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3 Committee for Medicinal Products for Human Use

4 **Guideline on the clinical investigation of medicinal**  
5 **products for the treatment of urinary incontinence**  
6 **Draft**

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7  
8 This guideline replaces guideline CPMP/EWP/18/01  
9



Comments should be provided using this [template](#). The completed comments form should be sent to [UrologyDGSecretariat@ema.europa.eu](mailto:UrologyDGSecretariat@ema.europa.eu).

Comments are especially welcome concerning preferred clinical endpoints / outcome measures and possible combinations hereto (6.3.4) and to the issue if placebo controlled trials (placebo on top of standard non pharmacologic treatment) are ethically justifiable in NDO (9.2.4).

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<b>Keywords</b>	<i>Urinary incontinence</i>
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13 **Products for the Treatment of Urinary Incontinence**

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## 50 **Executive summary**

51 Following adoption of the *Note for Guidance on the clinical investigation of medicinal products for the*  
52 *treatment of urinary incontinence* (CPMP/EWP/18/01) it became apparent that some areas of the  
53 guideline would benefit from further explanation of the requirements for approval and for significant  
54 variations to the marketing authorisation.

55 Specific areas identified for revision were:

- 56 • A clarification of the terminology with regard to OAB (Overactive Bladder Syndrome) and  
57 respective registration requirements.
- 58 • A dedicated paediatric section.
- 59 • Outline of considerations for the development of a medicinal product for the use in stress  
60 incontinence.
- 61 • Inclusion of specific aspects on male incontinence.
- 62 • Specific considerations related to tissue engineered products used for this indication.

## 63 **1. Introduction**

64 The development of new agents and new formulations, routes of administration and/or regimens of  
65 existing agents for the treatment of urinary incontinence is recognised to be of importance to human  
66 health and wellbeing. These developments may provide new therapeutic approaches making use of  
67 novel technologies such as cell based medicinal products; improved diagnostic methods may lead to  
68 further elucidation of disease processes and better characterisation of target populations where  
69 treatments are likely to be beneficial.

70 Wherever possible, the revisions to CPMP/EWP/18/01 allow for some flexibility in order to facilitate  
71 drug development while ensuring that each indication sought is supported by sufficient data to enable  
72 a sound assessment of the benefit-risk relationship.

## 73 **2. Scope**

74 This guideline considers pharmacodynamic and clinical data required to support indications, dose  
75 regimens and durations of therapy for the treatment of urinary incontinence. It applies to the initial  
76 development programmes for new agents for the treatment of incontinence and to data generated to  
77 support additions and changes to the clinical elements of the marketing authorisation. A detailed  
78 description of the design of studies that might support individual types of indications is not provided.

79 The guidance is relevant to the development of medicinal products that are indicated for the treatment  
80 of the different forms of urinary incontinence in adult females, adult males and in the paediatric  
81 population. Such agents may be used in conjunction with other supportive measures and/or surgical  
82 procedures or as sole treatments. The guidance does also cover products derived from tissue  
83 engineering that are potentially indicated for the treatment of urinary incontinence. It does not cover  
84 incontinence related to local pathologies, such as infective, neoplastic, fistulous, metabolic or hormonal  
85 processes. An exception is incontinence associated with benign prostatic hyperplasia (BPH). Post  
86 voiding dribbling in males associated with BPH and nocturnal enuresis in adults is not covered by this  
87 guideline.

88 Although not specifically covered in this guideline, it is expected that much of the guidance (such as  
89 study design principles and outcome measures) will be used in the development of drugs for conditions

90 such as neurogenic incontinence, incontinence associated with radiotherapy, brachytherapy,  
91 cryosurgery, high intensity focused ultrasound (HIFU) for prostate cancer or radical cystectomy and  
92 neobladder. It is mandatory that separate studies are conducted for the investigation of medicinal  
93 products for the treatment of UI in patients with these conditions.

### 94 **3. Legal basis**

95 This guideline has to be read in conjunction with Annex I to Directive 2001/83/EC as amended, as well  
96 as all other pertinent EU and ICH guidelines and regulations.

97

## 98 **4. Main Guideline**

### 99 **4.1. Introduction**

100 Application dossiers should include a discussion of the overall content of the development programme  
101 that has been undertaken to support initial licensure or to support a variation to the marketing  
102 authorisation. It is not possible to provide specific and/or concise guidance in this document to cover  
103 every conceivable situation that may arise. Sponsors may find it particularly useful to discuss certain  
104 matters with EU Regulators before initiating various stages of the development programme. For  
105 example, the use of alternative study designs to those suggested, the choice of comparative regimens  
106 and the selection of non-inferiority margins.

107 It is recommended that the content of this Guideline is considered in conjunction with recent relevant  
108 documents issued by recognised societies in the fields of urology, gynaecology and paediatric urology.  
109 The influence of any such documents on the content of the clinical development programme may need  
110 to be discussed with EU Regulators and should be discussed in the application dossier.

### 111 **4.2. Background**

112 Urinary incontinence is a common and chronic condition affecting both males and females, although it  
113 is more commonly seen in women. While not life-threatening, urinary incontinence can have a  
114 significant negative impact on the psychological well-being, social functioning and overall quality of life  
115 of those affected. Prevalence varies greatly with age and the definition used, ranging from around 10  
116 to 60%, not all of whom are in need of medical treatment. Women are considerably more commonly  
117 affected than men; for both genders, prevalence increases with age.

118 Women suffer most commonly from stress incontinence or a combination of stress and urge  
119 incontinence. Men suffer mainly from urgency and have a higher incidence of 'dry' symptoms (urgency,  
120 frequency without urinary incontinence), whereas stress incontinence accounts for less than 10% and  
121 is mainly attributable to prostate surgery.

