



London, 11 October 2006

Doc. Ref. EMEA/CHMP/BWP/271475/2006

**COMMITTEE FOR MEDICINAL PRODUCTS FOR HUMAN USE  
(CHMP)**

**DRAFT**

**GUIDELINE ON POTENCY TESTING OF CELL BASED IMMUNOTHERAPY  
MEDICINAL PRODUCTS FOR THE TREATMENT OF CANCER**

<b>DRAFT AGREED BY BWP</b>	11 October 2006
<b>ADOPTION BY CHMP FOR RELEASE FOR CONSULTATION</b>	16 November 2006
<b>END OF CONSULTATION (DEADLINE FOR COMMENTS)</b>	31 May 2007
<b>AGREED BY &lt;WORKING PARTY&gt;</b>	<month year>
<b>ADOPTION BY &lt;COMMITTEE&gt;</b>	<day month year>
<b>DATE FOR COMING INTO EFFECT</b>	<day month year>

Comments should be provided using this [template](#) to [elisa.pedone@emea.eu.int](mailto:elisa.pedone@emea.eu.int)  
Fax +44 20 7418 8545

**KEYWORDS**

*Immunotherapy; potency testing; cell-based products*

11  
12

**GUIDELINE ON POTENCY TESTING OF CELL BASED IMMUNOTHERAPY  
MEDICINAL PRODUCTS FOR THE TREATMENT OF CANCER**

13

**TABLE OF CONTENTS**

14 1. EXECUTIVE SUMMARY ..... 3  
15 2. INTRODUCTION (BACKGROUND)..... 3  
16 3. SCOPE ..... 3  
17 4. LEGAL BASIS ..... 4  
18 5. ASPECTS TO POTENCY TESTING OF CELL BASED IMMUNOTHERAPY  
19 PRODUCTS ..... 4  
20 5.1 IN VIVO (ANIMAL) POTENCY TESTING ..... 4  
21 5.2 IN VITRO POTENCY TESTING ..... 5  
22 5.3 VIABLE CELL COUNT ..... 5  
23 5.4 AUTOLOGOUS CELL BASED PRODUCTS..... 5  
24 5.5 REFERENCE PREPARATION ..... 6  
25 5.6 ADJUVANT CONTAINING IMMUNOTHERAPY PRODUCTS ..... 6  
26 DEFINITIONS ..... 7  
27 REFERENCES (SCIENTIFIC AND / OR LEGAL) ..... 8  
28

28

## 29 1. EXECUTIVE SUMMARY

30 Licensed biological medicinal products must meet specifications for appearance, identity, purity,  
31 biological activity and/or quantity of the drug substance. Determining the biological activity of cell  
32 based immunotherapy products is not easy since the active ingredient is usually composed of whole  
33 cells and the activity of these products can generally not be attributed to one specific cell  
34 characteristic. The potency (i.e., the quantitative measure of biological activity) of cell based  
35 immunotherapy products can be measured using *in vivo* or *in vitro* tests. An appropriately validated  
36 potency assay should be based on the intended biological effect and ideally related to the clinical  
37 response. Surrogates for potency may be developed to demonstrate biological activity of the test  
38 sample. Development and validation of such assays for cell based immunotherapy products need  
39 special considerations. This document represents CHMP's current thinking on these issues.

## 40 2. INTRODUCTION (background)

41 Cell based immunotherapy aims at treating patients by stimulating their immune system using  
42 autologous or allogeneic cells. Immunotherapy of cancer is based on an immune response targeted  
43 against tumour-specific/tumour associated antigen(s), leading to destruction of malignant cells. The  
44 targeting of interactions between the immune system and the tumour constitute a complex approach of  
45 which the precise mechanism of action is often not fully understood.

46 In the scientific literature, cell based immunotherapy products for the treatment of cancer are  
47 sometimes called cell based tumour vaccines or cancer vaccines.

