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## Guideline on quality of herbal medicinal products<sup>2</sup>/traditional herbal medicinal products

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# Guideline on quality of herbal medicinal products/traditional herbal medicinal products

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## 42 **Executive summary**

43 This document intends to cover the general quality aspects of herbal medicinal products for human and  
44 veterinary use, including traditional herbal medicinal products for human use. It describes the special  
45 problems of herbal medicinal products and the differences between medicinal products containing  
46 chemically defined active substances.

47 **Explanatory note on revision 1:** This guideline updates the CPMP/CVMP/QWP 'Guideline on quality  
48 of herbal medicinal products/traditional herbal medicinal products'. Further to the adoption of 'Directive  
49 2004/24/EC for traditional herbal medicinal products for human use', the guideline was updated to  
50 take account of the newly introduced definitions and responsibilities. In addition, other clarifications  
51 and corrections to the existing text were introduced.

52 There is no expectation that existing herbal medicinal products (HMPs) on the market will be affected  
53 by this guideline, with the exception of traditional herbal medicinal products (THMPs) for human use  
54 that were already on the market on the entry into force of Directive 2004/24/EC (30 April 2004) for  
55 which the competent authorities shall apply the provisions of Directive 2004/24/EC within seven years  
56 of its entry into force. For any new marketing authorisation application, this guideline is applicable.

57 This guideline is also applicable to any traditional use (human) registration application submitted after  
58 30 October 2005, by when, Member States shall comply with Directive 2004/24/EC.

59 **Explanatory note on revision 2:** Minor corrections updating the CPMP/CVMP/QWP 'Guideline on  
60 quality of herbal medicinal products/traditional herbal medicinal products' were introduced, which take  
61 into account new and revised guidelines, the European Pharmacopoeia revised general monograph  
62 'Herbals Drugs', as well as new requirements for impurities. Given the nature of this update, a concept  
63 paper or public consultation was not required.

64 **Explanatory note on revision 3:** The third revision of the 'Guideline on quality of herbal medicinal  
65 products/traditional herbal medicinal products' (EMA/CPMP/QWP/2819/00, EMA/CVMP/814/00,  
66 EMA/HMPC/201116/2005) takes into account new and revised guidelines, questions and answers and  
67 the European Pharmacopoeia revised general monograph 'Herbal Drug Extracts' as well as experiences  
68 gained over the years with the application of the guideline. Further clarifications on quality data  
69 requirements are provided via improved wording, structure and reference to updated related guidelines  
70 as outlined in the concept paper EMA/HMPC/217631/2015. Particular attention has been paid to  
71 adjustment with the in parallel revised Guideline on specifications: test procedures and acceptance  
72 criteria for herbal substances, herbal preparations and HMPs/THMPs (CPMP/QWP/2820/00;  
73 EMEA/CVMP/815/00, EMA/HMPC/162241/2005).

## 74 **1. Introduction and legal basis**

75 This guideline concerns the application of Module 3 of Annex I to Directive 2001/83/EC for human  
76 herbal medicinal products (HMPs) and Part 2 of Annex I to Directive 2001/82/EC for veterinary herbal  
77 medicinal products.

78 The special problems of HMPs and the differences between medicinal products containing chemically  
79 defined active substances<sup>3</sup> are described in this document. It should be read in conjunction with the

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<sup>3</sup> The term "active substance" should be considered as equivalent to the terms "active ingredient" and "drug substance".

80 'Guideline on specifications: test procedures and acceptance criteria for herbal substances<sup>4</sup>, herbal  
81 preparations<sup>2</sup> and herbal medicinal products/traditional herbal medicinal products'  
82 (EMA/CPMP/QWP/2820/00, EMA/CVMP/815/00 and EMA/HMPC/162241/2005 as revised).

83 Directives 2001/83/EC and 2001/82/EC provide definitions for herbal substances, herbal preparations,  
84 and herbal medicinal products (HMPs). The basic legislation applies to HMPs for both human and  
85 veterinary use. An additional simplified registration procedure has been established for traditional  
86 herbal medicinal products (THMPs) for human use under Directive 2004/24/EC. According to these  
87 definitions a herbal medicinal product (HMP) is any medicinal product, exclusively containing as active  
88 ingredients one or more herbal substances or one or more herbal preparations, or one or more such  
89 herbal substances in combination with one or more such herbal preparations. The quality of a HMP is  
90 independent of its traditional use, therefore all general principles of quality also apply to THMPs for  
91 human use. THMPs for human use may additionally contain vitamins and/or minerals. Concerning  
92 these products, this guideline describes specific aspects linked to mixtures of herbal  
93 substances/preparations with vitamins and/or minerals. In addition, the quality, specification and  
94 documentation for each vitamin and mineral have to comply with all relevant legislation and guidelines.

95 Applications should be submitted in the format referred to in the relevant Notice to Applicants, in the  
96 relevant volumes of the Rules Governing Medicinal Products in the European Union and the 'Guideline  
97 on the use of the CTD format in the preparation of a registration application for traditional herbal  
98 medicinal products' (EMA/HMPC/71049/2007 as revised).

99 The information on manufacture and control of the active substance (herbal substance and/or herbal  
100 preparation) may be supplied either as part of the marketing authorisation or registration application  
101 or by using the European Active Substance Master File (ASMF) procedure. If the latter route is chosen,  
102 the documentation should be submitted in accordance with the 'Guideline on active substance master  
103 file procedure' (EMA/CPMP/QWP/227/02 and EMA/CVMP/134/02 as revised).

