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4 Questions and Answers on Ethanol in the context of the
5 revision of the guideline on 'Excipients in the label and
6 package leaflet of medicinal products for human use'
7 (CPMP/463/00)
8 Draft

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Comments should be provided using this [template](#). The completed comments form should be sent to excipients@ema.europa.eu

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14 Questions and Answers on Ethanol in the context of the
15 revision of the guideline on 'Excipients in the label and
16 package leaflet of medicinal products for human use'
17 (CPMP/463/00)

18 **1. Background**

19 Following the European Commission decision to revise the Annex of the guideline on 'Excipients in the
20 label and package leaflet of medicinal products for human use' (CPMP/463/00)¹, a multidisciplinary
21 group of experts involving SWP (lead), QWP, PDCO, PRAC (ex PVWP), CMD(h), VWP, BWP and BPWP
22 was created in 2011.

23 The objective of this group is to update the labelling of selected excipients listed in the Annex of the
24 above mentioned EC guideline, as well as to add new excipients to the list, based on a review of their
25 safety. The main safety aspects to be addressed were summarised in a concept paper published in
26 March 2012².

27 Q&A documents on excipients will be progressively released for public consultation. They will include
28 proposals for new or updated information for the labelling and package leaflet. Once a Q&A is finalised,
29 the corresponding background report supporting its review will be also published.

30 When the Q&As of all the selected excipients have been finalised, they will be grouped in a single Q&A
31 document. This information will be integrated in the updated Annex of the new revised EC guideline.

32 **2. What is ethanol and why is it used as an excipient?**

33 Ethanol is used as a solvent to improve drug solubility.

34 Ethanol can be used as an extraction solvent in herbal medicinal products (liquid extracts and
35 tinctures). In this case, the use of ethanol is necessary for extraction of some constituents that are
36 important for efficacy. Ethanol is also used in the production of mother tinctures for homeopathic
37 preparations in suitable concentration and in many liquid homeopathic medicinal products.

38 Ethanol has bacteriostatic, bactericidal, fungicidal and virucidal activity. In addition, ethanol also has
39 anhidrotic, rubefacient, and astringent and haemostatic properties [1].

40 Of note, Ethanol is present as an endogenous substance in the blood of man, probably produced in the
41 intestinal tract, at an average level of 1.5 mg/L [2]. According to Jones et al., endogenous ethanol
42 reaches low concentrations of $0.39 \pm 0.45 \mu\text{g/mL}$ (0.039 mg/dL) in the blood of sober people [3].

¹ http://www.ema.europa.eu/docs/en_GB/document_library/Scientific_guideline/2009/09/WC500003412.pdf

² Concept paper on the need for revision of the 'Guideline on excipients in the label and package leaflet of medicinal products for human use' (CPMP/463/00) EMA/CHMP/SWP/888239/2011
http://www.ema.europa.eu/docs/en_GB/document_library/Scientific_guideline/2012/03/WC500123804.pdf

43 **3. Which medicinal products contain ethanol?**

44 Ethanol can be found as a solvent in numerous oral liquid formulations and OTC medicines such as
45 cough and cold medicines, iron supplements as well as homeopathic preparations with the aim to
46 improve drug solubility. In particular, herbal medicinal products may contain significant levels of
47 ethanol. In the EU, medicines containing ethanol include ranitidine, furosemide, mannitol,
48 phenobarbital, trimethoprim, co-trimoxazole and paracetamol [4].

49 Ethanol is also an ingredient of several topical preparations used for skin disorders.

50 Ethanol is also employed in solutions as an antimicrobial preservative.

51 Of note, preparations containing 95 % ethanol are also used percutaneously as a sclerosing agent (e.g.
52 for the treatment of some vascular disorders).

53 **4. What are the safety concerns?**

54 Ethanol is a central nervous system (CNS) depressant. Symptoms of mild to moderate ethanol
55 intoxication in adults can include euphoria, ataxia, sedation, aggressive behaviour, and nausea and
56 vomiting [5]. At high doses it can also cause respiratory depression or failure and cardiovascular
57 toxicities such as atrial tachycardia, atrial fibrillation, arrhythmias, AV block, hypotension, congestive
58 heart failure, and severe myocardial depression.

59 Alcohol metabolism varies with age but uncertainties exist about both metabolic maturation and
60 adverse effects of low and higher amounts of ethanol in short and long term use since most literature
61 relates to acute poisoning.

62 In children, signs of ethanol intoxication are hypoglycaemia, hypothermia and coma [6, 7].

63 Other toxicities seen after acute toxic exposure include seizures, often due to hypoglycemia in children,
64 hypotonia, hyporeflexia, gastritis, gastrointestinal bleeding, acute hepatitis, acute pancreatitis,
65 rhabdomyolysis, hypokalaemia, and lactic acidosis.