122 Urinary incontinence also occurs in the paediatric population. Reported prevalence rates- depending on  
123 definition of the urinary problem and the population studied - range from around 1% to 8% decreasing  
124 with age. Urinary incontinence is usually reported to be slightly more common in girls than in boys.

125 While the overall prevalence of urinary incontinence and the prevalence of the different forms of  
126 urinary incontinence vary between genders, it is considered that the respective causes of the different  
127 forms of urinary incontinence in men and women are comparable in most cases and that the same  
128 methodological principles and outcome measures can generally be applied. However, exceptions are

129 made in cases where the aetiology is strictly gender specific (e.g. urge urinary incontinence associated  
130 with benign prostatic hyperplasia, BPH).

131 In young children the ongoing development of the urogenital system presents a special situation  
132 requiring specific methodological approaches. There are also considerable differences in aetiology,  
133 clinical presentation of signs and symptoms and appropriate outcome measures compared to the adult  
134 population. Urinary incontinence in children is therefore discussed in a separate part of the guidance.

## 135 **5. Definitions and Diagnosis**

### 136 **5.1. Definitions**

137 The two main types of incontinence are stress (effort) and urge incontinence. The term mixed  
138 incontinence denotes the concomitant appearance of stress and urge incontinence.

139 The International Continence Society, ICS, (2001) has published definitions at symptom level for the  
140 different forms of incontinence in adults, as summarised below:

#### 141 **5.1.1. Stress Urinary Incontinence (SUI)**

142 Stress urinary incontinence is the complaint of involuntary leakage on effort or exertion, or on sneezing  
143 and coughing.

#### 144 **5.1.2. Urge Urinary Incontinence (UUI)**

145 Urge urinary incontinence is the complaint of involuntary leakage accompanied by or immediately  
146 preceded by urgency.

#### 147 **5.1.3. Mixed Urinary Incontinence (MUI)**

148 Mixed urinary incontinence is the complaint of involuntary leakage associated with urgency and also  
149 with exertion, effort, sneezing or coughing.

#### 150 **5.1.4. Overactive bladder syndrome (OAB)**

151 Overactive bladder syndrome is defined as urgency with or without urge incontinence, usually  
152 combined with frequency and nocturia. In men, OAB is frequently associated with benign prostate  
153 hyperplasia (BPH).

154 It should be noted that the term "detrusor overactivity" is still used as a urodynamic-based definition  
155 that describes a particular type of detrusor dysfunction during filling cystometry. Detrusor overactivity  
156 may be further qualified as neurogenic detrusor overactivity, caused by a relevant neurological  
157 condition, or idiopathic detrusor overactivity when there is no defined cause.

### 158 **5.2. Diagnosis**

159 Urinary incontinence may be diagnosed at three different levels:

- 160 • as a symptom voiced by the patient (equals the ICS definition)
- 161 • as a sign observed by the physician using simple means to verify the symptom

162 • as a condition, defined by the presence of urodynamic observations associated with symptoms or  
163 signs.

164 The diagnostic criteria that can be considered sufficient for the purpose of clinical studies during drug  
165 development may have to be tighter than those applicable in normal clinical practice. A definitive  
166 diagnosis cannot usually be made based on symptoms only. This is particularly relevant for phase II  
167 studies where proof of concept for the investigational product must be demonstrated (see section 6.2).

### 168 **5.2.1. Stress incontinence**

169 **Symptom:** Involuntary leakage on effort or exertion, or on sneezing and coughing

170 **Sign:** Investigator-observed urinary leakage from the urethral meatus synchronous with effort, e.g.  
171 coughing or straining.

172 **Condition:** Urinary leakage during increased abdominal pressure without concomitant increase in  
173 detrusor pressure (this requires the simultaneous recording of abdominal and bladder pressures).

### 174 **5.2.2. Urge incontinence**

175 **Symptom:** Involuntary leakage accompanied by or immediately preceded by urgency. Urge  
176 incontinence is often associated with an increased frequency of micturition and episodes of urgency not  
177 leading to incontinence.

178 **Sign:** There is no directly and reliably observable sign of urge incontinence. Pad tests may verify  
179 leakage and diaries document episodes of urge incontinence, urgency and micturition frequency and  
180 volumes.

181 **Condition:** Involuntary detrusor contractions associated with urgency are observed during filling  
182 cystometry. This requires the concomitant registration of abdominal and bladder pressure. Urethral  
183 pressure should preferably also be monitored, as a drop in urethral pressure, representing a premature  
184 micturition reflex that may precede a detrusor contraction associated with urgency. The symptoms and  
185 signs of urge incontinence often appear in patients with a normal filling cystometrogram.

### 186 **5.2.3. Mixed incontinence (MUI)**

187 **Symptom:** Mixed urinary incontinence is the complaint of involuntary leakage associated with urgency  
188 and also with exertion, effort, sneezing or coughing (ICS definition)

189 **Sign:** Signs of both stress and urge incontinence (see above) are observed.

190 **Condition:** The conditions of stress and urge incontinence (see above) are both present.

### 191 **5.2.4. Overactive Bladder Syndrome (OAB)**

192 **Symptom:** Urgency with or without urge incontinence, usually combined with frequency and nocturia.

193 **Sign:** There is no directly and reliably observable sign. Pad tests may verify leakage and diaries  
194 document episodes of urge incontinence, urgency and micturition frequency and volumes.

195 **Condition:** Urodynamic testing characteristics do not reveal uniform test results among individuals  
196 with identical complaints. Therefore, OAB cannot be defined at condition level.