48 Assessment of the biological properties constitutes an essential step in establishing a complete  
49 characterisation profile of a biological medicinal product. Due to their complexity, cell based  
50 immunotherapy products cannot be fully characterised like products derived by recombinant DNA  
51 techniques. Nevertheless, as for any biological medicinal product, the biological activity is an  
52 important characteristic and needs to be determined for cell based immunotherapy products.

53 According to the ICH guideline<sup>1</sup> the biological activity describes the specific ability or capacity of a  
54 product to achieve a defined biological effect. Potency is the quantitative measure of biological  
55 activity based on the attribute of the product, which is linked to the relevant biological properties.

56 Current guidance on cell therapy based medicinal products is found in CPMP Points to consider (PtC)  
57 on the manufacture and quality control of human somatic cell therapy medicinal products  
58 (CPMP/BWP/41450/98). According to this PtC, the final cell therapy product should be subjected to  
59 quality control and lot release testing as well as to tests to evaluate the shelf-life of the product. This  
60 should include a potency assay, which should be properly validated. However, specific guidance  
61 related to the development and validation of such assays is not available.

62 This document intends to provide further guidance on specific requirements related to the  
63 development and validation of potency assays for cell based immunotherapy products. Other existing  
64 guidelines related to testing may be relevant and should be consulted<sup>1,2</sup>.

## 65 3. SCOPE

66 This guidance document covers cell based immunotherapy products from autologous or allogeneic  
67 origin, consisting of e.g. whole tumour cells, tumour cell lysates, or dendritic cells, all intended to  
68 induce tumour-specific cytotoxicity although the immunological pathway may differ between products.  
69 Tumour-specific cells intended for adoptive transfer (i.e. passive immunisation strategies) are also  
70 included, for example ex-vivo primed T-cells.

71 The cells may be chemically treated or genetically modified *in vitro* to immortalize them or to express  
72 certain gene products like growth factors or tumour antigens. If the medicinal product is to be

73 considered as a gene therapy medicinal product<sup>3</sup>, further guidance can be found in the Note for  
74 Guidance on the Quality, Preclinical and Clinical Aspects of Gene Transfer Medicinal Products<sup>4</sup>.

#### 75 **4. LEGAL BASIS**

76 This guideline has to be read in conjunction with the introduction and general principles (4) and Part I:  
77 Standardised marketing authorisation dossier requirements as well as Part IV: Advanced therapy  
78 medicinal products of the Annex I to Directive 2001/83/CE as amended.

#### 79 **5. ASPECTS TO POTENCY TESTING OF CELL BASED IMMUNOTHERAPY** 80 **PRODUCTS**

81 Appropriately designed potency assays provide an accurate, reliable and consistent demonstration of  
82 the biological activity of the active ingredient. Determining the biological activity of cell based  
83 immunotherapy products is not easy since the active ingredient is usually composed of whole cells and  
84 the activity of these products can generally not be attributed to one specific cell characteristic. Potency  
85 assays for immunotherapy products will be based on complex immune mechanisms which are often  
86 poorly or incompletely understood and which may be complicated by multi-antigen formulations and  
87 inherent variability of the starting material.

88 Nevertheless, to assure a consistent functional activity of the medicinal product in the recipient, the  
89 potency of the product within justified limits should be demonstrated by a bioassay based on the  
90 intended biological effect and ideally related to the clinical response. To establish the intended  
91 biological effect, a proper understanding of the biology of these cells is necessitated. Therefore,  
92 phenotypic and functional properties of the cells should be extensively characterised. Based on these  
93 characteristics and the mode of action established in non-clinical studies the concept of the analytical  
94 assay should be deduced. It is generally acknowledged that cellular immunity plays a key role in the  
95 immunological destruction of tumours. Therefore, several assays under development have been based  
96 on this principle. Induction of a non-relevant immune response (e.g. an antibody response that is not  
97 relevant as regards to the intended biological effect) in animals following administration of the  
98 medicinal product is generally not accepted as a (surrogate) measurement of potency.