104 Where the herbal preparation is the subject of a European Pharmacopoeia monograph, the EDQM  
105 Certification procedure PA/PH/CEP (02) 6 1R (for Certificates of Suitability: CEPs) can be used to  
106 demonstrate compliance with the relevant Ph. Eur. monograph.

## 107 **2. Scope**

108 This guideline intends to cover the general quality aspects of HMPs (for human and veterinary use),  
109 including THMPs for human use. Products containing chemically defined isolated constituents  
110 (irrespective of whether they are of natural or synthetic origin) or a mixture thereof are not HMPs.

111 For HMPs/THMPs, GMP recommendations should be respected. Under Article 16g, Articles 40 to 52  
112 apply by analogy to HMPs. This includes Article 46 (f) of Directive 2001/83/EC which states that the  
113 Holder of a manufacturing authorisation shall at least be obliged to comply with the principles and  
114 guidelines of GMP for medicinal products and to use as starting materials only active substances, which  
115 have been manufactured with the detailed guidelines on GMP for active substances used as starting  
116 materials. Guidance is published in the "Manufacture of Herbal Medicinal Products" (The Rules  
117 Governing Medicinal Products in the European Union; Volume 4: EU Guidelines to Good Manufacturing  
118 Practice of Medicinal Products for Human and Veterinary Use; Annex 7).

119 Consistent quality for products of herbal origin can only be assured if the starting materials are defined  
120 in a rigorous and detailed manner, particularly the specific botanical identification of the plant material

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<sup>4</sup> The terms "herbal substance" and "herbal preparation" should be considered as equivalent to the terms "herbal drug" and "herbal drug preparation" as defined in the European Pharmacopoeia.

121 used. It is also important to know the geographical source and the conditions under which the herbal  
122 substance is obtained to ensure material of consistent quality. The 'Guideline on Good Agricultural and  
123 Collection Practice for Starting Materials of Herbal Origin (GACP)' (EMA/HMPC/246816/2005) should  
124 also be applied.

### 125 **3. Declaration of the active substance in the product** 126 **information**

127 The declaration of the active substance in the product information should be in line with the 'Guideline  
128 on declaration of herbal substances and herbal preparations in herbal medicinal products/traditional  
129 herbal medicinal products' (EMA/HMPC/CHMP/CVMP/287539/2005 as revised).

### 130 **4. Qualitative and quantitative particulars of the active** 131 **substance(s) of a herbal medicinal product**

#### 132 **4.1. Definitions**

133 All herbal substances/herbal preparations are essentially defined by their production process and their  
134 specification.

- 135 • **Standardised herbal substances/herbal preparations** are adjusted to a defined content of  
136 one or more constituents with known therapeutic activity. This is achieved by adjustment of the  
137 herbal substance/herbal preparation with inert excipients or by blending batches of the herbal  
138 substance/herbal preparation.

139 Constituents with known therapeutic activity are chemically defined substances or groups of  
140 substances, which are generally accepted to contribute substantially to the therapeutic activity of  
141 a herbal substance, a herbal preparation or a HMP.

- 142 • **Quantified herbal substances/herbal preparations** are adjusted to one or more active  
143 markers, the content of which is controlled within a limited, specified range. Adjustments are  
144 made by blending batches of the herbal substance/herbal preparation.

145 Active markers are constituents or groups of constituents which are generally accepted to  
146 contribute to the therapeutic activity.

- 147 • **'Other' herbal substances/herbal preparations** are not adjusted to a particular content of  
148 constituents. For control purposes, one or more constituents are used as analytical markers that  
149 are determined quantitatively on a batch specific basis.

150 Analytical markers are constituents or groups of constituents that serve for analytical purposes,  
151 irrespective of any pharmacological or therapeutic activity, which they may be reported to  
152 possess.

153 In cases where excipients for the manufacture of active substances are used (e.g. for technological  
154 reasons or for adjustment of standardised herbal substances/preparations), the name and the quantity  
155 of these excipients have to be defined.

156 For standardised herbal substances/herbal preparations (i.e. from herbal substances with constituents  
157 of known therapeutic activity), it should be stated how such standardisation is achieved. Suitable inert  
158 excipients may be added to adjust one or more constituents to a defined content. For quantified herbal  
159 substances/herbal preparations and 'other' herbal substances/herbal preparations, the addition of inert

160 excipients to adjust the content of assayed constituents is not permitted. Excipients can be included for  
161 technological reasons only and the content of such excipients must be stated as a fixed percentage. In  
162 some applications, an excipient may be added in a narrow percentage range (e.g. silicon dioxide  
163 between 0.1-0.5 per cent, to improve flowability of the extract). The proposed range must be justified  
164 by the manufacturer.

#### 165 **4.2. Herbal substances and herbal preparations consisting of comminuted** 166 **or powdered herbal substances**

167 For herbal substances and herbal preparations consisting of comminuted or powdered herbal  
168 substances the information should cover the name and the quantity of the herbal substance/herbal  
169 preparation together with the grade of comminution. Furthermore the following has to be indicated:

170 (i) In the case of standardisation: the quantity of the herbal substance/genuine preparation shall be  
171 given as a range corresponding to a defined quantity of constituents with known therapeutic activity.

172 (iia) In the case of quantification: the quantity of the herbal substance or the quantity of the genuine  
173 preparation shall be stated as a distinct content and the content of the active marker(s) shall be  
174 quantified in a range.

175 (iib) For all other cases: the quantity of the herbal substance or the quantity of the genuine herbal  
176 preparation shall be stated as a distinct content.

