



**COMMITTEE FOR MEDICINAL PRODUCTS FOR HUMAN USE  
(CHMP)**

**DRAFT**

**GUIDELINE ON CLINICAL INVESTIGATION OF MEDICINAL PRODUCTS IN THE  
TREATMENT OF HYPERTENSION**

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## TABLE OF CONTENTS

<b>1.</b>	<b>INTRODUCTION .....</b>	<b>4</b>
<b>2.</b>	<b>SCOPE.....</b>	<b>4</b>
<b>3.</b>	<b>LEGAL BASIS.....</b>	<b>4</b>
<b>4.</b>	<b>ASSESSMENT OF EFFICACY CRITERIA.....</b>	<b>4</b>
<b>4.1</b>	<b>BLOOD PRESSURE .....</b>	<b>4</b>
<b>4.2</b>	<b>MORBIDITY AND MORTALITY .....</b>	<b>4</b>
<b>4.3</b>	<b>TARGET ORGAN DAMAGE.....</b>	<b>4</b>
<b>5.</b>	<b>METHODS TO ASSESS EFFICACY .....</b>	<b>5</b>
<b>5.1</b>	<b>BLOOD PRESSURE .....</b>	<b>5</b>
<b>5.2</b>	<b>TARGET ORGAN DAMAGE.....</b>	<b>6</b>
<b>5.3</b>	<b>MORBIDITY AND MORTALITY .....</b>	<b>6</b>
<b>6.</b>	<b>SELECTION OF PATIENTS .....</b>	<b>6</b>
<b>6.1</b>	<b>STUDY POPULATION .....</b>	<b>6</b>
<b>7.</b>	<b>STRATEGY-DESIGN .....</b>	<b>7</b>
<b>7.1</b>	<b>PHARMACODYNAMICS .....</b>	<b>7</b>
<b>7.2</b>	<b>PHARMACOKINETICS .....</b>	<b>7</b>
<b>7.3</b>	<b>INTERACTIONS.....</b>	<b>7</b>
<b>7.4</b>	<b>THERAPEUTIC STUDIES .....</b>	<b>7</b>
<b>8.</b>	<b>SAFETY ASPECTS .....</b>	<b>8</b>
<b>8.1</b>	<b>HYPOTENSION.....</b>	<b>8</b>
<b>8.2</b>	<b>REBOUND HYPERTENSION.....</b>	<b>8</b>
<b>8.3</b>	<b>EFFECTS ON CARDIAC RHYTHM .....</b>	<b>8</b>
<b>8.4</b>	<b>PRO-ISCHEMIC EFFECTS .....</b>	<b>8</b>
<b>8.5</b>	<b>EFFECTS ON TARGET ORGAN DAMAGE .....</b>	<b>8</b>
<b>8.6</b>	<b>EFFECTS ON CONCOMITANT DISEASES.....</b>	<b>8</b>
<b>8.7</b>	<b>EFFECTS AN CONCOMITANT RISK FACTORS .....</b>	<b>9</b>
<b>8.8</b>	<b>IMMUNOLOGICAL REACTIONS.....</b>	<b>9</b>
<b>8.9</b>	<b>LONG-TERM EFFECTS ON MORTALITY AND CARDIOVASCULAR MORBIDITY .....</b>	<b>9</b>
<b>9.</b>	<b>FIXED COMBINATIONS.....</b>	<b>9</b>
<b>9.1</b>	<b>GENERAL REMARKS .....</b>	<b>9</b>
<b>9.2</b>	<b>THE CLINICAL DEVELOPMENT OF A FIXED COMBINATION .....</b>	<b>9</b>
<b>9.2.1</b>	<b><i>Second-line or third-line therapy.....</i></b>	<b>10</b>
<b>9.2.2</b>	<b><i>First line therapy .....</i></b>	<b>10</b>
<b>9.2.3</b>	<b><i>Substitution therapy .....</i></b>	<b>12</b>
<b>10.</b>	<b>REFERENCES (SCIENTIFIC AND / OR LEGAL).....</b>	<b>14</b>

## 1 **1. INTRODUCTION**

2 There is a continuous increase of cardiovascular risk associated with the level of blood pressure: the  
3 higher the blood pressure, the higher the risk of both stroke and coronary events. Nonfatal and fatal  
4 cardiovascular diseases - including coronary heart disease, stroke and congestive heart failure - as well  
5 as renal disease and all-cause mortality increase progressively with higher levels of both systolic blood  
6 pressure (SBP) and diastolic blood pressure (DBP). At every level of elevated DBP, risks increase in  
7 association with elevation of SBP. Recent data underscore the importance of elevations in SBP, as  
8 well as in DBP for diagnosis and therapy.

9 The dividing line between 'normotension' and 'hypertension' is arbitrary and might vary with age.  
10 The current definition is that this line is the level of blood pressure above which intervention has been  
11 shown to reduce the risk. In the otherwise healthy adult population values below 140/90 mmHg are  
12 considered within the normal range and values of 140/90 mmHg and greater in the hypertensive range.