## 197 **6. Study Design and Choice of Endpoints in Adults**

### 198 **6.1. Urodynamic and structural studies**

199 Urodynamic studies may be useful at several stages of product development. Urodynamic phase (I-) II  
200 studies can elucidate the mechanism of action of an investigational product and may help identifying  
201 the target population most likely to benefit from treatment. The results of these studies could also be  
202 expected to be helpful in choosing the dose or dose range as well as endpoints for phase II and III  
203 studies.

204 Urodynamic studies aim to reproduce patient symptoms in a monitored setting. They are hence  
205 recommended in addition to history and clinical examination to confirm the diagnosis for the purpose  
206 of regulatory studies where possible.

207 At least in a subset of the study population, urodynamic studies are also considered useful as  
208 supportive parameters in the evaluation of the study outcome, e.g. where patients with clinical  
209 improvement can be demonstrated to have improved urodynamic parameters. In the case of clinical  
210 non-responders, urodynamic studies may contribute to failure analysis.

211 There are however significant limitations to this type of study: Interpretation is subjective and  
212 urodynamic data are poorly reproducible. Tests should be interpreted by at least 2, preferably 3,  
213 qualified, independent reviewers. It is highly important that the standardisation of test procedures as  
214 recommended by the ICS is employed when performing and interpreting urodynamic studies.

### 215 **6.2. Therapeutic exploratory studies and dose-finding studies (phase II)**

#### 216 **6.2.1. Design**

217 Parallel group design including one placebo arm is recommended (see also 6.3.3 and 7.2). The  
218 duration of phase II studies should be long enough to include the time for reaching maximal effect, a  
219 study duration of six weeks is considered the minimum acceptable time and several doses should be  
220 studied to establish the effective dose.

#### 221 **6.2.2. Selection of patients**

222 The highest level of diagnosis ("condition", see section 5.2.) is generally recommended in phase II  
223 studies. It is preferred that men and women are investigated in separate studies. Stress and urge  
224 incontinence should be studied separately.

225 If a drug is intended for use in patients with urinary urgency and increased urinary frequency but with  
226 no incontinence (the urgency-frequency syndrome without incontinence according to ICS), such  
227 patients should be studied separately.

228 Urinary incontinence in men associated with benign prostatic hypertrophy (BPH) is distinct from other  
229 forms of incontinence and must be studied separately.

#### 230 **6.2.3. Choice of endpoints**

231 It is expected that the primary endpoint in therapeutic exploratory studies (phase II) is an appropriate  
232 urodynamic parameter as it is essential that proof of concept is demonstrated. An exception is OAB,  
233 which is not defined at condition level. Here, an appropriate clinical endpoint (see section 6.3.4) should  
234 be used. In men, pressure-flow studies may be necessary to exclude obstructive causes. In addition,

235 symptoms and signs (e.g. incontinence episodes, urinary frequency, urinary urgency, volumes voided  
236 etc) should be evaluated as secondary endpoints. The clinical endpoints should be chosen in analogy to  
237 the recommendations for phase III studies (see section 6.3.4.). It is not expected that all endpoints  
238 will be used in all studies. The selection to be used may vary with the aim of the study but should be  
239 scientifically justified in each case.

240 The types of urodynamic studies to be used differ between different forms of incontinence and depend  
241 on the goal of the study. Urodynamic procedures and the interpretation of findings should be strictly  
242 standardised in line with ICS requirements and applied by all participating centres. Secondary  
243 pharmacodynamics should be studied as appropriate for the drug substance.

244 The following section lists a number of acceptable urodynamic endpoints that may be used in phase II  
245 studies.

#### 246 **6.2.3.1. Stress incontinence**

247 Urethral pressures at rest (maximum urethral [closure] pressure, urethral [closure] pressure profile,  
248 functional profile length) provide basic data on urethral closure function. Closure function is, however,  
249 the result of a complex interplay between the urethra and surrounding tissues during an increase in  
250 abdominal pressure (stress/effort). The effect of the medicinal product on urethral closure function  
251 during an increase in abdominal pressure can be studied by measuring abdominal leak point pressure  
252 (LPP). LPP denotes the abdominal pressure increase needed for incontinence to appear. The pressure  
253 increase may be brought about by a series of coughs of increasing intensity (cough induced LPP) or by  
254 Valsalva provocation (Valsalva LPP). Abdominal pressure measurement may be obtained vaginally,  
255 rectally or in the bladder. It is preferred that the appearance of leakage should be detected by a video-  
256 urodynamic method.

#### 257 **6.2.3.2. Urge incontinence**

258 Cystometry may give information on effects of bladder sensation during filling, and aims to detect  
259 abnormal detrusor activity, bladder capacity and bladder compliance.

#### 260 **6.2.3.3. Mixed incontinence**

261 For the indication mixed incontinence, urodynamic studies on both stress and urge incontinent patients  
262 should be made to demonstrate an effect of the drug on both components.

### 263 **6.3. Confirmatory studies (phase III)**

#### 264 **6.3.1. Selection of patient populations**

265 The diagnostic level used as a study entry criterion should be defined and stated. Diagnosis at the sign  
266 level is acceptable in large phase III multicentre trials. In urge incontinence, this requires that  
267 symptomatic effect has previously been shown in patients both with and without detrusor contractions  
268 during filling cystometry as these patients may have different etiologies for their symptoms.