99 Ideally, one single properly developed and validated assay is sufficient to cover both characterisation  
100 issues and batch release testing. However, different kinds of assays may be needed depending on the  
101 purpose of the assay, e.g. to characterise the active substance, to validate the production process, to  
102 show batch-to-batch consistency, and to determine the stability during shelf life.

103 Preferably, a suitable potency assay should be in place already when material for the first clinical trial  
104 is produced and it should be validated prior to phase III clinical trials unless otherwise justified. Lot  
105 release and shelf life specifications for potency should be determined and amended during product  
106 development, as appropriate. It is strongly recommended that the development of a suitable potency  
107 assay be started as soon as possible.

108 A potency assay is an extremely valuable tool to provide assurance of unaltered biological  
109 characteristics of the product throughout the development of the product. This is especially important  
110 when changes to the manufacturing process are introduced after production of material for non-clinical  
111 studies or pivotal clinical studies.

112 Potency of cell based immunotherapy products can be measured in a number of different assays  
113 including *in vivo* and *in vitro* test systems.

##### 114 **5.1 *In vivo (animal) potency testing***

115 The development of a relevant biological *in vivo* potency assays for cell based immunotherapy  
116 products may be hampered by the lack of a relevant animal model due to the inherent immunological  
117 differences between man and animals. However, relevant animal models should be fully explored. For  
118 example, animals which are transgenic for human major histocompatibility antigens can be used to  
EMEA/CHMP/BWP/271475/2006

119 present human antigens to the immune system of these animals. Also, immuno-compromised animals  
120 (e.g. athymic mice) could be used to determine the functional response of adoptively transferred  
121 human T cells as the measurement of potency.

122 In addition to the lack of suitable (transgenic) animal models, it is acknowledged that such assays very  
123 often suffer from wide inherent biological variability. *In vivo* potency testing may also be particularly  
124 lengthy to perform and as such may not be practical for lot release. Nevertheless, they could  
125 effectively be applied as a product characterisation tool, e.g. after introduction of a process change or  
126 any other change that may impact the quality of the medicinal product.

127 As for any animal based potency assay, suitable conditions for conducting *in vivo* animal testing  
128 should be set after appropriate validation. Some principles outlined in current available guidance for  
129 biological assays of prophylactic vaccines and their statistical analysis may be useful (e.g. Ph.Eur. 2.7  
130 & 5.3.6).

## 131 **5.2 *In vitro* potency testing**

132 With *in vitro* assays, a biochemical or physiological response can be measured at the cellular level.  
133 Such assays may be suitable to assess the biological activity on a routine basis, i.e. for monitoring  
134 product consistency in batch release testing. Measurable parameters are, for example, *in vitro* lysis of  
135 target cells by tumour-specific (CD8) T-cells, *in-vitro* cytokine production by specific cells, e.g.  
136 lymphocytes in response to the product, and co-stimulatory capacity of dendritic cells (DCs).

137 Surrogates for potency may be developed to demonstrate biological activity of the test sample  
138 provided that a correlation between the surrogate and the intended biological activity has been  
139 demonstrated. Surrogate analysis may comprise different kind of tests including determination of cell  
140 surface markers, activation markers, secretion of factors, expression of a single gene product or  
141 protein expression pattern. The possibilities of using combinations of certain parameters (e.g. viability,  
142 cell surface marker expression) could be envisaged.

143 If the mechanism of action of the medicinal product can be clearly attributed to specific cell surface  
144 antigens (tumour-specific antigens, tumour-associated antigens), the potency assay could be based on  
145 quantification of these antigens by suitable methods (e.g. Flow Cytometry Analysis). However, special  
146 consideration should be given to the validation of non-standard methods if used for batch release  
147 testing.