13 Hypertension may be classified according to

- 14 • etiology: essential or primary hypertension vs. secondary hypertension;
- 15 • severity: according to WHO/ISH or JNC V;
- 16 • type: systolic, diastolic or both;
- 17 • extent or progression (e.g. malignant hypertension) of target organ damage (heart, brain, eyes,  
18 vessels, kidney).

## 19 **2. SCOPE**

20 Guidance is provided on the design of clinical studies considered to be of relevance for the evaluation  
21 of antihypertensive drugs.

22 The current revision concerns Fixed Combinations in therapeutic doses for first line therapy.

23 The guideline revision acknowledges the increasing use of fixed drug combinations in the treatment of  
24 hypertension. Recent treatment guidelines, issued by scientific societies, address the fact that certain,  
25 more severely ill hypertensive patients, could be treated with more than one drug already from the  
26 start of therapy.

## 27 **3. LEGAL BASIS**

28 This guideline has to be read in conjunction with the introduction and general principles (4) and parts I  
29 and II of the Annex I to Directive 2001/83 as amended.

30 Pertinent elements outlined in current and future EU and ICH guidelines, should also be taken into  
31 account, especially those listed in section 6 (References)

## 32 **4. ASSESSMENT OF EFFICACY CRITERIA**

### 33 **4.1 Blood pressure**

34 The goal of treating hypertension is to prevent morbidity and mortality associated with high blood  
35 pressure. Reduction in blood pressure has usually been accepted as a valid surrogate endpoint in order  
36 to assess whether this goal can be achieved by an antihypertensive agent. Notwithstanding, even if an  
37 antihypertensive effect has been proven, a new antihypertensive agent is only acceptable for  
38 registration when there is no suspicion of a detrimental effect on mortality and cardiovascular  
39 morbidity (see 6.9).

### 40 **4.2 Morbidity and mortality**

41 Positive effects on mortality and cardiovascular morbidity can only be evaluated properly in large-  
42 scale and long-term controlled clinical trials. Until the results are available, it should be specifically  
43 mentioned in the SPC that beneficial effects on mortality and cardiovascular morbidity are unknown.

### 44 **4.3 Target organ damage**

45 Although the prognostic relevance of target organ damage of heart, brain, eyes, kidneys and blood  
46 vessels has not yet been fully evaluated in valid clinical studies, it is presumably and plausibly

47 associated with morbidity and mortality; this holds particularly true for left ventricular hypertrophy  
48 and proteinuria/microalbuminuria. Trials on outcomes of antihypertensive therapy, monitoring  
49 progression and regression of organ damage may provide relevant information on the comparative  
50 effectiveness of a new antihypertensive agent, but the prognostic value of drug effects with regard to  
51 morbidity and mortality remains to be established. Thus, these endpoints are considered of secondary  
52 value and specific studies are only mandatory when specific claims are made or when there are  
53 suspicions of a detrimental effect.

## 54 **5. METHODS TO ASSESS EFFICACY**

### 55 **5.1 Blood pressure**

56 Blood pressure lowering effects of anti-hypertensive therapy should be documented as the pre-/post-  
57 treatment reduction of blood pressure. As a secondary endpoint these effects can also be assessed with  
58 respect to response criteria. Arbitrarily, response criteria for antihypertensive therapy include the  
59 percentage of patients with a normalisation of blood pressure (reduction SBP <140 mmHg and DBP  
60 <90 mmHg) and/or reduction of SBP  $\geq$ 20 mmHg and/or DBP  $\geq$ 10 mmHg. Results obtained should be  
61 discussed in terms of statistical significance and in relation to their clinical relevance. Blood pressure  
62 should be measured frequently with emphasis on the maximum and minimum effects of the drug, i.e.  
63 before the next dose is given (peak-trough ratio). The main endpoint should be blood pressure at  
64 trough which is defined as the residual effect at the end of the dose interval. The peak effect is the  
65 maximum blood pressure reduction (at steady state) identified in each patient following repeated blood  
66 pressure measurements across a dose interval. All measurements should be performed under  
67 standardised conditions. Assessment of trough-peak ratio has to take into account methodological  
68 issues and a minimum value should be pre-specified (e.g. 50%) for the recommended dose range. The  
69 following methods are available:

#### 70 **ad a) Sphygmomanometry**

71 Measurements with a calibrated mercury sphygmomanometer are the standard. If not available,  
72 another device may be used which is calibrated carefully in proportion to a mercury  
73 sphygmomanometer. Aneroid manometer is not recommended. Appropriate cuff size must be used to  
74 ensure accurate measurement. Both SBP and DBP should be recorded. The disappearance of sound  
75 (Korotkov phase V) should be used for the diastolic reading. Two or more readings separated by 2  
76 minutes should be averaged. If the first two readings of DBP differ by more than 5 mmHg, additional  
77 readings should be obtained. Blood pressure should be checked in both arms, at least once. Blood  
78 pressure should be recorded in the arm with the higher pressure; if differences greater than 20 mmHg  
79 for SBP and 10 mmHg for DBP are present on 3 consecutive readings, the patient should be excluded  
80 from the study. Blood pressure should be measured in either supine or sitting position or both.  
81 Additional measurements of standing blood pressure are of value for evaluating postural changes and  
82 the risk of postural hypotension. No shift from one position to another should be made during the  
83 study. Supine or sitting should be for at least 5 minutes before measurement, standing should be for at  
84 least 1 minute before measurement. Blood pressure should be measured under standardised conditions,  
85 as nearly as possible at the same time each day, on the same arm, by the same personnel, with the  
86 same apparatus. Blood pressure measurement during exercise may provide supportive evidence for  
87 efficacy.

#### 88 **ad b) Intra-arterial measurements**

89 Intra-arterial measurement of blood pressure has been used in phase II studies to investigate the  
90 relation between dose and height and duration of effect, to assess changes during exercise and to  
91 measure 24-hour efficacy. However, the method is complicated and the interpretation of the results is  
92 difficult since its prognostic value is not evaluated. Thus, intra-arterial measurement of blood pressure  
93 is not considered to be useful in the setting of clinical routine.

#### 94 **ad c) Non-invasive ambulatory blood pressure monitoring**

95 As ambulatory blood pressure monitoring (ABPM) provides a better insight to blood pressure changes  
96 during every-day activities and is better standardised than casual readings, ABPM is required for the  
97 evaluation of new antihypertensive agents. The recorders used must fulfil international acknowledged  
98 validation procedures (e.g. AAMI/BHS). Recorders using auscultation and oscillometry as combined

99 methods should be preferred since the numbers of errors can be reduced. Repetitive investigations  
100 should be performed on a comparable (work-) day using the same recorder. During daytime (06.00 hrs  
101 - 22.00 hrs) readings should be done at least at 15-minute intervals and during night-time (22.00 hrs -  
102 06.00 hrs) at 30 minute intervals.

103 For evaluation purposes at least 64 readings/24 hours have to be evaluable, including at least 52  
104 readings during day-time and 12 readings at night. In day-time at least 2 readings and during night-  
105 time at least 1 reading/hour have to be available. Regarding the analysis of the results, mean values ( $\pm$   
106 SD) for day- and night-time, periods should be evaluated separately. Special problems (e.g. trough-to-  
107 peak ratio, early morning rise) may be worked out by calculating hourly blood pressure or using time  
108 series analysis, respectively.

#### 109 **ad d) automatic self (home) measurement**

110 Self (home) measurement of blood pressure with the help of automatic devices has been advocated as  
111 an alternative approach to better characterise a patient's blood pressure level and to estimate the effect  
112 of antihypertensive treatment, also in case of treatment cessation.

113 Validation of the device used is necessary.

### 114 **5.2 Target organ damage**

115 Compared to ECG and chest radiography, echocardiography combines a higher sensitivity for LVH  
116 with a more precise assessment of the degree of LVH (i.e. as a continuous variable reflected by  
117 magnitude of LV mass). Vascular Doppler echography and echo tracking events can be used to study  
118 LV diastolic function and arterial compliance. Changes in renal function can be assessed in terms of  
119 serum creatinine concentrations, 24-hour creatinine clearance and urinary protein excretion. The most  
120 objective method to assess renal blood flow and/or glomerular filtration rate is by using radio-isotopes,  
121 but this method is limited, among other reasons, by exposure to radioactivity. Clearance of PAH and  
122 inulin can be used as alternatives. Optic funduscopy can provide evidence about retinal arteries,  
123 retina, and papilla. Ultrasound of the large vessels and/or angiography can provide evidence of  
124 arteriosclerotic plaques or increased vascular mass or increased intimal-medial thickness.

### 125 **5.3 Morbidity and mortality**

126 Special emphasis should be placed on the effects in certain populations (e.g. elderly patients, subjects  
127 with co-morbidity, e.g. diabetic patients). The very old (above 75 years) need a special attention. The  
128 evaluation of cardiovascular morbidity should especially take into account sequelae of severe organ  
129 damage (e.g. myocardial infarction, stroke, renal insufficiency), and respective therapeutic  
130 interventions (e.g. co-medication, need for bypass surgery or PTCA). When planning an all-cause  
131 mortality study, further distinction should be made with regard to cardiovascular mortality and sudden  
132 death.

