



1 16 February 2026  
2 EMA/32831/2026  
3 Non-clinical Working Party (NcWP)

4 **Concept paper on the development of a reflection paper**  
5 **on proof-of-concept data to support the development of**  
6 **anti-cancer medicinal products in paediatric patients**  
7

Agreed by Non-clinical Working Party	5 February 2026
Adopted by PDCO	27 February 2026
Adopted by CHMP for release for consultation	16 February 2026
Start of public consultation	13 March 2026
End of consultation (deadline for comments)	30 June 2026

8  
9

Comments should be provided using this [EUSurvey form](#). For any technical issues, please contact the [EUSurvey Support](#).

10  
11

Keywords	mechanism of action, paediatric oncology, non-clinical, weight of evidence, proof of concept
----------	--

12  
13  
14  
15



16

## 17 **1. Introduction**

18 The availability of adequate proof-of-concept data (which may be a combination of non-clinical and  
19 clinical evidence) is a pre-requisite prior to the initiation of paediatric clinical trials. This data should  
20 consider the biological specificities of the target population in the context of the product's mechanism  
21 of action (1).

22 Driven by evolving global regulatory requirements, such as amendments (FDARA 2017) to the Pediatric  
23 Research Equity Act (PREA) in the United States (2), the European Medicines Agency (EMA) through its  
24 Paediatric Committee (PDCO) is observing an increasing number of paediatric investigation plans  
25 (PIPs) in oncology that are based on the product's mechanism of action rather than its targeted adult  
26 indication (3). Consequently, the Non-clinical Working Party is more frequently involved in the  
27 assessment of PIPs in which non-clinical proof-of-concept data is presented to justify the initiation of  
28 clinical development in paediatric oncology.

29 The emphasis of such assessments is on the adequacy of existing overall evidence and/or proposed  
30 non-clinical proof-of-concept studies to a) identify products for which non-clinical data may not reliably  
31 translate to the intended clinical setting, or non-clinical data indicate a potential lack of significant  
32 therapeutic benefit and to b) support feasible and appropriate development plans for products that  
33 have the potential to offer significant therapeutic benefit to the intended population while ensuring that  
34 safety considerations are not disregarded.

35 Given the absence of a structured regulatory framework for non-clinical proof-of-concept studies and  
36 the expressed interest from academic stakeholders in developing such a framework (4), the aim is to  
37 develop a reflection paper that outlines the elements considered important for guiding such  
38 assessments and associated development activities in paediatric oncology. The proposed weight of  
39 evidence approach is built on experience and methodology developed for the assessment of safety in  
40 paediatric drug development as described in the ICH S11 guideline (5) where the totality of evidence is  
41 routinely considered to guide the need for additional non-clinical studies.

## 42 **2. Problem statement**

43 Most paediatric cancers differ significantly from adult cancers in terms of their biological and clinical  
44 characteristics (6). Therefore, to support paediatric drug development of therapies initially developed  
45 for adult cancer indications, population-specific proof-of-concept data may be required. For example, in  
46 the case of a product developed for adult acute myeloid leukaemia (AML), the need for additional  
47 proof-of-concept data in paediatric AML should be considered, given the biological differences between  
48 adult and paediatric AML. A similar assessment would be needed for a product targeting ALK mutations  
49 in lung cancer, a malignancy that does not occur in children, but where the ALK-inhibition mechanism  
50 of action could be of relevance in paediatric malignancies such as neuroblastoma.

51 In addition, due to the low prevalence of paediatric cancers, the number of available patients for  
52 clinical trials is limited which increases reliance on robust non-clinical evidence to support development  
53 decisions. In the context of the Paediatric Regulation (7) which requires the submission of a paediatric  
54 development plan, it is essential to critically review the available evidence base in support of  
55 progression towards paediatric clinical trials. This evaluation is necessary to ensure targeted and  
56 feasible development strategies and to uphold the ethical imperative of protecting children through  
57 adequate non-clinical and clinical research (8). As a result, non-clinical pharmacology data specific to  
58 paediatric oncology may need to carry more weight within the totality of evidence to compensate for  
59 the inherent uncertainties and limited data typically available for development programmes targeting

60 paediatric-specific malignancies. This may relate, for example, to the overall sufficiency of proof-of-  
61 concept data to support paediatric development, the feasibility of development plans given the  
62 available constraints, and more specifically to supporting clinical trial design considerations, such as  
63 patient selection criteria (e.g., by identifying relevant tumour biology or biomarkers).