#### 177 **4.3. Herbal preparations produced by steps which exceed comminution**

178 Herbal preparations can also be produced by steps which exceed comminution. Subjecting herbal  
179 substances to treatments such as extraction, distillation, expression, fractionation, purification,  
180 concentration or fermentation leads to herbal preparations including extracts, tinctures, essential oils,  
181 expressed juices and processed exudates.

##### 182 **4.3.1. Extracts**

183 In the case of extracts, the following has to be indicated:

184 (i) Standardised extracts: the equivalent quantity of the herbal substance x-y (\*), or the ratio (a-b): 1  
185 (\*) of the herbal substance to the genuine herbal preparation shall be stated and the quantity of the  
186 genuine herbal preparation may be given as a range corresponding to a defined quantity of  
187 constituent(s) with known therapeutic activity.

188 (iia) Quantified extracts: the equivalent quantity of the herbal substance x-y (\*), or the ratio (a-b): 1  
189 (\*) of the herbal substance to the genuine herbal preparation shall be stated and the quantity of the  
190 genuine herbal preparation has to be given as a distinct content. Furthermore, the content of the  
191 quantified active marker(s) shall be specified in a range.

192 (iib) 'Other' extracts: the equivalent quantity of the herbal substance x-y (\*), or the ratio (a-b): 1 (\*)  
193 of the herbal substance to the genuine herbal preparation shall be stated and the quantity of the  
194 genuine herbal preparation has to be given as a distinct content.

195 \*) 'a' and 'b' or 'x' and 'y' have to be justified by the applicant.

196 The composition (nature and concentration(s)) of any extraction solvent or extraction solvent mixture  
197 and the physical state of the extract must be indicated.

198 If any other substance, e.g. an inert excipient to adjust a standardised preparation to a defined  
199 content of constituents with known therapeutic activity, or another excipient for any other purpose  
200 (e.g. technological excipients and suitable stabilisers, antioxidants, antimicrobial preservatives) is  
201 added during the manufacture of the herbal preparation, the added substance must be mentioned as  
202 an “excipient” and the genuine extract as the “active substance”.

203 However, where different batches of the same extract are blended either to adjust constituents with  
204 known therapeutic activity to a defined content or for any other purpose, the final mixture of the  
205 genuine extracts shall be regarded as the genuine extract and listed as the “active substance” in the  
206 unit formula. Full details of production and control must however be provided in the dossier.

#### 207 **4.3.2. Herbal preparations produced by steps which exceed comminution** 208 **not covered by 4.3.1**

209 In the case of any other herbal preparation which is not an extract, the provisions of section 4.3.1  
210 have to be applied accordingly, where applicable.

## 211 **5. Description of the manufacturing process**

### 212 ***5.1. Active substance***

213 Appropriate information should be provided to adequately describe the manufacturing process of the  
214 active substance (herbal substance(s) and/or herbal preparation(s)). This should include details of the  
215 process together with the controls exercised and suitable validation data should be presented. The  
216 maximum holding time and storage conditions of bulk products should be stated and supported by  
217 appropriate validation data.

### 218 ***5.2. Herbal medicinal product***

219 The manufacturing process, within the meaning of this section, is the preparation of the HMP from  
220 herbal substance(s) and/or herbal preparation(s). In the case of THMPs, the manufacturing process,  
221 within the meaning of this section, is the preparation of the HMP from herbal substance(s) and/or  
222 herbal preparations and may include the addition of vitamins and/or minerals.

223 The description should include details of the process together with the controls exercised. The  
224 maximum holding time and storage conditions of bulk products should be stated and supported by  
225 appropriate validation data. This section should be in accordance with the ‘Guideline on manufacture of  
226 the finished dosage form’ (EMA/CHMP/QWP/245074/2015 and EMEA/CVMP/126/95).

227 Information on development pharmaceuticals and process validation should also be provided in  
228 accordance with the ‘Note for guidance on development pharmaceuticals’ (CPMP/QWP/155/96), the ‘ICH  
229 Guideline Q8 (R2) on pharmaceutical development’ (EMA/CHMP/ICH/167068/2004), the ‘Note for  
230 guidance: development pharmaceuticals for veterinary medicinal products’ (EMEA/CVMP/315/98) and  
231 ‘Guideline on process validation for finished products - information and data to be provided in  
232 regulatory submissions’ (EMA/CHMP/CVMP/QWP/BWP/70278/2012 as revised).

233 **6. Control of starting materials for the manufacture of the**  
234 **herbal medicinal product/traditional herbal medicinal**  
235 **product**

236 **6.1. Control of herbal substances and of herbal preparations**

237 This section should be in accordance with the 'Guideline on specifications: Test procedures and  
238 acceptance criteria for herbal substances, herbal preparations and herbal medicinal products/traditional  
239 herbal medicinal products' (EMA/CPMP/QWP/2820/00 and EMA/CVMP/815/00 as revised).

240 **6.1.1. Control of herbal substances**

241 A comprehensive specification for each herbal substance must be submitted.

242 In the case of fatty or essential oils used as active substances of HMPs, a specification for the herbal  
243 substance is required unless justified (for details see: 'Reflection paper on quality of essential oils as  
244 active substances in herbal medicinal products/traditional herbal medicinal products'  
245 (EMA/HMPC/84789/2013). If fresh material is used and/or the oil production is linked to the collecting  
246 or harvesting processes, it is often difficult to establish a full analytical characterisation of the herbal  
247 substance. At least the identity of the herbal substance should be guaranteed, but other tests can be  
248 transferred to the essential oil (with reference to the Ph. Eur. monograph 'Herbal Drugs').

249 For each herbal substance, the binomial scientific name of the plant (genus, species, variety and  
250 author), chemotype (where applicable) and plant part have to be stated (Annex I of Directives  
251 2001/83/EC or 2001/82/EC).