## 133 **6. SELECTION OF PATIENTS**

### 134 **6.1 Study population**

135 Generally, the study population will depend on etiology and the type of hypertension for which the  
136 drug is intended. Studies for the evaluation of efficacy or safety of a new antihypertensive drug are  
137 mainly performed in patients with primary or essential hypertension of mild to moderate severity with  
138 elevated systolic and diastolic blood pressure. Patients of both genders should be included in studies in  
139 a balanced way. Patients with more severe stages of hypertension also need to be evaluated in add-on  
140 designed studies. Attention should be placed on ethnic peculiarities and concomitant illnesses (e.g.  
141 diabetes mellitus, renal disease). There is a special need for data in elderly patients, including specific  
142 pharmacokinetic studies, dose-response curves and safety data and the number of subjects above 60  
143 years should be proportional to the frequency of prescriptions. Specific attention should be paid to  
144 people between 70 and 90 years of age. Salt intake and other non-pharmacological measures should be  
145 kept constant during the trial duration.

146 Patients with disorders causing secondary hypertension (e.g. phaeochromocytoma, adrenal adenoma,  
147 renal artery stenosis) and isolated systolic hypertension should be studied separately, if the indication  
148 is specifically claimed. This also refers to the treatment of hypertension in pregnancy which should  
149 also take into account the obstetrical and paediatric aspects of the problem.

## 150 7. STRATEGY-DESIGN

151 Studies involving the first administration of medicinal products for hypertension to man do not differ  
152 essentially from those dealing with other cardioactive medicinal products. Patients receiving  
153 antihypertensive therapy who are to be included should be withdrawn from treatment during a wash-  
154 out period. The time needed will depend on the half-life of the agent(s) used and time taken for the  
155 blood pressure to return to pre-treatment levels. The period will be variable but may take weeks to  
156 months. Patients with markedly elevated blood pressure readings may require a continuous underlying  
157 antihypertensive drug therapy.

158 Initial elevated readings should be confirmed on at least two subsequent visits during one to several  
159 weeks. A run-in period of 2, preferably 4 weeks is essential before commencing a clinical trial of a  
160 new antihypertensive agent. An allocation of an individual patient to a study drug should only be  
161 performed if the basic blood pressure is stable.

### 162 7.1 Pharmacodynamics

163 These studies should include evaluations of tolerability, duration of action, haemodynamic parameters  
164 (e.g. stroke volume, PCWP, SVR), heart rate (e.g. Holter), neurohumoral parameters (e.g. RAA-  
165 system, sympathetic nervous system) and renal function. Further studies - depending on the  
166 mechanism of action of the drug - may include evaluations of (intra) cardiac contractility, impulse  
167 formation and conduction, diastolic function, myocardial oxygen consumption, and coronary and  
168 regional blood flow.

### 169 7.2 Pharmacokinetics

170 Special studies should be performed in the elderly and, depending of the way of elimination, in  
171 patients with varying degrees of renal dysfunction and/or hepatic dysfunction.

### 172 7.3 Interactions

173 Interaction studies can provide information which may help to define the position of the new drug in  
174 the therapeutic schemes used in antihypertensive patients. Special attention should be devoted to  
175 potentially useful or unwanted interactions with other drugs which might be used alongside the  
176 investigational drug for combined treatment. These will be other antihypertensive agents of each of the  
177 major classes, but also other drugs which are likely to be used especially in the elderly patients.  
178 Special pharmacokinetic and pharmacodynamic interaction studies should be performed if results of  
179 clinical trials or the pharmacokinetic and pharmacodynamic properties of the drug give reason to  
180 suspect interaction problems.

### 181 7.4 Therapeutic studies

#### 182 *Evaluation of efficacy*

183 Dose-response studies should be randomised, placebo-controlled and double-blinded using at least 3  
184 dosages to establish the clinically useful dose-range as well as the optimal dose. The dose schedule  
185 selected for pivotal studies must be justified on the basis of the results of the dose-finding studies in  
186 the target population. Dose schedules should be clearly defined for elderly patients and those with  
187 various risk factors. The results of the dose-response studies of a new antihypertensive agent should  
188 provide robust evidence of its efficacy as compared to placebo for each recommended dose.

189 Controlled trials with reference therapy should be performed aiming at demonstration of (at least) a  
190 similar efficacy/safety ratio of the drug under investigation in comparison to an acknowledged  
191 standard antihypertensive agent of the same and of other therapeutic classes. Placebo-controlled  
192 withdrawal phases can be introduced at the end of the study. A combination study with at least one  
193 other standard antihypertensive agent is mandatory.

194 Special attention should be paid to reduction of the antihypertensive effect (tachyphylaxis).

195 Careful consideration should be given to the results of those patients who fail to complete the study  
196 per protocol (e.g. drop-outs due to adverse events or lack of efficacy).

#### 197 *Patients*

198 The efficacy studies will mainly include patients with mild to moderate essential hypertension, but a  
199 certain number of patients with (very) severe hypertension should be enrolled as well. The sample size

200 depends, among others, on the target variable and its variance. Subgroup analyses for gender, race,  
201 age, etc. are desirable, A distinction should be made between in- and out- patients.