## 148 **5.3 *Viable cell count***

149 One of the requirements included in Directive 2003/63/EC (Annex I, part IV) is that human somatic  
150 cell therapy medicinal products are made of a defined number (pool) of viable cells. Cell viability is  
151 an important parameter of product integrity and may be used as an in-process control after  
152 manipulation of certain cell characteristics e.g. up-regulation of cell surface expression of specific  
153 antigens after cytokine treatment. Cell viability should not be used on its own as a potency indicator  
154 and it is only meaningful when used to express an intended biological effect.

## 155 **5.4 *Autologous cell based products***

156 For cell based immunotherapy products comprised of autologous cells, sample and time constraints  
157 may hamper complete batch control testing at release. In addition, there may be an inherent variability  
158 within the sourced autologous cell population, which cannot be fully rectified by the manufacturing  
159 process. In this case the use of variable cell populations may be clinically justified. This variability in  
160 cell characteristics could pose difficulties in validation of the potency assay and in assigning  
161 acceptance limits for potency.

162 Nevertheless, whenever a manipulation generates a more homogeneous subpopulation, the  
163 development of an appropriate (surrogate) potency assay should be fully explored, which could

164 effectively be applied either as a characterisation tool or batch release test, or both. In this situation,  
165 the absence of a suitable potency assay is not accepted without proper justification, as this will pose  
166 difficulties in demonstrating production consistency of autologous cell preparations after changes in  
167 manufacture or product composition have been implemented.

## 168 **5.5 Reference preparation**

169 In general, potency assays on biological medicinal products rely heavily on the use of reference  
170 preparations with an established potency. Most likely, no international reference preparation will be  
171 available for highly specific cell based immunotherapy products and it may be difficult to generate  
172 such preparations for autologous products. 'In-house' reference materials should be characterised in  
173 terms of their composition, purity and biological activity as thoroughly as possible by physical-  
174 chemical-biological methods. The in-house reference material should preferably be clinically qualified  
175 or shown to be comparable to materials shown to be efficacious in clinical trials.

## 176 **5.6 Adjuvant containing immunotherapy products**

177 There may be cases, where immunotherapy products will require an adjuvant to raise their low  
178 immunogenicity. However, it should be kept in mind that these adjuvants may exert activities that may  
179 interfere with the intended potency assay. For example, Mycobacterium bovis (bacillus Calmette-  
180 Guerin - BCG)<sup>5</sup> is a commonly used adjuvant but one of the BCG activities is associated with  
181 activation of monocytes/macrophages<sup>6</sup>. When the adjuvant may interfere with the specific biological  
182 activity of the product measured in the potency assay, special consideration should be given to this  
183 issue during assay development.

184

184 **DEFINITIONS**

185 **Biological activity:**

186 The specific ability or capacity of the product to achieve a defined biological effect.

187 **Potency:**

188 The measure of the biological activity using a suitably quantitative biological assay (also called  
189 potency assay or bioassay), based on the attribute of the product, which is linked to the relevant  
190 biological properties.

<sup>1</sup> ICH Topic Q6B, Step 4 Note for Guidance on Specifications: Test Procedures and Acceptance Criteria for Biotechnological/Biological Products. CPMP/ICH/365/96 - Adopted March 99.

<sup>2</sup> ICH Topic Q5C, Step 4 Note for Guidance on Quality of Biotechnological Products: Stability Testing of Biotechnological/Biological Products. CHMP/ICH/138/95 – Adopted Dec. 95.

<sup>3</sup> EU Commission Directive 2003/63/EC, Annex I, Part IV: Advanced Therapy Medicinal Products

<sup>4</sup> EMEA/CHMP Note for Guidance on the Quality, Preclinical and Clinical Aspects of Gene Transfer Medicinal Products. CPMP/BWP/3088/99

<sup>5</sup> Mesa C., Fernandez L. Challenges facing adjuvants for cancer immunotherapy. Immunology and Cell Biology 82 (2004): 644-650

<sup>6</sup> Suttman H., Jacobsen M., Reiss K., Jocham D., Bohle A., Brandau S. Mechanisms of bacillus Calmette-Guerin mediated natural killer cell activation. J Urol. Oct 174 (2004): 1490-1495