252 Detailed information on the site of cultivation/collection, the time of harvesting and stage of growth,  
253 treatment during growth with pesticides etc., and drying and storage conditions should be included. It  
254 should be confirmed that an adequate quality assurance system for the collection and/or cultivation,  
255 harvest and primary processing according to the 'Guideline on good agricultural and collection practice  
256 for starting materials of herbal origin' (GACP) (EMA/HMPC/246816/05) is verified to be in place. A  
257 written GACP declaration for the herbal substance should be provided by the manufacturer of the  
258 active substance or the HMP, as appropriate.

259 If a monograph for a herbal substance exists in the European Pharmacopoeia (Ph.Eur.) or another  
260 Pharmacopoeia referred to in Annex I of Directives 2001/83/EC or 2001/82/EC, the herbal substance  
261 must be in accordance with this monograph.

262 If no monograph for the herbal substance is given in a Pharmacopoeia referred to in Annex I of  
263 Directives 2001/83/EC or 2001/82/EC, a comprehensive specification for the herbal substance must be  
264 developed which should be set out in the same way as the monographs on herbal drugs in the Ph. Eur.  
265 The comprehensive specification should be established on the basis of recent scientific data and in  
266 general give particulars of the characteristics, identification tests, assay and purity tests.  
267 Chromatographic fingerprinting should be used based on appropriate chromatographic methods. With  
268 regard to assay, the content of constituent(s) with known therapeutic activity or where constituents  
269 with known therapeutic activity are not known, marker substances, are required. The choice of  
270 markers should be justified (see EMA 'Reflection paper on markers used for quantitative and qualitative  
271 analysis of herbal medicinal products and traditional herbal medicinal products'  
272 (EMA/HMPC/253629/2007)). In exceptional cases it may be acceptable to replace the assay by other  
273 tests (e.g. bitterness value, swelling index), based on appropriate limits.

274 As a general rule, herbal substances must be tested, unless otherwise justified, for microbiological  
275 quality, mycotoxins (aflatoxins, ochratoxin A), residues of pesticides and fumigation agents, heavy  
276 metals and likely contaminants (including heavy metals not mentioned in the monograph 'Herbal  
277 drugs' of the Ph. Eur. and contaminants present in the specific environment), foreign matter and  
278 adulterants, etc. If details on the collection site are limited, the potential for residues of pesticides and  
279 other contaminants should be fully addressed and where necessary appropriate screening techniques  
280 applied. The potential for pyrrolizidine alkaloid (PA) contamination, due, for example, to co-  
281 harvested/collected PA-containing plants, should be fully addressed. The need to control other  
282 potentially toxic contaminants from extraneous sources or specific conditions of processing (e.g.  
283 polycyclic aromatic hydrocarbons (PAHs) contamination) should also be considered. Unless otherwise  
284 fully justified, suitable validated methods should be used to control potential contaminants and the  
285 acceptance criteria should be justified. Radioactive contamination should be tested for if there are  
286 reasons for concern.

287 The use of ethylene oxide is prohibited for the decontamination of herbal substances<sup>5</sup>.

288 Consideration on approaches to possible microbial decontamination of herbal substances and herbal  
289 preparations is given in the 'Reflection paper on microbiological aspects of herbal medicinal products  
290 and traditional herbal medicinal products' (EMA/HMPC/95714/2013).

291 Descriptions of the analytical procedures must be submitted, together with the limits applied.  
292 Analytical procedures not given in a Pharmacopoeia should be validated in accordance with the 'Note  
293 for guidance on validation of analytical procedures: Text and methodology' (CPMP/ICH/381/95), unless  
294 otherwise justified.

295 Reference materials of the herbal substances must be available for use in comparative tests e.g.  
296 macro- and microscopic examination, chromatography etc.

### 297 **6.1.2. Control of herbal preparations**

298 If the HMP contains a herbal preparation as active substance, rather than merely the herbal substance  
299 itself, the comprehensive specification for the herbal substance must be followed by information on the  
300 herbal preparation. A comprehensive specification from the manufacturer/marketing authorization  
301 holder for each herbal preparation must be submitted.

302 If a monograph for the herbal preparation exists in the Ph. Eur. or another Pharmacopoeia referred to  
303 in Annex I of Directives 2001/83/EC or 2001/82/EC, the herbal preparation would generally be in  
304 accordance with this monograph, taking into account the provisions of Ph. Eur. 5.23 (Monograph on  
305 Herbal Drug Extracts (Information Chapter)).

306 Where the herbal preparation is the subject of a European Pharmacopoeia monograph, the EDQM  
307 Certification procedure PA/PH/CEP (02) 6 1R (for Certificates of Suitability: CEPs) can be used to  
308 demonstrate compliance with the relevant Ph. Eur. monograph.

309 If no monograph for the herbal preparation is given in a Pharmacopoeia referred to in Annex I of  
310 Directives 2001/83/EC or 2001/82/EC, a comprehensive specification for the herbal preparation must  
311 be developed also taking into account the provisions of Ph. Eur. 5.23 (Monograph on Herbal Drug  
312 Extracts (Information Chapter))." This comprehensive specification should be established on the basis  
313 of recent scientific data and should, in general, give particulars of the characteristics, identification

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<sup>5</sup> European Pharmacopoeia monograph on Herbal Drugs (1433)

314 tests, assay and purity tests. Chromatographic fingerprinting should be used based on appropriate  
315 chromatographic methods.