#### 202 *Design and study duration*

203 The dose-response studies should preferably be designed as parallel group studies. Following a run-in  
204 period of 2, preferably 4 weeks, the comparative studies with reference agents should be double-blind  
205 and randomised. The dose should be increased according dosing rules expressed in the protocol, and at  
206 each dose level the duration of treatment should be long enough to estimate the effect of the respective  
207 dose. The parallel group design using fixed doses should be applied in some studies, instead of  
208 escalating doses. The investigational drug may either be given as mono-therapy or combined with  
209 underlying therapy.

210 Drug therapy in the main dose-response studies should last at least 2 - 3 months in order to  
211 demonstrate efficacy in terms of the antihypertensive effect and each tested dose should be maintained  
212 over at least 4 weeks when more than one dose is used. Controlled studies with reference agents  
213 should last even longer up to 6 months, in order to allow a comparison with respect to adverse drug  
214 reactions as well.

### 215 **8. SAFETY ASPECTS**

216 All adverse events occurring during the course of clinical trials should be fully documented with  
217 separate analysis of adverse drug events/reactions, drop-outs and patients who died while on therapy.  
218 Long-term controlled studies may be necessary. Any information available concerning clinical  
219 features and therapeutic measures in accidental overdose or deliberate self-poisoning should be  
220 provided. Special efforts should be made to assess potential adverse effects/reactions that are  
221 characteristic for the class of drug being investigated. High-risk groups (e.g. elderly patients, patients  
222 with renal dysfunction or heart failure or coronary heart disease) require special consideration.  
223 Particular attention should be paid to the following specific side effects:

#### 224 **8.1 Hypotension**

225 This may be either symptomatic or asymptomatic. Special attention should be paid to orthostasis and  
226 first-dose phenomenon, especially at initiation of therapy or at increase of dosage.

#### 227 **8.2 Rebound hypertension**

228 Withdrawal phenomena, especially rebound hypertension, should be studied specifically.

#### 229 **8.3 Effects on cardiac rhythm**

230 This includes specifically (tachycardiac) pro-arrhythmic effects and effects on impulse conduction.  
231 Depending on the particular pharmacodynamic properties of the drug, heart rate, ECG and Holter  
232 monitoring should be performed at frequent intervals throughout the study.

#### 233 **8.4 Pro-ischemic effects**

234 Coronary steal effects due to coronary vasodilation, together with potential hypotensive effects, may  
235 lead to angina pectoris and myocardial infarction. When suspected, this needs to be studied  
236 specifically.

#### 237 **8.5 Effects on target organ damage**

238 Data on blood chemistry, urine analysis and other general laboratory investigations should be  
239 submitted. Effects of alterations in regional blood flow in other organ systems, especially the kidney  
240 and heart and brain can be studied. Special emphasis should be placed on renal function, electrolyte  
241 homeostasis, and LVH. Depending on suspicion of ophthalmological side effects, ophthalmological  
242 examination should be performed throughout the study. Special emphasis should be placed on  
243 cognitive functions and CNS-effects (dizziness, blurred vision, syncope and TIA), especially in the  
244 elderly.

#### 245 **8.6 Effects on concomitant diseases**

246 Concomitant diseases include diabetes mellitus, renal diseases, ischemic heart disease, heart failure,  
247 cerebrovascular diseases and, more rarely, peripheral arterial occlusive disease. When specific claims  
248 are made, studies on hypertensive patients with concomitant diseases are required.

249 **8.7 Effects an concomitant risk factors**

250 As concomitant risk factors are often present at the same time, effects on glucose and lipid metabolism  
251 should be studied specifically.

252 **8.8 Immunological reactions**

253 Special attention should be paid to hypersensitivity reactions of the skin and other organs (especially  
254 liver, kidney, lungs), changes in blood cells, and hepatitis.

255 **8.9 Long-term effects on mortality and cardiovascular morbidity**

256 Although the risk of cardiovascular morbidity and mortality is strongly associated with the degree of  
257 hypertension, the risk of cardiovascular disease is also determined by many other factors, which may  
258 also be affected to a different extent by antihypertensive therapy. Results of pharmaco-  
259 epidemiological studies have raised the issue whether, despite an equal blood pressure lowering effect,  
260 the influence of antihypertensive drug classes on (cardiovascular) morbidity and mortality may not be  
261 alike. Even negative effects have been suggested.

262 Therefore, a sufficient cohort of patients of both sexes and all ages should be continuously exposed to  
263 the drug for at least one year. The available data on mortality and cardiovascular morbidity from the  
264 clinical trial program should be thoroughly analysed, taking also into account preclinical data and the  
265 results obtained from other drugs of the same antihypertensive class and other classes as well. A new  
266 antihypertensive agent is only acceptable for registration if there is no suspicion of a detrimental effect  
267 on cardiovascular morbidity and mortality. Otherwise, additional studies to clarify the drug effect on  
268 these parameters are mandatory.