66 In the newborn, cutaneous absorption of ethanol is significant (especially under occlusion) due to the
67 newborn's immature skin and this may lead to significant local reactions and systemic toxicity [8].

68 In the scientific literature, ethanol is known as a reproductive and developmental toxicant. Ethanol
69 may cause genetic defects, which may be mediated by its metabolite, acetaldehyde. Furthermore,
70 drinking alcoholic beverages are a known human carcinogen listed by the International Agency for
71 Research on Cancer (IARC) [9] and the National Toxicology Program (NTP) [10].

72 It is important to note that the effect of long term exposure to even low levels of ethanol in medicines
73 on the health and development of children has not been evaluated [11]. Studies and observations on
74 FAS (foetal alcohol syndrome) and FAE (foetal alcohol effects) in children give direct evidence of the
75 grave deleterious effects of chronic ethanol exposure, for example, on neurological and cognitive
76 developmental processes [12, 13].

77 Moreover, ethanol use in adult medicines is discouraged for a number of other reasons including
78 interactions with other medicines, diseases, effect on driving performances, issues with addiction,
79 pregnancy and breast feeding.

80 **5. What are the reasons for updating the information in the**
81 **package leaflet?**

82 The main reason for updating the information in the package leaflet is to adjust the thresholds in
83 relation to the different age groups. Currently, no European guidelines proposing ethanol labelling
84 thresholds in paediatric population are available. Indeed, the information available on ethanol
85 acceptability for paediatric age groups is sparse and distributed over various sources.

86 According to a review by the French Medicines Agency [14], ethanol should not be included in
87 medicinal products intended for children unless necessary. If used in children, the amount of ethanol
88 should not produce blood alcohol (ethanol) concentration (BAC) greater than 0.125 g/L. In addition,
89 the total volume of ethanol in the medicinal product should be adjusted so that a potentially lethal
90 dose (3 g/kg) cannot be reached in the event of accidental poisoning in children involving the entire
91 package.

92 The FDA also recommends not including ethanol in medicinal products intended for use in children. But
93 if necessary, the amount of ethanol should not produce a BAC greater than 0.25 g/L and/or OTC liquid
94 preparations should not contain more than 5% ethanol [15, 16].

95 The WHO proposes to limit the ethanol amount in OTC products to less than 0.5% for children less
96 than 6 years old, less than 5% for children 6-12 years old and less than 10% for children over 12
97 years. However, these limits do not consider the actual dose given [17].

98 The current EC 'Guideline on excipients in the label and package leaflet' proposes:

99 **Current information in the package leaflet**

Name	Route of Administration	Threshold	Information for the Package Leaflet	Comments
Ethanol	Oral and Parenteral	Less than 100 mg per dose	This medicinal product contains small amounts of ethanol (alcohol), less than 100mg per <dose>.	This statement is to provide reassurance to parents and children concerning the low levels of alcohol in the product.
		100 mg – 3 g per dose	<p>This medicinal product contains ... vol % ethanol (alcohol), i.e. up to ... mg per dose, equivalent to ... mL beer, ... mL wine per dose.</p> <p>Harmful for those suffering from alcoholism.</p> <p>To be taken into account in pregnant or breast-feeding women, children and high-risk groups such as patients with liver disease, or epilepsy.</p>	<p>The package leaflet should give the equivalent volume of beer and wine, nominally calculated assuming 5 % vol and 12% vol ethanol respectively.</p> <p>Separate warning statements may be needed in different parts of the PL.</p>
		3 g per dose	<p>This medicinal product contains ... vol % ethanol (alcohol), i.e. up to ... mg per dose, equivalent to ... mL beer, ... mL wine per dose.</p> <p>Harmful for those suffering from alcoholism.</p> <p>To be taken into account in pregnant or breast-feeding women, children and high-risk groups such as patients with liver disease or epilepsy.</p> <p>The amount of alcohol in this medicinal product may alter the effects of other medicines.</p> <p>The amount of alcohol in this medicinal product may impair your ability to drive or use machines.</p>	

100 **6. Proposal for an updated information in the package leaflet**

101 ***General aspects for pharmaceutical industry and healthcare professionals*** 102 [18-24] 103