269 It is recommended to primarily include patients with "pure" stress or urge incontinence to studies of  
270 stress or urge incontinence. For practical reasons it is, however, often necessary to include patients  
271 with mixed incontinence in both kind of studies. It is important that the kind of incontinence to be  
272 studied is the major complaint of the patient. Disease severity should be clearly defined using  
273 recognised grading systems and sponsors ensure that the target population is adequately reflected in  
274 the study population.

275 Patients with OAB likely to be associated with benign prostate hyperplasia must be investigated in a  
276 separate study. BPH must be treated optimally pharmacologically (with alpha-1 adrenoreceptor  
277 antagonists alone or in combination with an 5-alpha reductase inhibitor) or surgically, and results of  
278 the treatment for BPH should have been stable for 6 months before enrolment.

279 Elderly patients, specified as >65 years of age and >75 years of age, should be included in phase III  
280 studies in sufficient numbers to permit conclusions to be drawn on efficacy and safety in the elderly.

### 281 **6.3.2. Blinding and randomisation**

282 Randomisation and concealment of allocation is considered essential. All studies should be double-blind  
283 unless this design is considered to be impossible. Single-blind, evaluator-blind or open studies are  
284 considered to be less reliable than double-blind studies, especially when the judgement of outcomes is  
285 primarily based on investigator assessments of the clinical response. If a double-blind study is not  
286 feasible every effort must be made to ensure that the physicians who assess clinical outcomes remain  
287 unaware of treatment assignments.

### 288 **6.3.3. Choice of comparative therapy**

289 Studies of stress incontinence should be placebo controlled. Comparisons with non-drug and non-  
290 surgical therapies (e.g. pelvic floor exercise, vaginal devices) are encouraged but may pose problems  
291 with study design. Comparison with approved drug therapies for stress incontinence could provide  
292 additional information but is not considered mandatory. A possible approach is a 3 arm study  
293 comparing the investigational product to placebo and an active comparator (see section 7.2.1).

294 Drugs intended for the use in urge incontinence should equally be tested in placebo controlled trials as  
295 available drugs for urge incontinence do not consistently show superiority over placebo. A comparator  
296 arm including the best available treatment may be added to allow demonstrating superior efficacy or  
297 safety.

### 298 **6.3.4. Choice of endpoints**

299 The aim for developing new drugs for urinary incontinence should be to obtain improvement or cure of  
300 symptoms for the patient, hence patient scoring should constitute the primary endpoint in phase III  
301 trials. Changes in quantitative symptom measures allow a quantification of changes but cannot serve  
302 as surrogate endpoints for perception of effect. At least two quantitative symptom variables are  
303 expected to be used as co-primary endpoint.

304 The choice of (co)- primary endpoints may vary between studies and will depend on the aim of the  
305 study and the inclusion criteria. For stress incontinence the incidence of incontinence episodes and/or  
306 amount of urine leaked may be used. For urge incontinence the incidence of urgency, the frequency of  
307 incontinence episodes, and/or amount of urine leaked and/or the frequency of micturition are  
308 recommended as co-primary endpoints. The latter may be chosen in patients with urgency without  
309 incontinence. Other quantitative variables may provide supportive evidence and should be used as  
310 secondary end-points.

311 In stress incontinence, the proportion of patients requiring subsequent surgery may serve as an  
312 informative endpoint.

313 Wherever meaningful urodynamic measures are available, these can be used to support clinical  
314 findings.

315 It is important to note that it is generally not sufficient to demonstrate statistically significant  
316 improvement in the chosen outcome measures. It has to be demonstrated that the documented  
317 improvement in symptoms or symptom score is clinically relevant. A clinically relevant degree of  
318 improvement in the (co)- primary endpoint should be pre- specified and taken into consideration when  
319 determining the sample size.

320 The following section lists a number of possible endpoints that can be used in phase II and III studies.  
321 It is not expected that all endpoints will be used in all studies. The selection to be used may vary with  
322 the aim of the study, but should be thoroughly justified in each case.

#### 323 *Patient reported outcome measures*

324 The overall outcome of treatment as perceived by the patient should be recorded by simple scales that  
325 are easy for the patient to use.

326 Symptom driven questionnaires may be used provided they have been validated. Clinical relevant  
327 changes should be determined, making a responder analysis possible.

#### 328 *Quantitative outcome measures*

329 The following outcome measures can be used as quantitative efficacy endpoints in studies intended for  
330 registration of the product. The measurements may vary between different indications intended and  
331 should be kept in a diary for evaluating the effectiveness of treatment. The clinical relevance of the  
332 selected measures should be justified. Endpoints should be chosen from those listed below and  
333 justified as being the most appropriate to demonstrate a clinically relevant effect for the drug under  
334 investigation.

- 335 • the time (frequency) of micturitions
- 336 • the volume of each micturition
- 337 • the occurrence of incontinence
- 338 • number of nocturnal voids
- 339 • the occurrence of episodes of urgency without incontinence
- 340 • the number of protective pads used
- 341 • the amount of urine leaked in each protective pad (see below)
- 342 • Time to a clinically relevant relief of the incontinence symptoms

343 The information gathered using the above parameters allows calculating quantitative data and their  
344 change during treatment.

345 A diary including only recording of events (micturition, leakage, urgency and pad use) should and could  
346 usually be kept for a complete week. A diary including measuring of volumes and pad weight increase  
347 should be kept for as long a period as possible, usually for 48-72 hours but never less than 24 hours.

348 The symptom of urgency can be defined as “the sudden compelling desire to pass urine, which is  
349 difficult to defer”. This is a rather vague definition that is open to different interpretations.  
350 Investigators are encouraged to use more descriptive terms for the degree of urgency felt by the  
351 patient at each micturition.