316 Tests on microbiological quality have to be included. If deemed necessary by analysis of the herbal  
317 substance being the starting material for the manufacture of the herbal preparation, tests on  
318 mycotoxins (aflatoxins, ochratoxin A), residues of pesticides and fumigation agents, toxic metals, and  
319 likely contaminants (including heavy metals not mentioned in the monograph 'Herbal drugs' of the Ph.  
320 Eur. and contaminants present in the specific environment), adulterants and solvents should be  
321 performed. The potential for pyrrolizidine alkaloid (PA) and polycyclic aromatic hydrocarbon (PAH)  
322 contamination should be fully addressed and controls applied, as needed, using suitable validated  
323 methods. Radioactivity should be tested for if there are reasons for concern.

324 A quantitative determination (assay) of constituent(s) with known therapeutic activity or of marker(s)  
325 is also required.

326 For **Standardised herbal preparations**, the content of constituent(s) with known therapeutic activity  
327 must be indicated with the lowest possible tolerance (with both upper and lower limits, e.g.  $x\% \pm y\%$ )

328 For **Quantified herbal preparations**, the content of active marker(s) has to be given as a defined  
329 range.

330 For **'Other' herbal preparations**, for control purposes, one or more constituents are used as  
331 analytical markers and determined quantitatively within the acceptance criteria.

332 In general, acceptance limits for the content of a proposed marker should be specified and justified on  
333 the basis of the validated analytical range and historical data, if available (see 'Reflection paper on  
334 markers used for quantitative and qualitative analysis of herbal medicinal products and traditional  
335 herbal medicinal products (EMA/HMPC/253629/07)'). In exceptional cases it may be acceptable to  
336 replace the assay by other tests (e.g. bitterness value, swelling index), based on appropriate limits.

337 Description of the analytical procedures with details of reference standards must be submitted,  
338 together with the limits applied. Analytical procedures not given in a Pharmacopoeia should be  
339 validated in accordance with the 'Note for guidance on validation of analytical procedures: Text and  
340 methodology' (CPMP/ICH/381/95), unless otherwise justified.

## 341 **6.2. Control of vitamins and minerals (if applicable)**

342 Vitamin(s) and mineral(s), which could be ancillary substances in THMPs for human use, should fulfil  
343 the requirements of all relevant legislation and guidelines.

## 344 **6.3. Control of excipients**

345 Excipients, including those added during the manufacture of the herbal preparations, should be  
346 described according to the 'Guideline on excipients in the dossier for application for marketing  
347 authorisation of medicinal products' (EMA/CHMP/QWP/396951/2006), or the 'Note for guidance on  
348 excipients in the dossier for application for marketing authorisation of veterinary medicinal products'  
349 (EMA/CVMP/004/98).

350 For solvents used in the manufacture of herbal preparations the 'Reflection paper on the use of  
351 recovered/recycled solvents in the manufacture of herbal preparations for use in herbal medicinal  
352 products/traditional herbal medicinal products' (EMA/HMPC/453258/2013) should be considered.

353 For novel excipients, the dossier requirements for active substances apply (refer to Directive  
354 2001/83/EC for human medicinal products and Directive 2001/82/EC for veterinary medicinal  
355 products).

## 356 **7. Control tests carried out at an intermediate stage of the** 357 **manufacturing process of the herbal medicinal product**

358 Details of all control tests, with details of test procedures and limits applied at any intermediate stages  
359 of the manufacturing processes and/or at stage of the bulk, are required especially if these tests  
360 cannot be performed on the HMP.

## 361 **8. Control tests on the herbal medicinal product**

362 This section should be in accordance with the 'Guideline on specifications and control tests on the  
363 finished product' (Eudralex 3AQ 11A), the 'Guideline on specifications: test procedures and acceptance  
364 criteria for herbal substances, herbal preparations and herbal medicinal products/traditional herbal  
365 medicinal products' (EMA/CPMP/QWP/2820/00 and EMA/CVMP/815/00 as revised) and the analytical  
366 procedures should be validated according to the 'Note for guidance on validation of analytical  
367 procedures: Text and methodology' (CPMP/ICH/381/95).

368 The control tests on the finished product<sup>6</sup> should allow the qualitative and quantitative determination  
369 of the active substance(s) as well as the determination of characteristic properties of the dosage form  
370 and the entire finished product including packaging characteristics. Chromatographic fingerprinting  
371 should be used, based on appropriate chromatographic methods. A specification should be provided  
372 including tests for all relevant parameters.

373 In the case of HMPs containing as active substances herbal substance(s)/herbal preparation(s) with  
374 constituents of known therapeutic activity, these constituents should be specified and quantitatively  
375 determined. In general, the limits acceptable for the content of constituents with known therapeutic  
376 activity in the finished product at the time of release is the declared value  $\pm$  5%.

377 In the case of HMPs containing as active substances herbal substance(s)/herbal preparation(s) where  
378 the constituents with known therapeutic activity are not known, active or analytical markers should be  
379 specified and quantitatively determined. In general, the limits acceptable for the quantity of the  
380 genuine herbal preparation in the finished product at the time of release is the declared value  $\pm$  5%; if  
381 fully justified, a widening to maximum  $\pm$  10% of the declared value could be acceptable.

382 In exceptional cases it may be acceptable to replace the assay by other tests (e.g. bitterness value,  
383 swelling index), based on appropriate limits.

384 If a HMP/THMP contains a combination of several herbal substances and/or preparations as active  
385 substances, and if it is not possible to perform a quantitative determination of each active substance,  
386 the determination may be carried out jointly for several active substances. The need for this approach  
387 should be justified, see 'Guideline on quality of combination herbal medicinal products/traditional  
388 herbal medicinal products' (EMA/HMPC/CHMP/CVMP/214869/2006).