64 To address these challenges effectively, a structured and consensus-driven approach is needed to  
65 guide the assessment of proof-of-concept data supporting paediatric oncology drug development.

### 66 **3. Discussion (on the problem statement)**

67 The aim of the reflection paper is to provide recommendations that drive the generation and  
68 assessment of meaningful proof-of-concept data to support the development of medicinal products in  
69 paediatric oncology and to outline the challenges associated with evaluating such data.

70 A weight-of-evidence (WoE) based decision should be made to determine whether (and which)  
71 additional non-clinical investigations are warranted to support paediatric clinical development. This  
72 may be an iterative process, and as development progresses, adjustments to the plan may be required  
73 as new data become available. In this context, developing a comprehensive understanding of the  
74 available evidence with regard to the efficacy and safety of the product, the target disease, as well as  
75 the broader clinical context is essential. This informs the decision to either support a paediatric clinical  
76 development or grant a waiver of the obligation to develop (9). The reflection paper will discuss the  
77 following key evidence domains for the WoE assessment. This list is not exhaustive and does not imply  
78 any particular order of importance:

- 79 - Mechanism of action of the investigational medicinal product (and any combination partner)  
80 including the relevance of the target or pathway to disease biology
- 81 - Biology of the targeted malignancy (e.g. tumourigenic pathways, knowledge on biomarkers and  
82 their temporal evolution)
- 83 - Evidence from non-clinical disease models including their relevance and uncertainties in reflecting  
84 the intended clinical context, evidence of activity (e.g., effect size) and data on combination  
85 treatment schemes
- 86 - Use of other appropriate models for demonstration of primary pharmacology, including new  
87 approach methodologies (NAMs)
- 88 - Proof-of-concept data from same-in-class products (non-clinical or clinical)
- 89 - Pharmacokinetic considerations
- 90 - Clinical evidence with the drug in related conditions and other populations, where appropriate
- 91 - Safety considerations derived from non-clinical or clinical data (including age-specific risks) and  
92 contextualised safety data for combinations
- 93 - Clinical context, including disease prevalence and the feasibility of conducting a clinical study, the  
94 unmet medical need and the existing treatment options and ongoing developments in the target  
95 condition

### 96 **Expert input and stakeholder involvement**

97 Assessment of the data supporting the decision to enter clinical development is interdisciplinary. While  
98 clinical context is essential to contextualise non-clinical findings, responsibility for the non-clinical  
99 assessment and its conclusions lies with the non-clinical assessors. In addition to the involvement of  
100 non-clinical and clinical experts, the reflection paper will describe a proposed process for information  
101 exchange with stakeholders, including academic experts/academic consortia, industry and international

102 regulatory bodies such as the FDA. These stakeholders may contribute scientific input and expertise to  
103 inform the assessment of Paediatric Investigation Plans supporting anti-cancer drug development in  
104 children (although noted that regulatory decision-making remains the responsibility of the competent  
105 authorities).

#### 106 **4. Recommendation**

107 The Non-clinical Working Party (NcWP) of the Committee for Human Medicinal Products (CHMP)  
108 recommends drafting a reflection paper on the non-clinical proof-of-concept data supporting the  
109 development of anti-cancer medicinal products in paediatric patients.

110 A reflection paper is considered the most appropriate form of guidance at this stage of knowledge and  
111 regulatory experience.

#### 112 **5. Proposed timetable**

113 The concept paper will be published for a three-month public consultation period, to incorporate  
114 stakeholder feedback and ensure broad applicability. The Non-Clinical Working Party  
115 (NcWP) will consider all comments received during the public consultation when preparing  
116 the draft reflection paper. A workshop with external participants is planned in September 2026. The  
117 draft concept paper is planned for release for consultation in Q1 2026.

#### 118 **6. Resource requirements for preparation**

119 The drafting of the reflection paper will involve representatives of the NcWP (including a Rapporteur)  
120 and other non-clinical and clinical experts from the EU network with expertise in the assessment of  
121 oncology medicinal products and non-clinical proof-of-concept data. It is anticipated that at least one  
122 plenary discussion at the NcWP will be needed.