352 The circumstances under which the diary is kept should be approximate to those of everyday life, and  
353 should be similar before and after intervention to allow for meaningful comparison.

#### 354 *Pad weighing tests*

355 By weighing protective pads before and after use, the amount of urine leaked into the pad can be  
356 measured. In this way urinary leakage can be quantified.

357 Pad weighing tests can be divided into short-term tests, generally performed under standardised  
358 conditions, and long-term tests, generally performed by the patient at home during 24-48 hours.

359 Reproducibility of the tests improves if the circumstances are standardised as much as possible (e.g.  
360 bladder filling in short term tests and activities in long term tests). For long term tests reproducibility  
361 increases with the length of the period measured.

#### 362 *Other objective endpoints*

363 Other objective endpoints (such as Patient's Perception of Intensity of Urgency Scale, PPIUS) are also  
364 possible but then the dossier should include a scientific rationale for the selected endpoint. Attention  
365 should be paid to the clinical significance of the effect.

#### 366 *Quality of life*

367 Disease specific and generic instruments for measuring health-related quality of life (HRQL) can be  
368 used in trials of products for urinary incontinence. The instruments used should be properly validated  
369 in the target population. A clinically relevant change in prespecified domains (dimensions) of QoL  
370 should be defined and justified in the protocol of the study.

371 HRQL data should be considered an extension of an evaluation of efficacy, which can provide  
372 meaningful information to the prescriber and the patient. HRQL data can, however, never be the sole  
373 basis for efficacy claims.

374 Complication or worsening of the symptoms or de novo appearance of new urinary symptoms must  
375 also be recorded and investigated.

### 376 **6.3.5. Timing of assessments and study duration**

377 To allow appropriate evaluation of both safety and efficacy of an investigational drug, a study duration  
378 of at least 6 months is expected. The evaluation of the primary endpoint should occur at the end of the  
379 6 month study period, when the full treatment effect can be expected to be evident. To provide an  
380 adequate safety database, a further follow up of at least 6 more months is necessary; this may be  
381 performed as an open label design if appropriate justification can be provided.

### 382 **6.3.6. Evaluation of safety**

383 Since urinary incontinence is a chronic disorder, safety data covering at least a 12 month period are  
384 required and long-term safety of new therapeutic interventions has to be established. The total clinical  
385 experience should generally include data on a large and representative group of patients in line with  
386 the guideline on population exposure (ICH E1A). Depending on specific pharmacokinetic  
387 characteristics, clinically important potential drug interactions should also be recorded.

388 As drugs for urinary incontinence will be used by the elderly, special efforts should be made to include  
389 a sufficient number of individuals over age 75 in clinical trials, particularly for safety reasons.

390 As drugs intended for use in urinary incontinence may affect bladder emptying, it is important to  
391 monitor patients for increased residual urine and urinary tract infections apart from general adverse  
392 event monitoring. Depending on the mode of action of the investigated treatment, special attention  
393 may have to be paid to long-term effects on different organ systems. Prostate cancer monitoring  
394 should be considered if hormonally active substances are investigated.

395 The number of patients to be studied will depend on the safety profile of each product and intended  
396 condition.

## 397 **7. Analysis**

### 398 ***7.1. General approaches to analysis***

399 The primary analysis population should be the ITT population. Analyses of outcomes based on the (co-)  
400 primary efficacy variable should be performed in and compared between each of the pre-defined  
401 patient populations to assess consistency. In all studies there should at least be a comparison between  
402 the primary analysis and an analysis of all randomised patients in which indeterminate or missing  
403 outcomes are counted as failures as it is expected that a relevant number of patients will drop out of  
404 the studies due to lack of efficacy. Any incongruities detected between analyses should be explored  
405 and discussed. Other pre-planned analyses may include, among others, outcomes according to age,  
406 gender, difference in pathophysiology and other factors relating to patient management. Additional  
407 analyses should be planned and performed according to the designated secondary efficacy variables.

408 Efforts should be made to evaluate compliance with the study medication and reasons for non-  
409 compliance should be documented.

410 A clinically relevant cut-off for the proposed primary endpoint has to be defined. A responder analysis  
411 should be performed. The number or percentage of responders is a measure of the clinical relevance of  
412 the effect. Regulatory advice should be sought if there is uncertainty regarding the relevance of  
413 targeted clinical improvement.

### 414 ***7.2. Study type***

415 Superiority versus placebo in well-conducted randomised studies is recommended. There is a strong  
416 behavioural component to urinary incontinence, and enrolment in a clinical study itself may make  
417 subjects more aware of their voiding habits and potential risk factors, making urinary incontinence  
418 studies susceptible to a significant placebo effect. The absence of a placebo control arm even in  
419 actively controlled trials in UI would require very sound justification and should be discussed with the  
420 regulatory authority in advance.

421 It is recommended that placebo-controlled studies should incorporate a third study arm that is  
422 randomised to an active comparator. The difference between the comparator and placebo can be used  
423 to help assess the clinical relevance of the difference between the test agent and placebo. For  
424 example, if the test agent has performed better than the comparator it is more straightforward to  
425 assume that the test agent provides a clinically relevant benefit. If the comparator has not  
426 demonstrated statistical significance over placebo or has not performed as expected from past  
427 experience the results observed with the test agent compared to placebo would have to stand alone.  
428 Inclusion of an active comparator can also help inference when the test agent fails to demonstrate  
429 superiority over placebo (i.e. a failed study) as it provides information on the assay sensitivity.