269 **9. FIXED COMBINATIONS**

270 **9.1 General remarks**

271 Combination therapy in hypertension is commonly applied to improve efficacy and/or safety as  
272 compared to the respective mono-therapies. Mono-substances for the treatment of hypertension are  
273 generally combined in a fixed manner if:

- 274 • the combination of the individual components is plausible since complementary modes of  
275 action exist which result in additive antihypertensive effects, or a reduction of ADRs;
- 276 • efficacy and safety of the individual components have been proven in confirmatory clinical  
277 studies;
- 278 • the individual suitable dosage ratio evaluated in confirmatory clinical trials with the free  
279 combination has corresponded with that of the fixed combination;
- 280 • the joint application of the two components has proven to be efficacious, safe and thus  
281 clinically useful.

282 In order to obtain a marketing authorisation for a fixed combination, it is mandatory to prove that each  
283 active component in the scheduled dosage independently contributes towards the positive evaluation  
284 of the combination drug. Concerning morbidity and mortality data the same requirements apply as to  
285 the mono-components.

286 **9.2 The clinical development of a fixed combination**

287 Dose-finding studies are necessary for identifying the appropriate dosages of the components of a  
288 fixed combination. Preferentially, the factorial design should be used, allowing the simultaneous  
289 comparison of various dosage combinations with their respective components and with placebo.  
290 Ascending dosages (e.g. in a range of dose equal or superior to two) of the fixed combination could be  
291 tested in patients with insufficient response.

292 The results of the dose-finding studies should be the basis for further, confirmatory, clinical trials. It is  
293 important that the clinical studies should be designed in accordance with the indication claimed and  
294 the wording of the indication must state clearly whether the fixed combination should be given as 1)  
295 second-line therapy or even third-line therapy in non-responders to one or both of the mono-  
296 components, 2) first line therapy in patient receiving previously neither of the substances, or 3)

297 substitution therapy in patients adequately controlled with the individual products, given concurrently,  
298 but as separate tablets at the same dose level as in the combination..

### 299 **9.2.1 Second-line or third-line therapy**

300 A fixed combination may be considered when response to one or all of the mono-components is  
301 insufficient. The following strategies in conducting confirmatory clinical studies are acceptable, but it  
302 is mandatory that at least one or two pivotal clinical study/-ies is/are performed in a population of  
303 patients whose blood pressure cannot be normalised with one or all of the mono-components.

#### 304 *Add-on therapy*

305 Add the second drug to non-responders to the first drug or both drugs, and vice versa. Dose-titration  
306 will usually be indicated. It is necessary to demonstrate a statistically significant and clinically  
307 relevant additional blood pressure reduction of the combination in patients who did not respond  
308 adequately to standard therapeutic doses of one or all of the mono-components. Current clinical  
309 practice recommendations for the treatment of high blood pressure do not recommend forcing the dose  
310 of a single antihypertensive before considering the combination of two or sometimes even three drugs.  
311 Therefore, it is not necessarily expected that the dose of the single agent is up-titrated beyond the  
312 regular maintenance dose before the second or third agent is added. In any case, the selected upper  
313 dose-titration level of each component should be adequately justified.

314 Furthermore, it is necessary to show that any additional safety concerns (incidence/seriousness  
315 /severity/outcome of adverse events/adverse drug reactions) do not outweigh the additional benefit of  
316 the combination.

317 In non-responders it is usually sufficient to show a clinically relevant and statistically significant  
318 superiority of the combination regarding the mean supine or sitting diastolic and systolic blood  
319 pressure, but it would be optimal, if such a trial could show a statistically significant improvement in  
320 response rates (blood pressure <140/90 mmHg) for the fixed combination, as well.

321 Sufficient duration of time (consistent with the time-response course expected for each component of  
322 the combination) should be taken into account to ensure that blood pressure levels are stable before the  
323 second drug is added to the medication.

#### 324 *Parallel group comparison*

325 A parallel comparison of the combination with the individual components using the same therapeutic  
326 doses with the demonstration of statistically significant superior efficacy of the combination and no  
327 additional safety concerns outweighing the additional benefits of the fixed combination can be  
328 supportive for the proof of efficacy. Comparison with another fixed combination may also provide  
329 supportive data in the benefit/risk assessment.

330 In some cases (e.g. the fixed combination of two diuretics one of which is assumed to have a  
331 potassium-sparing effect) it can be mandatory to show a statistically significant and clinically  
332 relevantly superior safety while accepting a comparable efficacy. In such a case the studies should  
333 primarily aim at safety and the indication should be worded accordingly.

### 334 **9.2.2 First line therapy**

335 In this situation the fixed combination is considered for patients receiving previously neither of the  
336 substances. The fixed combination may contain either subtherapeutic doses or therapeutic dose,  
337 depending on the justification of the combination.

