and HMPs it would be useful to
- 81 improve the situation to ensure medicinal products intended for use in children have been properly
- assessed in that patient population.

2. PURPOSE

- The aim of this document is to highlight the lack of studies on herbal medicine in children and the need
- for initiatives to stimulate the conduct of clinical studies with HMPs properly designed for children.

3. DISCUSSION

Importance of sound evidence

- 88 It is now well accepted that to find the most appropriate treatment for a patient it is necessary to
- 89 integrate the best evidence available to the clinician with the wishes of the patient. This is important
- 90 for conventional, complementary and alternative medicines (34-35).
- 91 Considering the 'best evidence', the guideline, EMEA/HMPC/104613/2005, on the assessment of clinical
- safety and efficacy in the preparation of Community herbal monograph (36) refers to the level of
- 93 evidence and the grading of recommendations used in the WHO General Guidelines for Methodologies
- 94 on Research and Evaluation of Traditional medicine (37) which considers the strongest evidence is that
- 95 obtained from meta-analysis of randomized controlled trials, and the weakest that obtained from
- 96 experts' opinions.
- 97 Considering experts' opinions, lack of agreement between them has often been reported (38) raising
- 98 difficulties for the clinician who has to make a decision on the best treatment for the patient. Regarding
- 99 the need for information based on evidence, it is difficult to find good quality studies especially in
- 100 children (39-40) even though many herbal preparations are standardized and can be adequately
- 101 studied (41).
- For this reason, tools to design good trials for HMPs have been proposed by the CONSORT
- 103 (Consolidated Standards of Reporting Trials) group (42). However, rigorous research is not limited to
- randomized clinical trials, which also have disadvantages such as costs (both of time and of money)
- and sometimes ethical problems (43) as well as the risk of incorrect conclusions due to badly designed
- 106 studies (44).

- 107 In some situations observational studies can have advantages (45-46), provided that such studies use
- 108 validated tools such as the Newcastle-Ottawa Quality Assessment Scale (46). Moreover specific post
- marketing surveillance studies to define the long-term safety of herbal medicines are the most useful
- 110 ones (47).

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State of the art of HMPC monographs

- Seventy-six monographs on HMPs for 155 indications have been published by November 2010.
- 113 There are 128 indications for traditional use and 27 for well established use and only one indication
- 114 (the traditional use for skin disorders and minor wounds of Avenae fructus) does not have any age
- 115 restriction.
- The tables in the annex report the results of the analysis.
- 117 The SmPC guideline (32) says that a paediatric indication may not be approved if it is not relevant,
- 118 contraindicated, or because of lack of data or limited/no experience.
- Thus, suitable indications for each age group of the tables are considered after excluding those not
- 120 relevant, contraindicated or generally not recommended and the data show very clearly how the
- younger the child, the less is the probability of finding indications.
- Table 1 show the situation of WEU by age where almost all the indications are approved for
- adolescents, 56.2% for children older than 6 years and none for the younger ones.
- 124 In the case of TU (table 2), 55.9% are those approved for adolescents, around 15% for children from 4
- to 12 years, 1.7% from 2 to 4 years and 0.9% for those <2 years of age. These results are mainly due
- to lack of efficacy and safety data in these age groups.

4. CONCLUSIONS

- 128 In spite of frequent use, clinical studies with HMPs in children and adolescents are lacking. For this
- 129 reason, for the majority of the monographs on HMPs published to date it was not possible to propose
- any indication for children.
- The HMPC considers that there is a need for initiatives to specifically stimulate research in this field to
- allow the correct use of HMPs in the paediatric population.
- 133 The following approaches are proposed:
 - 1- Identification of herbal substances/herbal preparations for which a therapeutic benefit is expected (HMPC and PDCO should identify appropriate criteria to select them).
- 2- Provision of guidelines and recommendations for developing appropriate paediatric studies for herbal medicinal products.
- 3- Promotion of funding to collect more data on monitoring safe use in children and to promote further research.
- The HMPC would welcome information from stakeholders on experiences with studies on the use of HMPs including THMPs in the paediatric population.

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6. ANNEX

Table 1

AGE	Well-Established Use							
Years	Not recommended	Not relevant	Contra indicated	Total suitable indications	Medical Advise*	Lack/insufficient data	Limited/no experience	N° and (%) of indications in the monographs
>18				27				27 (100%)
12-18	1	3		22	1			22 (95.6%)
6-12	1	4	6	16	1	6	1	9 (56.2%)
4-6	1	4	6	16	1	6	9	0
2-4	1	4	6	16	1	6	9	0
< 2	1	4	7	15	1	5	9	0

^{*}Salicis cortex (medical advise and only in cases other therapies failed, risk of Reye Syndrome)

Table 2

AGE	Traditional Use							
Years	Not recommended	Not relevant	Contra indicated	Total suitable indications	Medical Advise +/- lack of data	Lack/ insufficient data	Limited/no experience	N° and (%) of indications in the monographs
>18				128				128
12-18	2	5	3	118	12	37	3	66 (55.9%)
6-12	3	6	5	114	19	65	12	18 (15.8%)
4-6	3	6	5	114	20	67	13	14 (12.3%)
2-4	3	6	5	114	24	67	21	2 (1.7%)
< 2	3	6	13	106	25	67	13	1 (0.9%)