430 Noninferiority trial designs would only be appropriate if there was adequate evidence of a defined  
431 effect size and if there was sufficient assay sensitivity for the control treatment so that the proposed  
432 non inferiority margin can be supported. Until treatments are available for at least one of the forms of  
433 urinary incontinence where that is the case, noninferiority studies for regulatory purposes are  
434 discouraged. Even if there was an appropriately licensed treatment, the issue of assay sensitivity would  
435 still need to be fully addressed. An exception may apply where it is considered ethically impossible to

436 enrol patients into a placebo arm. In such cases, regulatory advice must be sought before commencing  
437 the study.

## 438 **8. Tissue engineered products (TEPs) for stress urinary** 439 **incontinence**

### 440 **8.1. Background**

441 There is an ongoing interest to develop tissue engineering products (TEP) for the treatment of urinary  
442 incontinence. While sling surgery and retropubic colpo-suspension surgery is reported to have a  
443 success rate of continence in up to 80 % of patients after 1 year, it can be demanding for the patient  
444 and has both early and late complications. The success rate of injecting bulking agents to compress the  
445 urethra is considerably lower and there is a lack of GCP-compatible studies for this kind of treatment.  
446 Other available options are non-surgical and non-pharmacological treatment options (such as various  
447 devices and pelvic floor muscle training) but their effect size is rather limited and lacking the long term  
448 persistency.

449 Various products derived from autologous skeletal muscle cells have so far been investigated for the  
450 purpose of treating stress urinary incontinence but other types of tissue or cell products, autologous or  
451 homologous, may be developed for the treatment of urinary incontinence in the future.

452 Depending on their individual characteristics, cell based medicinal products (CBMPs) can have different  
453 clinical effects. Therefore all relevant clinical effects should be addressed in clinical development and  
454 existing authorized therapies and standard of care treatment should be considered. If bulking effect is  
455 one of the aims, it should be separated from the regeneration of the muscle tissue and both of these  
456 effects should be followed.

### 457 **8.2. Exploratory and dose-finding studies (Phase II)**

458 Appropriate dose finding study/(studies) needs to be undertaken. Size of individual dose as well as  
459 intervals of dose repetition in case of multiple dosages, and mode and site of administration are factors  
460 that need clarification.

461 The study product should be superior to the comparator. The comparator should be chosen based on  
462 the intended claim. An approved effective surgical or nonsurgical therapy should be the comparator or,  
463 if appropriate, placebo/sham. In case of no generally approved and accepted therapy for the condition  
464 studied, standard of care should be the comparator.

465 For exploratory studies alternative designs may be considered if appropriately justified.

#### 466 **8.2.1. Urodynamic and structural studies**

467 For the development of a tissue engineered product, the urodynamic studies in phase II (see section  
468 6) should be complemented with structural studies. Structural studies could confirm the main  
469 exploratory findings on structural changes on regeneration, such as:

- 470 • Rhabdosphincter 's volume
- 471 • Rhabdosphincter 's thickening
- 472 • Rhabdosphincter 's contractility
- 473 • Integration of the newly formed tissue into surrounding muscle tissue

474 *Study duration*  
475 For the purpose of TEP, a study duration of at least 6 months in phase II should be necessary.  
476 Depending on the type of products, the study duration may have to be extended to 12 months.

### 477 **8.3. Confirmatory studies (phase III)**

#### 478 **8.3.1. Selection of patients**

479 Patients should be stratified by relevant baseline characteristics (e.g. underlying diagnosis and  
480 previous medical treatment, surgery or radiotherapy). Patients with clinically relevant urethral  
481 strictures should be excluded.

#### 482 **8.3.2. Study duration**

483 In therapy development in SUI using TEPs, the minimal study duration of phase III studies should be 1  
484 year premarketing with a mandatory follow-up for 2 years postmarketing, with focus on safety aspects.  
485 Other study duration for efficacy studies might be possible if appropriately justified.

#### 486 **8.3.3. Study type**

487 For the TEPs in SUI, the superiority against standard of care should be shown.

#### 488 **8.3.4. Endpoints**

489 For the confirmatory studies, the same efficacy endpoints should be applied for tissue engineered  
490 products as for other medicinal products developed for the treatment of urinary incontinence.  
491 Additionally to this, the structural endpoints should be considered as (co)- primary endpoints or as  
492 main secondary ones. For SUI indication, only the patients with pure stress incontinence should be  
493 included in such studies. Patient selection and study endpoints must be appropriate to show efficacy  
494 for the indication sought.

### 495 **8.4. Scientific advice**

496 It is recommended that European scientific advice is sought on a case by case basis, particularly  
497 concerning the choice of comparator, the type of analysis, and in coherence with the quality part of the  
498 cell based medicinal products (CBMP) and supportive non-clinical data.

## 499 **9. Urinary Incontinence in Children**

500 The most common forms of urinary incontinence in children are monosymptomatic nocturnal enuresis  
501 (MNE) and overactive bladder (OAB).

### 502 **9.1. Monosymptomatic nocturnal enuresis**

503 Monosymptomatic nocturnal enuresis (MNE) denotes bedwetting without any other lower urinary tract  
504 symptoms (LUTS) and without a previous history of bladder dysfunction. Children with enuresis  
505 together with any concomitant LUTS are said to suffer from non-monosymptomatic nocturnal enuresis  
506 (NMNE), which is not covered by this guideline.

507 The occurrence of MNE decreases with age, the prevalence of less than 2 nights a week being around  
508 20% at age 5 and around 8% at age 9 to 10. More frequent MNE is less common. Boys are more often  
509 affected than girls.