- 104 • Ethanol should not be included in medicinal products, unless justified. The use of ethanol could be
105 acceptable if the benefits outweigh the risks, taking into account of frequency and duration of
106 treatment (acute and chronic), seriousness of condition treated, availability of suitable alternative
107 treatments, ethanol exposure (BAC) and age.
- 108 • As part of the justification for the use of ethanol there should be a discussion of why other
109 excipients cannot fulfil the functions of ethanol in the formulation.
- 110 • Where ethanol use is necessary, measures to minimise ethanol exposure should be discussed.
- 111 • Theoretical blood alcohol concentration (BAC) rise from a single dose should be estimated using a
112 standard formula (see 'Theoretical calculation of BAC: limitations and assumptions' in Annex).
- 113 • There is little information on the health and development effects in children after long term
114 exposure to even low levels of ethanol in medicines. Repeated short term use could induce similar
115 effects to a chronic use. However, it seems reasonable to accept amounts which raise BAC by no
116 greater than the endogenous BAC (1.5 mg/L). Where exposure to ethanol from a medicine is
117 significant, consideration should be given to restricting supply to patient under the supervision of
118 a physician (prescription-only), in order to control repeated short term use.
- 119 • The total volume of ethanol in any medicinal product should be adapted in such a way that a
120 potentially lethal dose of 1.8 g/kg (corresponds to a predicted rise in BAC of 3 g/L) cannot be
121 reached in the event of accidental poisoning in children involving the entire package.

Name	Route of Administration	Threshold*	Information for the Package Leaflet	Comments (for health care professionals)
Ethanol	Oral and Parenteral	1 to less than 6 mg/kg/day	This medicine contains very small amount of alcohol as an ingredient necessary for the medicine to work properly.	This statement is to provide reassurance to parents and children concerning the low levels of alcohol in the medicine.
			The amount of alcohol in each <volume/unit> is xx mg.	The amount of alcohol in this range of doses is not be expected to produce a Blood Alcohol Concentration (BAC**) significantly greater than the endogenous BAC (1.5 mg/L).
			When you take your daily dose, the small amount of alcohol contained in this medicine will not have any effects.	Minute amounts of ethanol in the composition of other excipients such as flavours or colouring agents would not produce any detectable increase in BAC**.
		6 mg/Kg/day to less than 75 mg/kg/day	The amount of alcohol in each <volume/unit> is xx mg.	This statement provides a guide to the amount of alcohol consumed in understandable terms for adults and would pick up off-label use.
			The recommended dose(s) of this medicine <dose/dose range> will increase the concentration of alcohol in your body by about xx...mg/L. This is similar to an adult drinking X...mL of beer or Y...mL of wine***.	Evaluate the BAC** daily during the whole period of treatment.
			Talk to your doctor or pharmacist before giving this medicine to your child if (s)he is less than 6 years old.	The BAC** levels should not exceed 1 mg/100mL (or 1 mg/dL or 0.01 g/L or a dose of 6 mg/kg) in children less than 6 years old (equivalent statements should be considered in section 4.4 of the SmPC).

Name	Route of Administration	Threshold*	Information for the Package Leaflet	Comments (for health care professionals)
				Available acute and chronic toxicity data of ethanol in the paediatric population is limited.
			<p>Effects of alcohol in children less than 6 years old may include drowsiness, behavioural changes, and impaired ability to concentrate and participate in school activities.</p> <p>Carers (e.g. school teachers) should take extra care when children undertake activities such as bike riding or other sports.</p>	In infants (< 2 years old) and children 2-5 years old, ethanol use must be specifically justified taking into account the enzyme immaturity, potential accumulation of ethanol and lack of information on potential toxicity. The benefit of using ethanol must outweigh the potential risks.
		75 mg/kg/day and above	<p>The amount of alcohol in each <volume/unit> is xx mg.</p> <p>The recommended dose(s) of this medicine <daily dose> will increase the concentration of alcohol in your body by about XX-YY mg/L. This is similar to an adult drinking X...mL of beer or Y...mL of wine***.</p>	Evaluate the BAC** daily during the whole period of treatment. Provided BAC** levels do not exceed 12.5 mg/100mL (75 mg/kg) in patients 6 years old and above, the amount of ethanol is unlikely to produce any effects.
			Other medicines may also contain alcohol and alcohol may be consumed in food and drinks. The combined effects may lead to increased blood alcohol levels and increase the side effects of	

Name	Route of Administration	Threshold*	Information for the Package Leaflet	Comments (for health care professionals)
			alcohol.	
			Because of its amount of alcohol, this medicine should not be given in children younger than 6 years old.	
			If your child (6-11 years old) is taking this medicine, the content of alcohol could affect his/her performance, for example at school. The amount of alcohol in this medicine may affect your ability to drive or use machines and may affect your judgement and reaction times.	When possible, avoid a chronic use (more than 2 weeks). When possible, use discontinuously, and not more frequently than 4 hourly (in case of infusion).
			Talk to your doctor or pharmacist if you are pregnant or breast-feeding, if you have liver problems, if you suffer from epilepsy or if you suffer from alcoholism.	Particular precautions should be taken into account in pregnant or breast-feeding women and high-risk groups such as patients with liver disease or epilepsy (equivalent statements should be considered in sections 4.6 and 4.4 respectively of the SmPC).
			The amount of alcohol in this medicine may alter the effects of other medicines.	The interactions of ethanol should be stated and documented in the SmPC (section 4.5).
	Cutaneous	zero	This medicine contains alcohol as an ingredient necessary for the medicine to work properly.	This statement is to provide reassurance to patients concerning the presence of alcohol in the medicine.