389 For THMPs for human use containing vitamins and/or minerals, the vitamins and/or minerals should  
390 also be specified qualitatively and quantitatively determined.

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<sup>6</sup> The term 'finished product' should be considered as equivalent to the term 'drug product'.

391 The criteria given by the Ph. Eur. to ensure the microbiological quality should be applied unless  
392 justified. The frequency of testing for microbial contamination should be justified according to the 'Note  
393 for guidance on specifications: Test procedures and acceptance criteria for new drug substances and  
394 new drug products: Chemical substances' (CPMP/ICH/367/96) and 'Note for guidance on specifications:  
395 Test procedures and acceptance criteria for new veterinary drug substances and new medicinal  
396 products: Chemical substances' (EMA/CVMP/VICH/10/04).

## 397 **9. Stability tests**

### 398 **9.1. General principles**

399 This section should be in accordance with the 'Note for guidance on stability testing of new active  
400 substances and products' (CPMP/ICH/2736/99 as revised) and 'Guideline on stability testing of new  
401 veterinary drug substances and medicinal products' (CVMP/VICH/899/99 as revised), the 'Guideline on  
402 stability testing of existing active substances and related finished products' (CPMP/QWP/122/02 and  
403 EMA/CVMP/846/99 as revised), the 'Note for guidance on in-use stability testing of human medicinal  
404 products' (CPMP/QWP/2934/99), the 'Note for guidance on in-use stability testing of veterinary  
405 medicinal products (excluding immunological veterinary medicinal products)' (EMA/CVMP/424/01)  
406 and Questions & answers on quality of herbal medicinal products/traditional herbal medicinal products  
407 (EMA/HMPC/41500/2010 as revised).

408 The herbal substance/herbal preparation in its entirety is regarded as the "active substance". For this  
409 reason, the basis for determining the stability of the herbal substance/herbal preparation and products  
410 thereof needs to be considered.

411 In cases where constituent(s) with known therapeutic activity are known and shown to be responsible  
412 for the overall effects of the herbal substance/herbal preparation, e.g. hydroxyanthracene derivatives,  
413 then stability testing of these constituents and their potential degradants will suffice.

414 However, in cases where the herbal substance/herbal preparation does not have constituent(s) with  
415 known therapeutic activity simply determining the stability of active marker(s) or analytical marker(s),  
416 will not suffice and a series of stability-indicating tests (eg. TLC, HPLC) will be needed. The stability of  
417 the herbal substance/herbal preparation as a multi-component system, should, as far as possible, also  
418 be demonstrated, e.g. by means of appropriate fingerprint chromatograms. It should also be  
419 demonstrated that their proportional content remains comparable to the initial chromatographic  
420 fingerprint.

421 Similarly, if more than one group of constituents is generally accepted to contribute to the therapeutic  
422 activity (quantified herbal substances/preparations) and/or if more than one group of constituents is of  
423 known relevance regarding quality, the chromatographic fingerprints should cover all relevant  
424 constituent groups.

425 Unless extensive degradation is expected during the first three months, it is considered acceptable to  
426 start the stability studies with a herbal substance/herbal preparation/HMP up to three months after the  
427 manufacturing date.

428 The testing frequency is set out in the 'Guideline on stability testing of existing active substances and  
429 related finished products' (CPMP/QWP/122/02 as revised).

430 **9.2. Stability of herbal substances/herbal preparations**

431 Testing at the accelerated storage condition or at the intermediate storage condition may be omitted  
432 for herbal substances/herbal preparations, if justified by the applicant and if the storage conditions  
433 below 25°C are clearly labelled.

434 Stress testing is usually considered unnecessary for herbal substances/herbal preparations except  
435 when, according to the toxicological assessment, toxic degradation products could appear.

436 Herbal substances which are used as starting materials in the manufacturing process for a herbal  
437 preparation shall comply with their specification immediately before use (e.g. before extraction).

438 Regarding the parameter content, specific characteristics of different types of herbal substances/herbal  
439 preparations should be taken into account.

440 **Herbal substances/herbal preparations with constituents of known therapeutic activity:**

441 The stability of the constituents with known therapeutic activity should be demonstrated, e.g. by  
442 means of appropriate fingerprint chromatograms of these constituents and an assay.

443 For stability studies of herbal substances/herbal preparations with constituents of known therapeutic  
444 activity, the results obtained for the content of these constituents must be compliant with the release  
445 acceptance criterion.

446 **Herbal substances/herbal preparations for which constituents with known therapeutic  
447 activity are not known:**

448 The stability of active marker(s) or analytical marker(s) should be demonstrated, e.g. by means of  
449 appropriate fingerprint chromatograms of these constituents and an assay.

450 *Active markers*

451 In the retest/shelf-life specification, a variation in active markers content of  $\pm 5\%$  from the initial value  
452 is acceptable. If fully justified, a widening to  $\pm 10\%$  from the initial content could be acceptable if it is  
453 ensured that also at the end of re-test/shelf-life the content is within the defined range.

454 *Analytical markers*

455 In the retest/shelf-life specification, a variation in analytical markers of  $\pm 5\%$  of the initial batch-  
456 specific value is acceptable. If justified, a widening to  $\pm 10\%$  from the initial batch-specific content  
457 could be acceptable. All analytical markers should remain within the release acceptance criteria, unless  
458 otherwise justified.