510 First line treatment in children with MNE is reassurance, information, behavioural therapy and enuresis  
511 alarm.

### 512 **9.1.1. Clinical trial of a new medicinal product to treat MNE**

513 Only children with frequent symptoms of MNE that affect the quality of life of the child and who do not  
514 respond to non-pharmacological treatment, should be included in a study of a new medicinal product.  
515 Children participating in a phase II to III clinical trial of a new medicinal product intended for the  
516 treatment of MNE should have the diagnosis of MNE made by standard clinical assessments of history  
517 taking and physical examination, urinalysis and completion of a diary recording the frequency of  
518 bedwetting. Moreover, information on voided volumes should be measured at baseline. Diagnostic  
519 investigations such as ultrasound, urodynamic testing and blood tests are normally not required in an  
520 otherwise healthy child with MNE.

### 521 **9.1.2. Study objectives and clinical outcome measures**

522 The primary aim for developing new drugs for MNE in children should be to obtain improvement during  
523 therapy or cure – i.e. dryness after completed therapy. The patient reported outcome should be  
524 documented by use of a diary for recording of bedwetting events, which should be completed by the  
525 parents. The use of enuresis alarms should be documented.

526 Episodes of bedwetting based on diaries are considered adequate primary outcome measures in phase  
527 II-III studies of children with MNE.

528 Clinical outcome measures should also include the psychological impact and quality of life of children  
529 and their families of treatment. Validated instruments for such measurements should be used.

### 530 **9.1.3. Inclusion/exclusion criteria**

- 531 • Diagnosis of MNE should be determined according to ICCS criteria.
- 532 • Age at least 6 years
- 533 • Patients should preferably be selected at primary care centres
- 534 • Patients with MNE should only be included when reassurance, information, behaviour therapy and  
535 enuresis alarms have failed to reduce the symptoms.
- 536 • For inclusion, the frequency of bedwetting episodes should be at least 3 episodes per week over a  
537 4 week period.
- 538 • Patients with symptomatic urinary tract infections should be excluded from the study.

### 539 **9.1.4. Study design**

540 A new medicine to be investigated to treat MNE should be compared to placebo. As MNE often  
541 resolves, the study medication duration for efficacy and safety should be approximately 8 - 12 weeks.  
542 Depending on the investigational product, a new medicine to treat MNE could be investigated on an as  
543 needed basis. Given that MNE is a benign condition that usually is self limiting, it is critical that a new  
544 medicine is shown to be safe.

## 545 **9.2. Overactive bladder syndrome**

546 The International Children's Continence Society (ICCS) uses the term 'overactive bladder' (OAB) for  
547 the clinical condition of urge incontinence and defines OAB as a syndrome affecting the filling phase of  
548 the bladder, characterized by symptoms of urgency with or without incontinence. Children with OAB  
549 usually have detrusor overactivity at cystometric evaluation. Thus, OAB in children is different from  
550 OAB in adults (See 5.2.4). In the following, some aspects on the phase II to III clinical development of  
551 medicines for the treatment of OAB urinary incontinence in children are briefly presented.

### 552 **9.2.1. Etiology and diagnosis**

553 In children, the etiology of OAB is frequently unknown and in these cases the condition is usually  
554 referred to as 'idiopathic OAB'. When a known neurological pathology is present, most often neural  
555 tube defects, the condition is referred to as 'neurogenic OAB' and is associated with neurogenic  
556 detrusor overactivity (NDO). The potential consequences of NDO are more severe and affect the upper  
557 urinary tract: Vesicoureteral reflux, hydronephrosis, recurrent pyelonephritis and potentially renal  
558 damage. Lower urinary tract symptoms (urgency symptoms) are less common.

559 In children with idiopathic OAB, the main problem is usually incontinence, which, besides being  
560 unpleasant, is a great cause of social embarrassment. The normal development of bladder control  
561 varies between children and it is not possible to diagnose idiopathic OAB before the age of 5 years.  
562 First line treatment of idiopathic OAB in children is urotherapy, which includes information and  
563 behavioural advice. When urotherapy alone does not provide adequate control of symptoms, drug  
564 therapy may be considered.

565 According to ICCS, the diagnosis idiopathic OAB in children is symptom based and consists of history-  
566 taking, physical examination and completion of a bladder diary. Uroflow and ultrasound examinations  
567 of upper and lower urinary tract are not necessary for the diagnosis but can be used to exclude  
568 anatomical changes.

569 The diagnosis of NDO is based on the documentation of the underlying neurological condition and  
570 confirmed by demonstration of detrusor overactivity with urodynamic evaluation.

### 571 **9.2.2. Selection of patients**

572 Idiopathic OAB and NDO should be studied in separate trials.

573 Diagnosis of idiopathic OAB should be determined at symptom level. Urodynamic testing is not  
574 required for inclusion of children with OAB into phase II or III studies. Children with idiopathic OAB  
575 should be included from around age 5 years, when a diagnosis can be reliably established. Although  
576 urgency is often a prominent symptom in idiopathic OAB, incontinence should be the inclusion criteria  
577 in clinical trials in young children (<11 years), because they are often unable to indicate different  
578 bladder sensations (e.g. sensations of urgency, filling). Incontinence may also be the only symptom  
579 that is observed by the parents.

580 Patients with idiopathic OAB should only be included after successful treatment of constipation and  
581 when urotherapy, which includes information and behavioural advice, has failed to reduce the  
582 symptoms.

583 In children with NDO, detrusor overactivity as demonstrated by urodynamic evaluation is necessary to  
584 establish the baseline. As there is a clinical need to treat children with NDO early, those patients  
585 should be included from 6 months of age.

586 Patients with symptomatic urinary tract infections should be excluded from the studies. A  
587 representative distribution of age subgroups should be aimed for.