Name	Route of Administration	Threshold*	Information for the Package Leaflet	Comments (for health care professionals)
			The amount of alcohol in each <volume/unit> is xx mg.	
			May be irritant to the skin.	
			Cutaneous and general effects of alcohol are enhanced in neonates and infants (less than 2 years old) compared to older children and adults due to a higher absorption through the skin. Speak to your doctor or pharmacist before giving this medicine to your baby.	Alcohol is an agent that poses a risk of percutaneous toxicity, particularly in the neonates (pre-term and term newborn infants). Exposure of immature skin (especially under occlusion) may lead to significant local reactions and systemic toxicity.

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Notes:

* This threshold will trigger the inclusion in the package leaflet of the corresponding safety statements (provided in the column "information for the Package Leaflet").

** see Annex.

*** The package leaflet should give the equivalent volume of beer and wine, nominally calculated assuming 5% vol and 12% vol ethanol respectively.

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194 **Annex**

195 **Theoretical calculation of BAC: limitations and assumptions**

196 It is important to note the limitation of blood ethanol (alcohol) estimates from mathematical
 197 modelling. The formula presented below makes many assumptions but may be used in the
 198 approximate estimation of blood alcohol concentration (BAC) rise. For example the equation below
 199 assumes complete and instantaneous absorption of ethanol orally ingested ethanol.

200
$$\text{BAC (g/L)} \approx \text{Blood ethanol (mg/100mL or mg/dL)} = \frac{\text{Ingested Ethanol in a single dose (g)}}{\text{Volume of distribution (L/kg) x Weight (kg)}}$$

204 **BAC = Blood Alcohol Concentration (g/L)** is a common way of expressing ethanol (alcohol)
 205 concentrations that avoids the use of decimal points and should therefore be encouraged.
 206 Alternatively g/L can be used. As there are many ways of expressing BAC it is sometimes advisable
 207 to express the amount in both mg/100mL and g/L to achieve clarity.

208 An example displaying the predicted rise in BAC assuming volume of distribution is presented
 209 below:

210 **Exposure to ethanol in mg/kg and predicted rise in BAC**

211

Ethanol intake in g/kg and mg/kg	Predicted rise in BAC Assuming Volume of distribution (Vd) 0.6L/kg		Recommendations
0.006 g/kg 6 mg/kg	1mg/100mL	0.01 g/L	Suggested limit in medicines for patients 2-6 years old
0.075 g/kg 75 mg/kg	12.5mg/100mL	0.125 g/L	Suggested limit in medicines patients 6 years old and over
0.3 g/kg 300 mg/kg	50mg/100mL	0.5 g/L	Limit for driving in many EU countries
0.6 g/kg 600 mg/kg	100mg/100mL	1 g/L	With BAC of 1 g/L increases in mortality has been seen in children
1.8 g/kg 1,800 mg/kg	300mg/100mL	3 g/L	Life-threatening BAC usually reported to be approximately 3 g/L in adults.

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213 **Ingested Ethanol (g)** may be calculated from the concentration of ethanol (alcohol) and the
 214 volume of a single dose. The specific gravity of ethanol (alcohol) is 0.789 i.e. 1 mL weighs 0.789 g
 215 (0.8 may be used as an approximation). In calculating ingested ethanol (alcohol) it may be
 216 necessary to first convert the percentage v/v into percentage w/v. For example an ethanol
 217 (alcohol) concentration of 12.5%v/v corresponds to 10%w/v (12.5mL /100mL x 0.8= 10g/100mL).

218 A 5-mL spoon would contain 0.5 g ethanol (alcohol) (10g/100mL, is equivalent to 1g/10mL or
219 0.5g/5mL).

220 **Volume of distribution (L/kg)** should be assumed to be 0.6. This is a simplification which may
221 serve to overestimate the BAC in children as precautionary measure.

222 Alcohol is contained in the water compartment of the body. The volume of distribution (Vd) of
223 ethanol is dependent on the water compartment of the body. Neonates and children may have a
224 larger water compartment than adults and the Vd might be higher (0.7-0.9).

225 Equations for estimating blood ethanol rises are based on the Widmark equation. Widmark
226 recognised from experimental work that the Vd varied between individuals and adult males and
227 females that have different Vds. Widmark assigned a Vd for males as 0.68 ± 0.085 and for females
228 as 0.55 ± 0.055 . The difference is thought to be related to the water compartment of the body and
229 is thought to explain differences in the ethanol toleration by the genders.

230 In conclusion, it should be recognised that the above equation provides an estimate of blood
231 ethanol (alcohol) rise and that many assumptions are made. Values obtained will be limited with
232 regard to accuracy.

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