#### 123 **7. Impact assessment (anticipated)**

124 It is anticipated that the reflection paper will have an impact on the non-clinical evaluation of  
125 submitted PIPs in oncology, the development of paediatric medicinal products in oncology, and on the  
126 implementation of the New Pharmaceutical Regulation (10). The aim is to consolidate the current  
127 regulatory view on the assessment criteria for paediatric development programmes of medicinal  
128 products in oncology, and to facilitate consensus in the evaluation of such products by regulatory  
129 authorities.

#### 130 **8. Interested parties**

131 Pharmaceutical industry, academia, European Union competent authorities, patients and health care  
132 professional groups. Consultation with other working parties [3Rs Working Party (3RsWP), Oncology  
133 Working Party (OncWP)], committees [(Committee for Human Medicinal Products (CHMP), PDCO and  
134 Committee for Orphan Medicinal Products (COMP)] and groups [Clinical Trials Coordination Group  
135 (CTCG)] will be initiated, where appropriate.

#### 136 **9. References to literature, guidelines, etc.**

- 137 1. A.D. Pearson, R. Herold, R. Rousseau, et al. Implementation of mechanism of action biology-driven  
138 early drug development for children with cancer, Eur J Cancer, 62 (2016), pp. 124-131.  
139 <https://doi.org/10.1016/j.ejca.2016.04.001>
- 140 2. Oncology Center of Excellence Pediatric Oncology Program [https://www.fda.gov/about-](https://www.fda.gov/about-fda/oncology-center-excellence/pediatric-oncology)  
141 [fda/oncology-center-excellence/pediatric-oncology](https://www.fda.gov/about-fda/oncology-center-excellence/pediatric-oncology)

- 142 3. Policy on the determination of the condition(s) for a paediatric investigation plan (PIP) / waiver  
143 (scope of the PIP / waiver) [https://www.ema.europa.eu/en/documents/other/policy-determination-conditions-paediatric-investigation-plan-pip-waiver-scope-pip-waiver\\_en.pdf](https://www.ema.europa.eu/en/documents/other/policy-determination-conditions-paediatric-investigation-plan-pip-waiver-scope-pip-waiver_en.pdf)  
144
- 145 4. Vassal G., Houghton P.J, Pfister S.M, Smith M. A., et al. International Consensus on Minimum  
146 Preclinical Testing Requirements for the Development of Innovative Therapies For Children and  
147 Adolescents with Cancer. *Mol Cancer Ther* 1 August 2021; 20 (8): 1462–  
148 1468. <https://doi.org/10.1158/1535-7163.MCT-20-0394>
- 149 5. ICH Harmonised guideline on nonclinical safety testing in support of development of paediatric  
150 pharmaceuticals [https://www.ema.europa.eu/en/documents/scientific-guideline/ich-guideline-s11-  
151 nonclinical-safety-testing-support-development-paediatric-pharmaceuticals-step-5\\_en.pdf](https://www.ema.europa.eu/en/documents/scientific-guideline/ich-guideline-s11-nonclinical-safety-testing-support-development-paediatric-pharmaceuticals-step-5_en.pdf)
- 152 6. Gröbner, S., Worst, B., Weischenfeldt, J. *et al.* The landscape of genomic alterations across  
153 childhood cancers. *Nature* **555**, 321–327 (2018). <https://doi.org/10.1038/nature25480>
- 154 7. WMA Declaration of Helsinki – Ethical Principles for Medical Research Involving Human Participants  
155 <https://www.wma.net/what-we-do/medical-ethics/declaration-of-helsinki/>
- 156 8. Regulation (EC) No 1901/2006 of the European Parliament and of the Council of 12 December  
157 2006 on medicinal products for paediatric use - [https://eur-lex.europa.eu/legal-  
158 content/EN/TXT/PDF/?uri=CELEX:32006R1901](https://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32006R1901)
- 159 9. D Karres, G Lesa, F Ligas, et al. European Regulatory Strategy for supporting childhood cancer  
160 therapy developments, *Eur J Cancer*, 177 (2022), pp. 25-29  
161 <https://doi.org/10.1016/j.ejca.2022.09.025>
- 162 10. [Reform of the EU pharmaceutical legislation - Public Health](#)