### 588 **9.2.3. Study objectives and clinical outcome measures**

589 The primary aim for developing new drugs for idiopathic OAB in children should be to obtain  
590 improvement during treatment and/or cure after completion of therapy. The patient reported outcome  
591 should be documented by use of a diary for recording of events (micturition and incontinence  
592 episodes), which should be completed by the parents for a full week. Measurements of voided volumes  
593 should be performed over a period of at least 24 to 48 hours.

594 The following objective outcome measures are considered adequate in phase II-III studies of children  
595 with idiopathic OAB and are based on diaries and measurements:

596 Change from baseline in

- 597 • Mean volume voided per micturition (proposed primary outcome measure)
- 598 • Maximum volume voided per micturition
- 599 • Mean number of daytime incontinence episodes/24 h.
- 600 • Mean number of night-time incontinence episodes/24 h.
- 601 • Number of dry (incontinence-free) days/7 days
- 602 • Mean number of day-time micturitions/24 h
- 603 • Mean number of grade 3 or 4 urgency episodes per 24 hr (in adolescents)
- 604 • The presence or absence of post-void residual urine

605 Moreover, studies should include validated quality of life questionnaires, such as the Incontinence  
606 Impact Questionnaire or the Incontinence Symptom Index-Paediatric as secondary outcome  
607 measurements.

608 In children with NDO, the treatment aim should be to maintain a low bladder pressure as assessed by  
609 cystometry. The following objective outcome measures are considered adequate in phase II-III  
610 studies:

611 Change from baseline in

- 612 • Maximum cystometric capacity (MCC) at leakage or at maximal 135% of age related bladder  
613 capacity (proposed primary outcome measure)
- 614 • Bladder compliance
- 615 • Bladder volume at first overactive detrusor contractions (>15 cm H<sub>2</sub>O)
- 616 • Number of uninhibited detrusor contractions (> 15 cm H<sub>2</sub>O) until leakage or until maximal 135%  
617 of age related bladder capacity
- 618 • Morning catheterized volume
- 619 • Catheterized daytime volume corresponding to functional bladder capacity (at moment that  
620 leakage occurs using wetting alarm)
- 621 • The presence or absence of post-void residual urine

- 622 • Also in children with NDO, studies should include validated quality of life questionnaires  
623 as secondary outcome measurements.

#### 624 **9.2.4. Study design**

625 In children with idiopathic OAB, studies should be placebo controlled. In children with NDO, placebo  
626 controlled studies, on top of clean intermittent catheterisation, is recommended whenever feasible. In  
627 addition, an active comparator is recommended in those age groups where there is an authorized  
628 standard medication. An open-label, baseline-controlled study with well defined cystometric endpoints  
629 may be acceptable in children with NDO in those age groups where there is no authorized standard  
630 medication.

#### 631 **9.3. Dose selection and efficacy studies**

632 Dose finding studies in the paediatric population are generally required. If a dose range has been  
633 established in adults, obtaining similar exposure as in adults may be a reasonable starting point. The  
634 selection of dose (range) can be based on predictions from models compiled from observed PK and PD  
635 data from older children/adults in combination with the known influence of body size and body  
636 maturation. Models can also be employed to optimise other design features, e.g. time-points for  
637 sampling or number of subjects in various strata. Since frequent sampling in paediatric patients is not  
638 feasible for ethical and practical reasons, population modelling is the preferable means of analysing  
639 data. For establishing the final dose regimen in children, efficacy and safety studies measuring the  
640 clinical endpoint are required. Duration of dose finding phase II studies should be long enough to  
641 include the time for reaching maximal effect, a study duration of six weeks being considered the  
642 minimum acceptable.

643 To allow appropriate evaluation of efficacy of an investigational drug in children, a phase III study  
644 duration of 3 months is expected for idiopathic OAB as well as for NDO. The evaluation of the primary  
645 endpoint should occur when the full treatment effect can be expected to be evident and at the end of  
646 the 3 month study period.

#### 647 **9.4. Safety**

648 As treatment for OAB and NDO may continue for long periods, follow-up in children should continue for  
649 12 months in order to demonstrate long-term safety. After the initial 3 months of study, the extension  
650 part of the study may be performed as an open label study if appropriate justification can be provided.  
651 The safety evaluation of a new investigational drug for the treatment for OAB and NDO in children will  
652 depend on the safety profile in adults. Special attention should generally be paid to effects on urinary  
653 retention as well as on growth and development.

### 654 **10. Abbreviations**

655	BOO	Bladder outlet obstruction
656	BPH	Benign prostate hyperplasia
657	CBMP	Cell based medicinal product(s)
658	ICC	Intermittent clean catheterization
659	ICCS	International Children's Continence Society
660	ICS	International Continence Society, ICS

661	IIQ	Incontinence Impact Questionnaire
662	ITT	Intention to treat
663	HIFU	High intensity focused ultrasound
664	HRQL	Health-related quality of life
665	LPP	Leak point pressure
666	LUTS	Lower urinary tract symptoms
667	MCC	Maximum cystometric capacity
668	MNE	Monosymptomatic nocturnal enuresis
669	MUI	Mixed urinary incontinence
670	NDO	Neurogenic detrusor overactivity
671	NMNE	Non-monosymptomatic nocturnal enuresis
672	NI Non-inferiority	
673	OAB Overactive bladder	
674	PPIUS	Patient's Perception of Intensity of Urgency Scale
675	QOL	Quality of life
676	SUI	Stress urinary incontinence
677	TEP	Tissue engineered product(s)
678	UI Urinary incontinence	
679	UUI Urge urinary incontinence	