459 **9.3. Stability of herbal medicinal products**

460 Regarding the parameter content, specific characteristics of different types of herbal substances/herbal  
461 preparations used as active substances in HMP should be taken into account:

462 **HMP containing, as active substances, herbal substances/herbal preparations with  
463 constituents of known therapeutic activity:**

464 In the case of a HMP containing a herbal substance and/or a herbal preparation with constituent(s) of  
465 known therapeutic activity, the variation in content during the proposed shelf-life should not exceed  $\pm$   
466 5% of the declared assay value; in exceptional cases a widening to a maximum  $\pm 10\%$  of the declared  
467 content value may be acceptable with sufficient justification.

468 **HMP containing, as active substances, herbal substances/herbal preparations for which**  
469 **constituents with known therapeutic activity are not known:**

470 *Active markers*

471 During the proposed shelf-life the content of the active substance (calculated using one active marker)  
472 should remain within  $\pm 5\%$  of the initial value; if justified a widening to  $\pm 10\%$  from the initial value  
473 could be acceptable. All active markers should remain within  $\pm 10\%$  of the initial value and within the  
474 acceptance criteria ranges, unless otherwise justified.

475 *Analytical markers*

476 During the proposed shelf-life a variation of the batch-specific content of the analytical marker of  $\pm 5\%$   
477 from the initial value is acceptable; a widening to  $\pm 10\%$  from the initial batch-specific content could  
478 be acceptable if justified.

479 For active or analytical markers, it is agreed that in some cases wider limits may be necessary, but the  
480 range should not be widened in general. Wider ranges can be accepted with adequate justifications.  
481 Different ranges for different markers in one active substance or one herbal medicinal product can be  
482 accepted.

483 If a HMP contains combinations of several herbal substances and/or herbal preparations, and if it is not  
484 possible to determine the stability of each active substance, the stability of the HMP should be  
485 determined by appropriate fingerprint chromatograms, appropriate overall methods of assay and  
486 physical and sensory tests or other appropriate tests. The appropriateness of the tests shall be justified  
487 by the applicant in accordance to the 'Guideline on quality of combination herbal medicinal  
488 products/traditional herbal medicinal products' (EMA/HMPC/CHMP/CVMP/214869/06).

489 In the case of THMPs for human use containing vitamins and/or minerals, the stability of the vitamins  
490 and/or minerals should also be demonstrated.

## 491 **10. Definitions**

492 **Acceptance criteria:** Numerical limits, ranges, or other suitable measures for acceptance of the  
493 results of analytical procedures.

494 **Chromatographic fingerprinting:** Application of chromatographic techniques to create a  
495 characteristic chromatographic pattern of phytochemical constituents which represents the  
496 multicomponent system typical of the herbal substance/herbal preparation/HMP.

497 **Constituents with known therapeutic activity:** are chemically defined substances or groups of  
498 substances, which are generally accepted to contribute substantially to the therapeutic activity of a  
499 herbal substance, a herbal preparation or a HMP.

500 **Drug extract ratio (DER):** The ratio between the quantity of herbal drug (herbal substance) used in  
501 the manufacture of an extract and the quantity of extract obtained. The number (given as the actual  
502 range) written before the colon is the relative quantity of the herbal drug; the number written after the  
503 colon is the relative quantity of the extract obtained. Two DER can be distinguished:

- 504 • **Genuine (native) drug extract ratio (DER<sub>genuine</sub>):** is the ratio between the quantity of herbal  
505 drug (herbal substance) used in the manufacture of an extract and the quantity of genuine  
506 (native) extract obtained.

507 • **Total drug extract ratio (DER<sub>total</sub>):** is the ratio between the quantity of herbal drug (herbal  
508 substance) used in the manufacture of an extract and the quantity of whole extract (with  
509 excipients) obtained.

510 **Extraction solvents:** are solvents, which are used for the extraction process.

511 **Genuine herbal preparation:** refers to the preparation without excipients, even if for technological  
512 reasons the genuine herbal preparation is not available. However, for soft and liquid herbal  
513 preparations the genuine herbal preparation may contain variable amounts of (extraction) solvent.

514 **Herbal drugs:** The term herbal drug, used in European Pharmacopoeia, is synonymous with the term  
515 herbal substance used in European Community legislation on herbal medicinal products.

516 **Herbal medicinal products (HMPs):** Any medicinal product, exclusively containing as active  
517 substances one or more herbal substances or one or more herbal preparations, or one or more such  
518 herbal substances in combination with one or more such herbal preparations.

519 **Herbal preparations:** are obtained by subjecting herbal substances to treatments such as extraction,  
520 distillation, expression, fractionation, purification, concentration or fermentation. These include  
521 comminuted or powdered herbal substances, tinctures, extracts, essential oils, expressed juices and  
522 processed exudates.

523 **Herbal substances:** The term herbal substance is synonymous with the term herbal drug used in  
524 European Pharmacopoeia, All mainly whole, fragmented or cut plants, plant parts, algae, fungi, lichen  
525 in an unprocessed, usually dried form but sometimes fresh. Certain exudates that have not been  
526 subjected to a specific treatment are also considered to be herbal substances. Herbal substances are  
527 precisely defined by the plant part used and the botanical name according to the binomial system  
528 (genus, species, variety and author).

529 **Herbal teas:** consist exclusively of one or more herbal substance(s) intended for oral aqueous  
530 preparations by means of decoction, infusion or maceration. The preparation is prepared immediately  
531 before use. Herbal teas are usually supplied in bulk form or in sachets.

532 **Markers:** are chemically defined constituents or groups of constituents of a herbal substance, a herbal  
533 preparation or a herbal medicinal product which are of interest for control purposes independent of  
534 whether they have any therapeutic activity. Markers serve to calculate the quantity of herbal  
535 substance(s) or herbal preparation(s) in the HMP if the marker has been quantitatively determined in  
536 the herbal substance or herbal preparation.