#### 338 *Subtherapeutic doses*

339 In this situation the (fixed) combination of two antihypertensive agents contains a dosage lower than  
340 the respective lowest approved individual dosages for antihypertensive mono-therapy. The primary  
341 aim is a reduction of adverse drug reactions in particular dose-dependent adverse events (taking into  
342 account the anticipated increased frequency of idiosyncratic reactions if the patient is simultaneously  
343 confronted with two antihypertensive agents new to him). Recognising that patients with mild to  
344 moderate hypertension normally are treated with antihypertensive mono-therapy which usually will be  
345 titrated to the individually optimised dosage, in certain patients first-line therapy with a fixed low-dose  
346 combination could be considered.

347 At least the following is required if first-line therapy is claimed for a fixed low-dose combination.

348 *Demonstration that each substance has a documented contribution within the (fixed) combination:*

349 It is necessary (but not sufficient) that the results of a valid clinical trial evaluating a fixed low-dose  
350 combination document a statistically significant and clinically relevant greater blood pressure  
351 lowering effect (e.g. >2 mmHg with respect to sDBP) than placebo, whereas the difference to each  
352 component (same subtherapeutic low dose as in the fixed combination) given separately has to be at  
353 least statistically significant. In addition, the response rate on the low-dose fixed combination should  
354 exceed that on placebo by an amount which is statistically significant and clinically valuable. If these  
355 objectives are addressed by means of a factorial design which includes groups of patients on additional  
356 doses and combinations of doses, then the conclusions regarding the low dose fixed combination of  
357 interest should still be based on the pairwise comparisons described above.

358 *Indication for a reduction of (dose-dependent) adverse drug reactions by the low dose fixed  
359 combination as compared to the components in the lowest approved dosages:*

360 It is necessary (but not sufficient) that the blood pressure lowering effect of the low dose fixed  
361 combination is similar, i.e. at least not inferior (e.g. decrease in mean sDBP <2 mmHg lower than the  
362 active comparator) than those of the lowest approved dosage of each component. Moreover, there  
363 should be a trend towards better safety and response rate regarding the low-dose fixed combination as  
364 compared to each component administered at the lowest approved dosage. Accordingly, the inclusion  
365 of a placebo arm in this study is helpful to underline these claims.

366 ***Therapeutic doses***

367 In this situation the (fixed) combination of two or more antihypertensive agents contains a dosage in  
368 accordance with approved individual dosages for antihypertensive mono-therapy. The primary aim is  
369 to achieve the BP goal in a more timely fashion, which may be more convenient and simplify the  
370 treatment regimen. In many hypertensive patients the treatment goals for blood pressure cannot be  
371 achieved by one drug alone. This has been shown in several large trials, especially in the group of  
372 patients with higher initial blood pressure ( $\geq 160/100$  mmHg or  $>20/10$  mmHg above goal) or with risk  
373 factors for cardiovascular events. Therefore, recent hypertension guidelines recommend that initial  
374 therapy with two or more drugs may be used in these patients. In addition, the use of multidrug  
375 combinations may produce greater BP reduction at lower dosage of the component agents, resulting in  
376 fewer side effects. On the other hand, a too rapid and/or too strong reduction in blood pressure may  
377 lead to orthostatic hypotension, renal dysfunction and cerebral hypoperfusion. In addition, it may lead  
378 to unnecessary drug use.

379 ***Patient selection***

380 Appropriate patient selection is the key point and it is mandatory for the Sponsor to justify that the  
381 patients considered for a first line fixed dose combination have a low chance to be adequately treated  
382 with mono-therapy or by a combination in sub-therapeutic doses. Furthermore, the Sponsor should  
383 show that the risk for cardiovascular events among the included patients is sufficiently high to justify  
384 that treatment is initiated with more than one drug. The inability to reach the preset goal is influenced  
385 by many factors such as initial blood pressure levels, target blood pressure, concomitant diseases,  
386 target organ damage and older age. Therefore, only patients with at least moderate or severe  
387 hypertension and/or at high risk for cardiovascular disease are regarded to fit into the category with a  
388 high risk for inadequate blood pressure control on mono-therapy. The sponsor should also take into  
389 account demographic peculiarities, like age and gender, and concomitant illnesses, as indicated in  
390 section 4 of this document.

391 **Demonstration of the blood-pressure effect of the substances**

392 Requirements for therapeutic exploratory studies will vary depending on what substances are used in  
393 the fixed combination. The following situations are possible:

394 ***1. All substances are well known and the joint application of the two components has proven to be  
395 efficacious, safe and thus clinically useful.***

396

397 Relevant studies should be available, either as original studies or on the basis of the literature to  
398 document the benefit/risk of the combination and the doses used. In this case, in particular when the  
399 fixed dose combination is already available for the second-line indication, one therapeutic  
400 confirmatory study could be sufficient to demonstrate its benefit in terms of obtaining a more rapid  
401 and at least comparable blood pressure lowering effect compared to the dose titrating regimen.