537 There are two categories of markers:

538 • **Active markers:** are constituents or groups of constituents which are generally accepted to  
539 contribute to the therapeutic activity.

540 • **Analytical markers:** are constituents or groups of constituents that serve for analytical purposes,  
541 irrespective of any pharmacological or therapeutic activity, which they may be reported to  
542 possess.

543 **Native herbal preparation:** synonymous with **Genuine herbal preparation**

544 **Quantification:** means adjusting the herbal preparation to a defined range of constituents exclusively  
545 achieved by blending different batches of herbal substances and/or herbal preparations (e.g. quantified  
546 extracts).

547 **Solvent:** An inorganic or an organic liquid used for the preparation of solutions or suspensions in the  
548 manufacture of a herbal preparation or the manufacture of a herbal medicinal product.

549 **Specification:** A list of tests, references to analytical procedures, and appropriate acceptance criteria,  
550 which are numerical limits, ranges, or other criteria for the tests described. It establishes the set of  
551 criteria to which a herbal preparation/herbal substance or HMP should conform to be considered  
552 acceptable for its intended use. "Conformance to specification" means that the herbal  
553 preparation/herbal substance and/or HMP, when tested according to the listed analytical procedures,  
554 will meet the listed acceptance criteria. Specifications are legally binding quality standards that are  
555 proposed and justified by the manufacturer/marketing authorization holder and approved by regulatory  
556 authorities.

557 **Standardisation:** means adjusting the herbal substance/herbal preparation to a defined content of a  
558 constituent or a group of constituents with known therapeutic activity respectively either by adding  
559 excipients or by blending batches of the herbal substance and/or herbal preparation (e.g. standardised  
560 extracts).

561 **Traditional herbal medicinal products (THMPs):** Medicinal products for human use that fulfil the  
562 conditions laid down in article 16a (1) of Directive 2001/83/EC.

563 **Types of herbal substances/herbal preparations:**

564 • **Standardised herbal substances/herbal preparations** are adjusted to a defined content of  
565 one or more constituents with known therapeutic activity. This is achieved by adjustment of the  
566 herbal substance/herbal preparation with inert excipients or by blending batches of the herbal  
567 substance/herbal preparation.

568 • **Quantified herbal substances/herbal preparations** are adjusted to one or more active  
569 markers, the content of which is controlled within a limited, specified range. Adjustments are  
570 made by blending batches of the herbal substance/herbal preparation.

571 • **'Other' herbal substances/herbal preparations** are not adjusted to a particular content of  
572 constituents. For control purposes, one or more constituents are used as analytical markers.

## 573 **11. References**

574 Concept paper on the revision of the guideline on quality of herbal medicinal products/traditional  
575 herbal medicinal products (EMA/HMPC/217631/2015)

576 EDQM Certification procedure PA/PH/CEP (02) 6 1R (for Certificates of Suitability: CEPs)

577 Guideline on active substance master file procedure' (EMEA/CPMP/QWP/227/02 and  
578 EMEA/CVMP/134/02 as revised)

579 Guideline on declaration of herbal substances and herbal preparations in herbal medicinal  
580 products/traditional herbal medicinal products' (EMA/HMPC/CHMP/CVMP/287539/2005 as revised).

581 Guideline on Good Agricultural and Collection Practice for Starting Materials of Herbal Origin (GACP)  
582 (EMEA/HMPC/246816/2005)

583 Guideline on quality of combination herbal medicinal products/traditional herbal medicinal products'  
584 (EMEA/HMPC/CHMP/CVMP/214869/06)

585 Guideline on specifications: test procedures and acceptance criteria for herbal substances, herbal  
586 preparations and herbal medicinal products/traditional herbal medicinal products  
587 (CPMP/QWP/2820/00; EMEA/CVMP/815/00, EMA/HMPC/162241/2005 as revised).

588 Guideline on stability testing of existing active substances and related finished products  
589 (CPMP/QWP/122/02 and EMEA/CVMP/846/99 as revised)

590 Guideline on stability testing of new veterinary drug substances and medicinal products  
591 (CVMP/VICH/899/99 as revised)

592 Guideline on the use of the CTD format in the preparation of a registration application for traditional  
593 herbal medicinal products' (EMA/HMPC/71049/2007 as revised)

594 'Manufacture of Herbal Medicinal Products' in 'The Rules Governing Medicinal Products in the European  
595 Union; Volume 4: EU Guidelines to Good Manufacturing Practice of Medicinal Products for Human and  
596 Veterinary Use; Annex 7'

597 Monograph 'Herbal drug extracts' European Pharmacopoeia (0765).

598 Monographs on herbal drug extracts (Information chapter)' European Pharmacopoeia (5.23).

599 Note for guidance on in-use stability testing of human medicinal products' (CPMP/QWP/2934/99)

600 Note for guidance on in-use stability testing of veterinary medicinal products (excluding immunological  
601 veterinary medicinal products)' (EMEA/CVMP/424/01)

602 Note for guidance on specifications: Test procedures and acceptance criteria for new drug substances  
603 and new drug products: Chemical substances' (CPMP/ICH/367/96)

604 Note for guidance on specifications: Test procedures and acceptance criteria for new veterinary drug  
605 substances and new medicinal products: Chemical substances' (EMEA/CVMP/VICH/10/04)

606 Note for guidance on stability testing of new active substances and products' (CPMP/ICH/2736/99 as  
607 revised)

608 Questions & Answers on quality of herbal medicinal products/traditional herbal medicinal products  
609 (EMA/HMPC/41500/2010 as revised)

610