402 ***2. One or all substances are not well known and/or the efficacy and safety of the joint application***  
403 ***have not been established***

404 In this case the benefit of the combination will need to be explored further, similar to the requirements  
405 for second-line therapy, before proceeding to the therapeutic confirmatory study. This will normally  
406 include add-on studies and comparison between the mono-components and the fixed combination.

407 *Study design therapeutic confirmatory study*

408 The therapeutic confirmatory study should compare the antihypertensive effects of the standard  
409 regimen of titrating one agent, before adding the second one, with the initial use of the fixed dose  
410 combination (FDC). As the FDC will normally consist of two ascending dosages (X and Y), the effect  
411 of the lower dose combination will be studied during the first treatment period and compared with the  
412 full dose of X or Y. At the end of this period, in non-responders, dose should be doubled in the FDC  
413 arm and the second drug should be added in the mono-therapy arm(s). The number of steps will of  
414 course depend on the dosages of the fixed combination. Subsequently, all treatment arms should be  
415 studied for a second treatment period. Dose-titration steps may be necessary in both arms to obtain the  
416 required dosages at the end of both treatment periods. Both treatment periods should be of sufficient  
417 duration (e.g. 5-6 weeks) to allow a reliable treatment effect. Depending on the need for more clinical  
418 data, comparative studies with other FDC may also be considered at least when these are registered for  
419 this first-line indication. Assessment of antihypertensive efficacy and its methods should be in  
420 accordance with mono-therapy (see sections 1 - 5 of this document). One additional end point could be  
421 “time until achieving target blood pressure”, which is in accordance with the primary aim to achieve  
422 the BP goal in a more timely fashion.

423 *Safety*

424 Any fixed combination for first line treatment should not raise new safety concerns other than  
425 encountered with the mono-components. Special attention should be paid on dose-dependent side  
426 effects, including symptoms and signs of organ damage (e.g. renal dysfunction). Particular caution is  
427 necessary in patients at higher risk for orthostatic hypotension for example those with diabetes  
428 mellitus, autonomic dysfunction, and elderly patients. Special attention should also be given to the  
429 occurrence of “first dose hypotension”.

430 Safety assessment should be made initially (e.g. 1-2 weeks) and after each dose titration step. When all  
431 substances are known and the value of the combination of the mono-components has been documented  
432 sufficiently, in particular when the FDC is already available for second-line indication, long term  
433 safety demands could be satisfied to a large extent by bibliographic data. The completed studies  
434 should, however, supply a large enough sample for safety assessments and a safety extension may be  
435 necessary. This could be performed with an open label design and/or comparative studies with other  
436 FDC.

437 **9.2.3 *Substitution therapy***

438 In this situation the (fixed) combination of two or more antihypertensive agents is intended for patients  
439 adequately controlled with the individual products, given concurrently, but as separate tablets at the  
440 same dose level as in the combination. The primary aim is to reduce the number of tablets the patient  
441 has to take, which may potentially enhance adherence to therapy.

442 *Requirements*

443 Requirements will vary depending on what substances are used in the fixed combination. The  
444 following situations are possible:

445 *All substances are well known and the joint application of the two or more components has proven to*  
446 *be efficacious, safe and thus clinically useful.*

447 This should be documented on the basis of relevant clinical studies, either as original studies or on the  
448 basis of the literature. In this case comparative pharmacokinetic data, demonstrating that the two  
449 components of the fixed combination do not affect each others respective pharmacokinetic patterns,  
450 are needed. A bioequivalence study comparing the drugs in free combination with the fixed dose  
451 should also be performed.

452 *One or all substances are not well known and/or the efficacy and safety of the joint application have*  
453 *not been established*

454 In this case the benefit/risk of the combination will need to be explored further, before a substitution  
455 indication can be considered. This will normally include add-on studies and comparison between the  
456 mono-components and the fixed combination. Specific attention should be paid to the doses, as used in  
457 the fixed combination tablet.

458 **10. REFERENCES (scientific and / or legal)**

- 459 - Dose-Response Information to Support Drug Registration (ICH E4)
- 460 - Statistical Principles for Clinical Trials (ICH E9)
- 461 - Choice of Control Group in Clinical Trials (ICH E10)
- 462 - The Extent of Population Exposure to Assess Clinical Safety for Drugs (ICH E1A)
- 463 - Pharmacokinetic Studies in man (3CC3A)
- 464 - Note for Guidance on the Investigation of Drug Interactions (CPMP/EWP/560/95)
- 465 - Reporting the Results of Population Pharmacokinetic Analyses (CHMP/EWP/185990/06)
- 466 - Non-clinical Development of Fixed Combinations of Medicinal Products
- 467 (EMA/CHMP/SWP/258498/2005).